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NEWS SUMMARY

GENERAL

Key U.S. bases in Turkey inactive

The four most vital American bases in Turkey ceased operations on the instructions of the Pentagon, following Turkey's abrogation of her military treaties with the U.S. The bases housed radar communications and intelligence gathering facilities directed at ship and troop movements in the Middle East and the Soviet mainland.

The Americans are also now unable to make use of the big airbase at Incirlik in South-Eastern Turkey, where they kept nuclear weapons-carrying Phantom fighters. The base will now be used exclusively for Nato purposes. Following a U.S. Congressional ban on arms sales, Ankara has said that the 27 U.S. bases, where more than 6,000 troops are stationed, must come under the command of the Turkish armed forces.

Back page; editorial comment, page 10.

Soares appeals to President

Portuguese Socialist Party leader Dr. Mario Soares last night called on President Costa Gomes to disassociate himself from the new three-man triumvirate, of which he is a member, and to put himself at the head of a "Government of National Salvation." Back page

Tory argument over Prentice

Tory MPs have criticised the statement of senior officers of the Newham NE Conservative Association that they would not want to oppose Mr. Reg Prentice, Minister for Overseas Development, if he fought the next General Election as an independent. Page 4

RAF rescue

Britain closed her consulate general in Luanda, Angola, and an RAF VC10 flew seven diplomats and 20 other British citizens out of the war-torn former Portuguese West African colony. None of the other consulates in Luanda has closed. Page 5

Strains at OAU

The 15th summit of the Organisation of African Unity opens in Uganda today amid bitter controversy over the nationalist strife in Angola and the future of detente in Southern Africa. Tanzania is boycotting the summit in protest against the "massacres, oppression and torture" used by the host country. Page 5

Press ballot

Moderates in the National Union of Journalists scored a victory when a special conference decided that the union's policy on the controversial questions of the closed shop and the role of newspaper editors should be decided by a ballot of its 28,000 members. Back page

Plea to Varley

Left-wing Labour MPs are to protest to Industry Secretary Mr. Eric Varley over news that the British Steel Corporation is to invest in a £20m chrome plant in the Transvaal.

More tremors

Mysterious earth tremors at Trent Vale, Stoke-on-Trent, forced a local family to leave their home. The latest tremor occurred during a visit by local MP, Mr. Jack Ashley.

Briefly...

China announced that it successfully launched its third earth satellite on Saturday and that it circled the earth every 91 minutes.
Six Benigno Zaccagnini, 63, replaces Sir Amintore Fanfani as secretary of Italy's Christian Democrats. Page 5
Four changes have been made in the English test team to meet Australia at Lords on Thursday: Wood, Steele, Lover and Edmonds replace Denness, Fletcher, Arnold and Hendrick. Page 2

BUSINESS

Seasonal 4.57 fall in Grocery Index

FT GROCERY Prices Index fell 4.57 points in July, its first drop this year. After seasonal factors exaggerated the rise in early summer, the index now shows a bigger fall than in previous years and stands at 188.45, which is still 29 per cent. above last July's level.

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Ford gives pledge of co-operation on economic policy

BY NICHOLAS COLCHESTER: BONN, July 27.

President Ford and Chancellor Helmut Schmidt of West Germany have agreed that it is "vitaly important" that the economic policies of Germany and the European Community be integrated with those of the U.S., the American President announced here today.

The statement suggested that the week-end's double summit in Bonn could be a turning point for Western economic co-operation at a time of overall economic slump and in face of the new strength of the suppliers of oil and raw material.

The German Government spokesman, Herr Klaus Bolling, stressed that President Ford had given Herr Schmidt an assurance that the U.S. would bring consideration of Europe's economic position into America's economic planning.

The German Chancellor had said that Germany would be ready "day and night" to involve itself in America's economic decision-making by sending teams of its own economic officials to Washington. President Ford had agreed with Herr Schmidt's basic point that there must be "concrete co-operation" to ensure that economic problems did not lead to dangers for Western democracy.

In his talks with President Valéry Giscard d'Estaing of France and with President Ford, Herr Schmidt has made some progress in pursuit of his favourite cause.

First the two European leaders invited the other countries of the "currency snake"—Belgium, Holland, Luxembourg and Denmark—to match a Franco-German programme of co-ordinated economic stimulus.

Then the American President came out with his strongly worded pledge of economic co-operation.

The question here to-night is the extent to which the U.S. President means what he says. It has not been lost on observers here that these top-level pledges of economic co-operation have come at a time when all the countries involved have a common need to accelerate the pace of their business activity.

By themselves the statements made this week-end do not provide any guarantee that the co-operative spirit will hold under more diverse circumstances.

The Chancellor now hopes that substance can be added to good intentions at the Security Conference summit meeting in Helsinki later this week.

On Thursday the British Government is acting as host to a meeting between the U.S. and West Germany and Britain. Herr Schmidt will be using the time between now and then to develop suggestions for the "concrete co-operation."

According to the German Government spokesman, Herr Schmidt hopes that the conversation at this meeting will move beyond economic analysis towards creating some system for the crisis management of world economies—not an institution

but a plan for co-operation.

With the French President, Herr Schmidt agreed that the four countries at the special meeting in Helsinki should also use the occasion to prepare the ground for the talks on a reshaping of the currency system that have been advocated by President Giscard. If this plan goes ahead these discussions will take place before the end of the year and will include Japan, the only one of the five major Western industrial powers that has not had its leader in Germany over the past five days.

President Ford will also be in a position to inform the Japanese Government of the week-end's discussions when Prime Minister Miki visits Washington early next month.

The U.S. President brought the German Chancellor up to date on the prospects of economic recovery in the U.S. "We are making a turn towards a healthier economy," he told.

Herr Schmidt, who has looked upon the reported improvement in the business atmosphere in the U.S. with some scepticism, said afterwards that President Ford's latest news had "brightened the sky over future development."

The meeting on Friday night Continued on Back Page Helsinki summit Page 27

Drop in rights issues expected

BY STEWART FLEMING

STOCKBROKERS involved in raising over £800m. for companies through rights issues this year now expect a drop in new fund-raising operations as a result of the decline in share prices and in the level of activity on the Stock Exchange in recent weeks.

Although it is believed that dates for further rights issues have been booked in the queue organised by the Government broker as far ahead as late September, brokers are already reporting that some companies which had been expected to announce issues in the next two weeks have decided to drop out of the queue. They add that unless there is a marked recovery in share prices, issues planned for September are likely to be withheld.

The FT ordinary share index has fallen 8.5 per cent. to 256.7 during the past two weeks. Compared with an average equity turnover of £50m. a week during the year, turnover last week declined to under £50m. Last week's average daily bargain marked were the lowest of the year.

These factors, and the large sums that have already been raised, have given rise to what one broker described as "an element of indignation" in the rights issue market. He pointed to the possibility that with the fall in share prices some companies will have decided that rights issue money is now too expensive.

Near par

In other cases, it is suggested that the price of some companies' shares has fallen so close to par value that the companies can no longer make an issue offering a large enough discount on the current price to be sure of firm underwriting.

A further factor is the enthusiasm for the £750m. offer of Government stock this month. It was reported that applications had been received for between £650m. and £700m. Stockbrokers suggest that institutional investors would not have allocated the whole of this sum to the private sector new issue market in the absence of Government issues, the response has reduced the liquidity of the new-issue market.

As one broker put it, companies which are particularly anxious to raise new equity funds, or those with special attractions for investors—such as a big rise in profits or dividends to announce—will be reluctant to postpone planned issues.

The pressure on the U.S. to keep things moving is now considerable, though it must now be in doubt whether Dr. Kissinger will be able to keep to his original plan, which was to resume his shuttle in early August to tie up the loose ends of an agreement which officials were saying ten days ago was substantially negotiated.

At the same time, however, reports from Dr. Kissinger's optimistic remain doggedly optimistic. The settlement, though more complicated, could still be reached before the expiry of the present UNF mandate.

IN AMMAN, Mr. Zeid Rifa'i, the Prime Minister, said that Jordan had resumed its decision to call off a \$350m. arms deal with the U.S. if Congress forces cuts in the order.

Other developments Page 5

Optimism wears thin over Sinai peace negotiations

BY ALAIN CASS

BOTH ISRAEL and Egypt are once again talking about the possibility of war as the mood of relative optimism which prevailed over negotiations for an interim settlement in Sinai up to a week ago wears thinner.

Despite a willingness by both sides to go on talking and the continued diplomatic activity orchestrated by the U.S. on a more subdued level, positions have hardened and there is growing suspicion in Israel and Egypt of each other's ultimate intentions.

President Sadat said in Khartoum that Egypt's armies had been placed on 24-hour alert and were fully mobilised to go to war if there is no progress towards an agreement in Sinai.

Mr. Sadat, addressing a news conference before leaving for the Organisation of African Unity summit in Kampala, said he would not allow his country to consider Israeli stalling tactics to continue once the United Nations Emergency Force mandate in Sinai expires on October 24.

In what could be seen as a gesture of heretics, however, he said that for the time being he was against Israel's expulsion from the UN despite a call by

DAU foreign ministers to that effect. "If we are to demand that Israel implement UN resolutions," he said, "then Israel should be in the UN to implement them."

In Tel Aviv, meanwhile, an Israeli military source said that the two countries were "within hours" of war last week when Egypt waited until the last minute to renew the mandate.

He added that war could almost certainly erupt if the present mandate is allowed to expire in October, though officials were also reported to be trying to play down the present crisis by saying that there was no sign of hostile activity on the Egyptian lines.

Brinkmanship

In Jerusalem the Cabinet met for five hours to hear a report from Mr. Rabin, the Prime Minister, on his rejection of most of the Egyptian proposals, while in Bonn Dr. Henry Kissinger consulted the U.S. Ambassador to Cairo, Mr. Hermann Ellits, who is flying back to the Egyptian capital to lead the latest Israeli terms to President Sadat.

Mr. Sadat's brinkmanship last week and the hardening of Israel's position in response have

clearly had their effect in undermining the progress of negotiations.

What is not clear is whether the latest bout of threats and accusations is merely tactical and designed to conceal the fact that the talks have reached their crucial stage or whether serious damage has, in fact, been done to the web of confidence that Dr. Kissinger was beginning to build up.

The pressure on the U.S. to keep things moving is now considerable, though it must now be in doubt whether Dr. Kissinger will be able to keep to his original plan, which was to resume his shuttle in early August to tie up the loose ends of an agreement which officials were saying ten days ago was substantially negotiated.

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Other developments Page 5

Stock-cutting by M & S may put suppliers on short-time

BY ELINOR GOODMAN

MARKS AND SPENCER is cutting its stock levels by over 10 per cent. in a move which may mean that many of its suppliers have to introduce some form of short-time working.

The company's stocks, however, will still be higher than a year ago, this is the first across-the-board reduction to be made since 1952.

In an attempt to reduce stocks quickly, Marks is offering considerably more items at cut prices than ever before.

Prudent

The company emphasised yesterday that it was not anticipating a fall in sales volume. The cut in stocks, it said, was "prudent" in light of deflationary measures "which mean we will have to fight for a larger share of a smaller market."

Sales forecasts for the latter half of this year had been lowered in view of "disappointing sales" in some areas this month.

Marks, traditionally one of the most sought-after customers among manufacturers, has had a series of meetings with its suppliers over the last few

weeks. It has told them it is cutting its planned purchases of goods for delivery in autumn and spring by between 5 and 10 per cent. In some cases Marks may trim orders by as much as 20 per cent.

Already the Courtaulds subsidiary Northgate has had to drop its high shift partly as a result of the Marks moves. It is likely that other suppliers will have to take similar steps. Marks says it has no specific plan to cut its own staff but that it is looking at the question of staff replacement "very critically in some areas."

Quick switch

Only three weeks ago Marks's chairman, Sir Marcus Sieff, indicated that volume sales in the first quarter were running between 10 per cent. and 15 per cent. higher than last year's. The outlook since then is far from optimistic, as Government statistics of retail sales.

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LOMBARD

Deepening crisis of capitalism

BY C. GORDON TETHER

"What has most disturbed me in recent years," said Sir Keith Joseph, the Tory Party's policy planning specialist, "is the failure of capitalism to provide a disciplined disagreement with politicians." He went on to say that this "betrayal of their principles" had caused teachers in the institutes of higher education to encourage "meaningless dissent from society's traditional rules and mores."

I am quoting his words because they are a good example of the current popularity of academic-bashing in the business world and among the political advocates of the capitalist system. The head of the giant Chase Manhattan Bank, Mr. David Rockefeller, provided an internationally oriented illustration of the new phenomenon a short time back when he roundly condemned academics all over the world for launching "the fiercest political and rhetorical assault on the multinational corporations."

He maintained that these people were doing a disservice to humanity by impeding the advance of what he saw as one of the most progressive features of the world scene and, to make matters worse, were doing this in the name of the "liberal tradition."

Accusing finger

Defenders of the status quo are, of course, entitled to complain if academics engage in "meaningless dissent" for the sake of grinding political axes or similar purposes. But in considering whether pointing the accusing finger at academics is justified or not, one has to consider the fact that one of the most effective ways of trying to dispose of the challenge from dissenting voices is to label their pronouncements as meaningless. These things have particular relevance to the question of how much justice there is for the strength of current academic dissent from Establishment concepts—particularly that relating to the functioning of the capitalist system. For there is a good deal of evidence that the economic turmoil now marring itself on all sides is, for example, a British unemployment figure that is the worst since World War II—the product of a major breakdown in the functioning of that system comparable to that which it suffered between the wars.

In such circumstances there is obviously going to be plenty of scope for academics to engage in extremely meaningful dissent about the value of the capitalist system and the part that it should play.

"We have come a long way since the U.S. President's 1965 Economic Report could assert

that no law of the market now compels a market economy to suffer from recessions or periodic inflation." So writes Professor Frederick Capitalmonte in an article on "Capitalism's Deepening Crisis" in a recent issue of the U.S. magazine "Economic and Political Weekly." And with obvious justification. For, as he goes on to point out, increased unemployment and slower growth—with all its presumably deflationary corollaries—has become the hallmark of capitalist wisdom.

Besides striving to reduce the effectiveness of allegations that the system is in serious trouble by denigrating those who make them, defenders of the faith are making great efforts to foster the impression that the present crisis is little more than a local disturbance—an aberration sparked off by the unruly behaviour of the oil-producing countries and the excesses of trade union leaders.

But what they cannot offer is the assurance that, once these inconveniences have been disposed of or contained, the system can be got back on course and held there. There is, after all, plenty of evidence that the present crisis has been building up over a considerable period of time. The process of flooding the world with dollars, which must bear a major part of the responsibility for the global plunge into a total inflation, was well under way by the second half of the 1960s.

Normalcy

No attempt is being made to diagnose the causes of these phenomena—still less to devise agreed ways of ensuring that they are eliminated for good. So there can be no logical reason for supposing that the present crisis, or a variant upon it, will not recur within a short time of things having been restored to "normal."

I say "within a short time of things having been restored to normal." But the reality is that so much of the fabric of the system has now been torn away that there are very serious doubts as to whether it can ever be restored to working order. There are even doubts as to whether the recession trends that have been set in motion by the industrial world's new emphasis on unemployment and slower growth can be halted when they are deemed to have achieved their objectives.

In short, in this field—and the legal process to deal with many others—it is the dissenting voices of the academics that are making the most meaningful sounds. And it will make far more sense to listen to their message than to dismiss it as irrelevant or harmful.

THE WEEK IN THE COURTS

Who pays for a judicial South Sea expedition

BY JUSTINIAN

THIS TIME next week the Law Courts in the Strand will be silent, except for an occasional excursion by a litigant with some urgent problem that can be classed as vacation business. The lawyers will repair to the beaches for the annual long vacation which lasts the whole of August and September.

But as he starts his own holiday one member of the judiciary, Mr. Justice Megarry, a renowned judicial litterateur, will be contemplating and planning his forthcoming trip to two South Pacific Islands, the subject matter of a long drawn-out case he has been trying in the Chancery Division of the High Court.

A week ago Mr. Justice Megarry decided, on the application of representatives of land owners in Ocean Island, in the Gilbert and Ellice group, that he would visit that island and the island of Rabi. The aim is to enable him the better to understand and apply the evidence that has already occupied the court's time for 14 weeks.

The British Phosphate Commission and the Crown—defendants to the action—opposed an unprecedented disruption of court proceedings on the ground that a view of the islands was unnecessary and costly. The courtroom has been littered with the start with photographs, maps and plans of the territory to give the judge a total picture of the islands more detail than even the human eye can take in at any one time. All that the visit might do is to bring to life what is depicted in the documentary material.

The claim of the island representatives is primarily for decrees of specific performance of certain agreements to replant, with coconut and other food-bearing trees, some 250 acres of Ocean Island which had been substantially worked out by phosphate mining, leaving a rugged terrain of jagged peaks of coral limestone, dropping down some 80 feet or more to excavated pockets.

Occupied

During the war Ocean Island had been occupied by the Japanese who deported many of the inhabitants. After the war the surviving inhabitants, nearly 300 in all, were living in 1,900 miles away on the island of Rabi, in the Fiji group.

It is not often that judges desert the judicial bench and conduct part of a trial outside the courtroom. There is a certain safety in restricting the legal process to oral testimony and documentary evidence and in bringing real evidence to court where necessary. Sometimes the real evidence is too large and cumbersome to get into court. If a court wants to inspect a vehicle involved in an

accident (although contemporary photographs are usually a better guide to what happened) the offending vehicle is brought into the courtroom outside.

The immobility of land, of course, demands that Mahomet must go to the mountain. Inevitably the parties agree that the court should inspect the land with plans and maps, do go and see the actual piece of land that is being, for the time being, fought over. Invariably the parties agree that the court should inspect the land with plans and maps, do go and see the actual piece of land that is being, for the time being, fought over.

Most of us would relish the prospect of a trip to two remote and romantically sounding South Sea islands as part of our other-worldly holiday. One could readily appreciate, therefore, that a judge, cooped for 10 months in the year during the hours of work in the study atmosphere of book-lined courtrooms, would find a holiday trip to two South Sea islands a most welcome change. Mr. Justice Megarry, however, presented himself as the most reluctant of travellers to far-off parts. A view of Ocean Islands, he said, would be far removed from being a pleasant holiday. The journey would be long and exhausting, and proper inspection of the rugged terrain would probably involve a considerable degree of strenuous activity in a high temperature.

But despite the anticipated wear and tear, even upon so robust and stoic a figure as Mr. Justice Megarry, the judge thought that it was his duty to further the interests of justice.

Surprisingly, the judge went so far as to say that the proper approach of a court, faced with an application to visit the locus in quo, was not whether a sufficient case for a view had been demonstrated but whether there were sufficient grounds for rejecting it. It is really the case that the burden of proof was on those who objected to the judge making the visit to show why he ought not to go. The judge said that the burden of proof was on those who objected to the judge making the visit to show why he ought not to go.

Losing party

Who is going to pay for this judicial expedition? Presumably the ordinary rule will apply: that the losing party in the litigation will have to bear this cost, along with all the other reasonable costs of the action.

The decision made by Mr. Justice Megarry bristles with

other interesting issues about the conduct of trials and the method of gathering evidence upon an important procedural aspect of the English litigious process which, as this column has sought to point out from time to time, is becoming increasingly over-crowded.

Obstacles

But one can understand that the objections (in effect, the British, Australian and New Zealand Governments) do not want to appear to be putting any forensic obstacles in the way of the islanders who feel bitterly that they have been deprived of their mother land.

They may resignedly accept the ruling of Mr. Justice Megarry and hope that the advantage of a judicial view will prove to be more helpful towards a right solution. But the prospect of a party consisting of the judge, a clerk and a barrister and solicitor for each of the three parties to the litigation traversing several thousands of miles in a cause of limited value is one that deserves further public scrutiny.

Tim v. Waddell, The Times Law Report, July 21, 1975.

CRICKET

BY TREVOR BAILEY

England pit Wood against Australian speed

NBODY SHOULD be surprised by the devastation which Lillee and Thomson caused among English batsmen last winter and at Edgbaston this summer. It has all happened before and will undoubtedly occur again.

The two-pronged threat of a pair of genuinely fast bowlers has long been the classic recipe for winning a Test series as has been demonstrated by Gregory and McDonald, Larwood and Voce, Lindwall and Miller, Tyson and Stanger, and Griffith.

Now we have Lillee and Thomson, whose demolition act has been made easier by the lack of international class English players capable of building a big innings against real pace.

Whatever test the selectors gave the new captain, Tony Greig, for the Lord's Test starting on Thursday the odds must be strongly against an English victory—unless it should rain and Underwood takes charge, or unless the pitch should be of the slow, green variety, in which case our seamers would certainly be capable of dismissing an Australian batting line-up which, apart from Greg Chappell, is not all that impressive.

Why has the bowling done so well over the years? First, sheer speed can cause the downfall of any batsman on a perfect pitch. Second, it uncovers the timid and the apprehensive who with two fast bowlers around, action which is not yet com-

pletely grooved, is more straightforward but he is very difficult to pick up early. Although often sending down loose deliveries, many go unpunished because of his speed.

This exceptionally dangerous pair, with their contrasting styles, are made the more formidable by the backing of the admirable and indefatigable Walker. He may appear awkward but he is a splendid seamer who is willing to keep going for long periods up the hill or into the wind.

Our batsmen have been made in the England squad of 13 who assembled for the First Test. Denness, Fletcher (top scorer), Arnold (rather unlucky) and Hendrick (presumably on fitness grounds) depart and are replaced by Wood, David Steele, Peter Lever and Edmonds.

Wood is a pugnacious opening batsman who thrives on pace, and though he is suspect against top class spin, the Australians are unlikely to be able to exploit this weakness. Steele, aged 30, is a very consistent scorer in county cricket with plenty of determination, but a career average of only 30 over the past decade is hardly the ideal for an international cricketer, once again highlighting the selectors' problems.

Lever is an experienced seamer, and Edmonds, who is unlikely to be in the final XI, is a highly promising all-rounder.

LAWN TENNIS

BY JOHN BARRETT

Post-Wimbledon pattern shows strengths and weaknesses

THE post-Wimbledon season in Britain has developed a distinct pattern that is both a weakness and a strength.

The lack of sponsorship and the consequent absence of international star players has led to the demise of the Welsh championships at Newport and the popular Northern tournament at Holyhead. It has reduced the remaining tournaments to a largely domestic entry. This is not to say that the huge meetings at Filton, Frinton and the smaller one in Huddersfield were anything less than successful.

In fact, the weight of entries everywhere confirms the early season impression that there is a steadily growing demand for opportunities among the leading club and county players. They compete quite happily with the minnows of the international circuit remaining in the country

but do not aspire to the mainstream of professional tournaments which are now beyond their reach.

If further proof were needed of the general health of the amateur game, it was provided magnificently once again last week by the exploits of the county teams in their traditional nation-wide doubles festival.

Seven men's groups and as many women's groups, each containing six teams of three doubles pair apiece—a total of more than 600 players altogether—fought for five days to determine promotion and relegation between the groups.

All this involved considerable personal expense in most cases despite the overall sponsorship of Prudential Assurance.

In the championship group at Devonshire Park, Eastbourne, the young men of Middlesex led by Richard Lewis and Chris Bradman and all aged between 17 and 21, turned the key of ultimate victory on Thursday with a storming victory against the then unbeaten Essex team.

Although they then lost to Surrey who had earlier been victims of Essex, a convincing 7-2 margin against Warwickshire on the last day saw them safely home, assisted appropriately by an old Davis Cup stalwart Bobby Wilson.

The ladies of Devon, a well-balanced blend of youth and experience, were convincingly led by the bright young lady of British tennis, Sue Barker, play-

ing with Judy Congdon. They remained unbeaten until Miss Barker's back injury on Thursday forced her retire.

They were ably supported by Annette Coe with Corinne Molesworth and Jenny Helliar with Nuala Dwyer, who together made sure of their title before the last match had begun.

The importance of the 20 magnificent grass courts at Devonshire Park to the whole structure of British tennis is further emphasised this week and next by the appearances there of the best youngsters in the country.

Last week the 12- to 16-year-olds will appear but to-day we shall see the start of the Green Field National Junior Grass Court Championships for the best under-18s.

Last year's winner, Andrew Jarrett of Derbyshire, has been selected second to the boy's champion, the 16-year-old Chris Brannan, who is the smallest member of the British team, taking first place.

In today's race, which the wind made rather a lottery, the two German yachts competing took third and fifth places and again asserted their potential.

Although first home, Mandrake, many of whose crew used to race with the smaller Austrian Don Alberto, was the shortest race, in the member of the British team opinion of those who took part, which regarded the Annie Solis, virtually restarted only four miles from the finish, giving the advantage on handicap to the Federation Cup for 20-year-olds, smaller yachts.

YACHTING

Early start at Cowes

By Alec Bailey

COWES WEEK, it seems, has started early this year according to the yachtsmen even if the organisers and race officers at the yacht club may not agree. The week officially begins next Friday with the first race of the 230-mile Channel Race starting from Cowes, but racing here during the weekend has been truly international, with most yachts of the 20 nations that will compete for the Admirals Cup taking part.

Amid a maritime Tower of Babel atmosphere the four crews from the Royal Thames Yacht Club prepare for a week of racing against the Seawanhauk Corinthian Yacht Club of Oyster Bay, who accepted a challenge signed by Prince Charles as commodore of the Royal Thames YC.

The sixth race in the Solent Point series was a gentle muscle-flexing event for the Admirals Cup yachts, with Robin Aisher's Yeoman, the smallest yacht in the British team, taking first place.

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T.V. Radio

BBC 1

† Indicates programme in black and white.

10.05 a.m. Hector's House. 10.10 Daktari. 1.30 p.m. Andy Pandy. 1.45 News. 4.25 Regional News (except London). 4.50 Play School. 4.50 Screen Test. 5.15 Here Come The Double Deckers. 5.40 Sir Prancelot.

5.45 News. 6.00 Nationwide (London only). 6.25 Tom and Jerry. 6.30 Sportsworld. 7.10 Star Trek. 8.00 My Honourable Mrs. 8.30 The Likes Of. Lord Hailsham of St. Mary-lebone.

9.00 News. 9.25 The Monday Film: "King of the Hill." Starring Dirk Bogarde and Tom Courtenay.

10.50 Read All About It. 11.20 The Sky At Night. 11.40 Weather/Regional News. All regions on BBC 1 except at the following times:

Wales—1.30-1.45 p.m. Pili Pala. 6.00-6.25 Wales To-day. 7.10-7.30 Heddiw. 7.30-8.00 O'r Wladfa. 10.50-11.20 Cwestiwn Arall. 11.40 News of Wales.

Scotland—6.00-6.25 p.m. Report- ing Scotland. 10.50-11.40 Special Unit. 11.40 Scottish News Summary.

Northern Ireland—4.25-4.45 p.m.

Northern Ireland News. 6.00-6.25 News Around Six. 11.40 Weather. News Headlines. England—6.00-6.25 p.m. "Look North" (from Leeds, Manchester, Newcastle); " Midlands To-day" (from Birmingham); "Look East" (from Norwich); "Points West" (from Bristol); "South To-day" (from Southampton); "Spotlight South West" (from Plymouth).

9.50 Centre Play. 10.15 Rufus Thomas in concert. 10.55 News Extra. 11.25 Closedown: Hugh Burden reads "Miss Tippett" by Lewis D. Lawless.

BBC 2

7.05 a.m. Open University. 11.00 Play School. 12.00 a.m. Open University. 2.00 a.m. News. 7.20 Newsday. 7.45 Look, Stranger. 8.10 High Chaparral. 9.00 Horizon. 9.50 Centre Play. 10.15 Rufus Thomas in concert. 10.55 News Extra. 11.25 Closedown: Hugh Burden reads "Miss Tippett" by Lewis D. Lawless.

BBC 2

10.50 a.m. A Big Country. 11.20 Spiderman. 11.40 Galloping Gourmet. 12.05 p.m. York For Health. 12.30 Sally and Jake. 12.40 Hickory House. 1.00 First Report. News. 1.15 Lunch. 1.30 Lunchtime To-day. 1.50 Gambit. 2.00 Good Afternoon. 2.30 "The Long, Long Trailer," starring Lucille Ball and Desi Arnaz. 4.15 Carling. 4.20 Clapperboard. 4.30 The Tomorrow People. 5.30 News From ITN. 6.00-6.25 News. 6.45 Whodunnit? 7.30 Coronation Street. 8.00 Man About The House. 8.30 Gosling's Travels. 9.00-9.15 News. 10.00 News. 10.20 Camrann Strip. 11.55 One Point Of View. All ITV regions except London except at the following times:

BBC 2

1.30 p.m. Alistair. 2.00-2.15 p.m. Monday Afternoon Film: "The Prisoner."

Radio 1

6.00 a.m. Stereo broadcast. 6.00 a.m. As Radio 2. 7.00 News. 7.05 News. 7.10 News. 7.15 News. 7.20 News. 7.25 News. 7.30 News. 7.35 News. 7.40 News. 7.45 News. 7.50 News. 7.55 News. 8.00 News. 8.05 News. 8.10 News. 8.15 News. 8.20 News. 8.25 News. 8.30 News. 8.35 News. 8.40 News. 8.45 News. 8.50 News. 8.55 News. 9.00 News. 9.05 News. 9.10 News. 9.15 News. 9.20 News. 9.25 News. 9.30 News. 9.35 News. 9.40 News. 9.45 News. 9.50 News. 9.55 News. 10.00 News. 10.05 News. 10.10 News. 10.15 News. 10.20 News. 10.25 News. 10.30 News. 10.35 News. 10.40 News. 10.45 News. 10.50 News. 10.55 News. 11.00 News. 11.05 News. 11.10 News. 11.15 News. 11.20 News. 11.25 News. 11.30 News. 11.35 News. 11.40 News. 11.45 News. 11.50 News. 11.55 News. 12.00 News. 12.05 News. 12.10 News. 12.15 News. 12.20 News. 12.25 News. 12.30 News. 12.35 News. 12.40 News. 12.45 News. 12.50 News. 12.55 News. 1.00 News. 1.05 News. 1.10 News. 1.15 News. 1.20 News. 1.25 News. 1.30 News. 1.35 News. 1.40 News. 1.45 News. 1.50 News. 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by MICHAEL COVENEY

Covent Garden

by CLEMENT CRISP

Yorkshire theatre group in Cornwall

Visit of Belfast Cathedral Choir to Westminster Abbey

*** Music for Starters ***

Pierluca: Steel sculpture from 'The Aggressors'

Winchester Cathedral

Southern Cathedrals Festival

by RONALD CRICHTON

Arts news in brief

Paris exhibitions

by MICHAEL PEPPIATT

Moscow theatre

The Ascent of Mount Fuji

HENRY POPKIN



1974 RESULTS

The award of an international tender for the supply of a desalination plant proved the validity of the technology totally developed within the Company.

S.I.R.'s effort to realize the investment programme, during 1974, particularly in the South, has been most notable notwithstanding the difficulties caused by the credit squeeze and the delay in building infrastructures by the Public Authorities.

However, apart from what we have already said on Porto Torres, the first plants at Lamezia Terme should come on-stream by 1975. Other plants are to be started-up at Battipaglia, whilst construction work proceeds in central Sardinia.

SOCIETA' ITALIANA RESINE

Via Grazioli, 33 - 20161 MILANO - ITALY - Tel. 6400 - Telex 36515 SIBBOCHI

HOME NEWS

Tory MPs react angrily on 'back Prentice' call

BY JOHN BOURNE, LOBBY EDITOR

TORY MPs have reacted angrily to the statement of senior officials of the Newham North-East Conservative Association that they would urge the association not to oppose Mr. Reg Prentice, the Minister for Overseas Development, if he fought the next General Election as an independent.

Last week the Left-wing dominated general management committee in his constituency voted 29-19 to replace him.

Mr. Michael Brotherton, member for Louth, has written to Lord Thorneycroft, chairman of the Conservative Party, urging him to state as a matter of policy that the Tories would contest every seat at the next Election.

Mr. Brotherton said yesterday: "I find it astonishing that any right-minded Conservative should consider opting out of the fight against Socialism because of differences of opinion in the Labour Party."

"I am very disturbed that the idea that the Conservatives should even consider not fighting a map such as Mr. Prentice just because he is a so-called moderate."

Mr. Prentice had spent virtually all his efforts when Secretary for Education on the decision of the direct grant schools. He had also voted for measures such as the Industry Bill, the Community Land Bill and the Housing Finance (No. 2) Bill.

Another Conservative MP, Mr. George Gardner (Rugby) said: "Whatever may be said now there can be no question of denying Newham North-East voters the chance to vote for a Tory candidate and a Tory Government in the next election."

"This is a bigger issue than the Tories' support for Prentice. It's the Labour Party not us, to put it in his house in order. There will be a Tory candidate in Newham North-East in the next election."

The local Conservative officials said: "We applaud and admire Mr. Prentice's stand. The attitudes underlying the doctrinaire intolerance, symbolised by the anti-Prentice campaign, would appear to constitute a threat to the concept of an MP as a representative."

The whips' tactic was to try to obtain Parliamentary permission for Hansard officials to be witnesses at the Crossman Diaries trial.

A petition from the Attorney General needed approval by the Commons before Hansard officials could go to court the following morning and prove copies of Hansard, which the Attorney General wants for his case against the Sunday Times and the Crossman Diaries.

There may also be complaints to Mr. Bob Sillick, the Government's chief whip, and to the Labour Party's Liaison Committee. The purpose of the

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U.K. employment policy 'undated'

FINANCIAL TIMES REPORTER

THE POST-WAR approach to full employment policy is outdated, and the U.K. needs to look at the subject in a new way if it is not to become trapped in a spiral of accelerating inflation, says a pamphlet by Samuel Brittan of the Financial Times, published today.

Emphasising that he still attaches more value to avoiding the waste of large scale unemployment than to price stability, Mr. Brittan criticises policy-makers for aiming at unrealistically high levels of employment and for overlooking the need to improve the employment situation in the long term.

Among the factors requiring attention were "inadequate training, obstacles to mobility, insufficient information on job opportunities and the location of potential workers, and trade union and other rigidities which prevent relative wages responding to changes in supply and demand."

There was "no magic formula for reducing unemployment or changing union attitudes" but "we can start by avoiding unnecessary policies which increase the obstructive powers of unions and therefore the unemployment cost of any given anti-inflation goal."

Among policies needing to be changed were "the well-known fact that the U.K. is one of the few countries where the strike by social security payments to strikers' families."

Mr. Brittan also complains of the present bias in the system whereby the longer the unemployment continues, the less financial help from the Government than the shorter term unemployed.

"Second Thoughts on Full Employment" is published by the Centre for Policy Studies, 22, Barry Road, Chichester, Sussex.

Unofficial 'whips' have been issued in the past by the group members attending the meeting, but there were a lot of absentees.

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as shown after account is taken of normal transitional unemployment, the proportion of "unemployables," those over 60, and so on.

Taking July last year as an example, a headline figure of "601,000 unemployed" became only 181,000 when redefined as "total long-term unemployed among active population."

"If we wish to take lasting measures to improve the unemployment situation we must re-examine the forces impeding the successful operation of the labour market."

Among the factors requiring attention were "inadequate training, obstacles to mobility, insufficient information on job opportunities and the location of potential workers, and trade union and other rigidities which prevent relative wages responding to changes in supply and demand."

There was "no magic formula for reducing unemployment or changing union attitudes" but "we can start by avoiding unnecessary policies which increase the obstructive powers of unions and therefore the unemployment cost of any given anti-inflation goal."

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FT GROCERY PRICES

Cheaper potatoes help year's first fall in grocery index

BY ELINOR GOODMAN

SEASONAL FACTORS have finally brought at least a temporary halt to the spiralling cost of groceries. The Financial Times Grocery Prices Index fell by 0.57 points in July—its first fall since June.

Just as an exaggeration of normal seasonal influences led to an even bigger rise in the index this year than in usual in early summer, so it has now shown a bigger fall than in previous years.

Last year, for example, the index rose by 2.5 points between May and June to fall by 1.78 in July; this year's July fall has to be seen against a rise of over 10 points between May and June.

In spite of the drop, the index now stands at 188.45—29 per cent above last July's level. In June the rise over the 12 months had been 30 per cent.

The July fall was almost entirely due to seasonal factors. Though some processed food prices also showed reductions, higher prices on other manufactures meant that these price cuts in themselves would not have resulted in a drop in the index.

The biggest fall was, predictably, in the fruit and vegetable category where potatoes—one of the biggest single items in the index—were at last showing big price reductions. On average they

shoppers had to pay around 8p a pound for new potatoes this month against 12p in June.

Carrots and onions were also much cheaper than in June, with carrots selling for between 3p and 10p less a pound than last month and about 17p a pound.

Other salad vegetables were also showing price cuts, with lettuce at least 2p down at about 10p each. In London, at least, the quality of some of these cheaper lettuce left a lot to be desired, with hearts seemingly replaced by an abundance of outer leaves.

The meat bill also showed a small fall as a result of lower prices in almost all the shops covered. Pork chops were generally down, cancelling out the increases seen in June.

The other two sectors to show small drops this month were the dairy and sugar categories. The fall of 3p in the dairy category was mainly due to price cuts of around 2p a pound on margarine. Though wholesale prices of eggs have increased again from the very low levels they reached last month, these increases did not appear to have percolated through to the shops when the FT research was done on Tuesday.

Similarly, the higher price of tea, announced by the manufacturers last week, had not taken its full toll on retail prices when this month's shopping was done.

Indeed, several of the shops covered were cutting the price of tea last week and thus together with special offers on instant coffee in some shops accounted for the 3p drop in the total bill for beverages.

Balancing these reductions was a big rise in the non-food bill together with further substantial rises in canned food, flour-based products and dry groceries. The increase in non-foods was largely attributable to rises on soap, right across the board, with packet soups and tinned pineapple showing the most consistent increases.

The rise in the flour category reverses the downward movement seen last month and was largely due to higher prices on some breakfast cereals.

In the dry grocery sector, instant potatoes were the main culprit. Prices were up about 11p a packet and several shops said they were finding it difficult to get adequate supplies to cope with the demand created by consumers switching from expensive fresh potatoes into the dry variety.

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OVERSEAS NEWS

Sinai deal looks distant to Israel

BY L. DANIEL

TEL AVIV, July 27.

THE Middle East situation appears to have taken a sudden turn for the worse. The chances of a second interim agreement being reached between Israel and Egypt look very far off now, here, if they exist at all, because the two sides positions are still irreconcilable.

Israel, a week ago, submitted to Egypt what were described in Jerusalem as Israel's final proposals in the present circumstances. These concessions included withdrawal from the Abu Rudeis oilfields, the creation of an Egyptian corridor to them and the handing over of all but a mile of the strategic Sinai passes to Egypt. The Egyptian side, however, has been regarded by many people here as foolhardy. The passes constitute one of Israel's few trump cards in her bid for an eventual peace agreement and Egypt is, at present, offering nothing more than an understanding that the UN forces could stay in Sinai for around three years. Nevertheless, the Rabin Government decided to take the risk of giving way in the hope that time would do its own work and that more propitious conditions might obtain in three years' time which would permit President Sadat to conclude an agreement of a more political and more permanent nature.

This expectation seems to have been misinterpreted in Cairo as simply a bargaining stance calling for tougher Egyptian terms. These came in the form of Mr. Sadat's refusal to automatically renew the UN mandate. Cairo finally agreed to the extension of the mandate by three months but the lesson has been learned here. A senior military source pointed out to day that had the mandate not been extended and had UNEF commander Silasvuo withdrawn his troops to base camps, a vacuum would have been created in troops from both sides, with war resulting within a matter of hours.

Egypt, accompanied the UN manoeuvre with the mobilisation of its land air and naval forces so the lesson was driven home even more forcefully.

The latest Egyptian proposals, reflect the same degree of toughness. These ask for a much bigger slice of the costs down to Abu Rudeis, more of the passes and a minimal American presence at the early warning installation.

Senior reports from Jerusalem, however, suggest that the UN will precipitate the destruction of the world organisation, a Government official said to-night, commenting on a draft resolution agreed by the OAU calling for Israel's suspension from the UN.

Christian Democrats replace Sig. Fanfani

BY ANTHONY ROBINSON

ROME, July 27.

AFTER FOUR days of bitter fighting Italy's Christian Democrat Party National Council has finally chosen a 63-year-old outsider Signor Benigno Zaccagnini for the post of Party Secretary to replace Signor Amintore Fanfani who was ousted last Tuesday.

Signor Zaccagnini is a political ally of Mr. Aldo Moro, the PM. A former pediatrician he fought with the partisans at the end of the last war and has been a Christian Democrat deputy in Parliament continuously since 1947. A former Minister of Labour and Minister of Public Works he has also held down various party posts including chairman of the C.D. party group in the Lower House and latterly chairman of the national council.

He is regarded both within and outside the party as a personally unambitious man who has kept aloof from the private empire building which has characterised the past few years of C.D. party affairs. Observers have dubbed him "the right man chosen in the wrong way."

He owes his election principally to the inability of the party's largest faction, the Doroteo, to drum up sufficient support for their candidate, Signor Flaminio Piccoli. The latter saw his efforts thwarted by the implacable opposition of Signor Fanfani and the second thoughts of other faction leaders who failed to see in Signor Piccoli the qualities needed to give the party leadership and a credible new image.

But the failure to impose their own candidate represents a traumatic shock for the Doroteo faction who up to now has considered itself the party's kingmaker. Right up to the end the Doroteo group had threatened to resign their Government posts and bring down Mr. Moro's Government if they failed to have their way. Faced with this threat, Mr. Moro could only let it be known that he would simply replace them by men from other factions. Now they have had their bluff called. It remains to be seen whether Foreign Minister Mariano Rumor and the other Doroteo Ministers will in fact resign. The odds are against it, however, as the Doroteo faction is above all an alliance for power. In many ways its dilemma is that of the C.D. party itself—If it loses power it risks losing the only cement which holds it together, power itself.

Greek junta on trial

BY OUR OWN CORRESPONDENT

ATHENS, July 27.

TWENTY ringleaders of the military junta which seized power in April, 1967, including Mr. George Papadopoulos, the former president, go on trial before a civilian high court to-morrow on charges of high treason and insurrection which entail a possible death penalty.

The trial, termed here the "Nuremberg of Greece," is being held amid public concern that the fallen junta still has a sizeable number of diehard supporters.

Strict security measures are being taken to prevent a recurrence of last Wednesday's violent rioting in Athens believed to have been instigated by former members of the hated military police bent on creating a state of anarchy to undermine the government and possibly have the trial postponed.

In addition to banning open air rallies until the end of the trial, expected to last six weeks, the government has turned the Korydallou prison near Piraeus into a formidable fortress. Strong police forces backed by armoured cars guard the area while anti-tank artillery has been placed inside the prison walls.

The 150-page indictment calls for the trial of 24 leading members of the Junta. Three of them have managed to escape arrest and are abroad. A fourth, retired Lt. Colonel Theodoros Theotoky, will be tried separately later on the high treason charges. This will enable him to stand trial by court martial on August seven together with 31 other officers on charges of having tortured political prisoners.

'Clean up the Rhine'

BY PAUL ELLMAN

WESTERN EUROPE has made little progress towards effective regional action to stem pollution of its greatest commercial waterway, the Rhine, according to a study published to-day.

Prepared by a group set up jointly by the Royal Institute of International Affairs and Political and Economic Planning, the study finds that "it is clear that politically and historically there is no great sense of the area as an entity."

Although the river has had a divisive effect as a frontier and suffers from wide geographical contrasts, the study argues that there is a strong case for overall environmental management to ensure its most efficient use.

The authors suggest that national governments should allow a great deal of freedom to local and regional authorities. This could be done by making fuller use of existing organisations rather than by creating a new authority.

Protests at Mrs. Gandhi

NEW DELHI, July 27.

AN ESTIMATED 10,000 Indians have demonstrated in Gujarat against Mrs. Gandhi's state of emergency decree, newsmen returning from the scene said to-day.

Foreign correspondents who covered the rally on Saturday in Ahmedabad, the state capital, said Rasthathi Patel, the chief minister, called for non-violent resistance to the measure.

The demonstrations, the first known mass protests against the emergency, were in direct violation of the decree which forbids the gathering of more than five persons in a public place.

In New Delhi, most foreign correspondents have signed a revised Government agreement to assume "full responsibility" for their dispatches in view of "strict Government censorship guidelines. The statement, unlike a previous one the Government has since withdrawn, does not commit the newsmen to follow the guidelines.

UPI

U.S. team for Dubai blowout

DUBAI, July 27.

A TEAM of American oil experts arrived here to deal with a wildcat well, spewing poisonous gas, which has caused a big cut in the Gulf state's oil production, informed sources said to-day.

The well was being drilled in the Dubai Petroleum Company's Fatah complex, 60 miles offshore, when it blew out, pushing water and hydrogen sulphide gas. Officials of the company, operated by Continental Oil (Conoco), immediately evacuated about 100 workers from the area and closed down nearby producing wells.

A statement issued by Conoco in New York said that the temporary closure of the producing wells had cut output by 250,000 barrels a day, more than half Dubai's daily production of 400,000 barrels.

The statement added it was impossible to say when full or partial production would be restored.

Reuters

Kampala schedule days behind

By John Worrall

KAMPALA, July 27.

THREE apparently intractable issues concerned with Angola, the Middle East and Tanzania's sensational censure of the OAU for holding its summit in Kampala have caused the Council of Foreign Ministers to overrun its timetable by nearly two days.

An all-night session on Saturday failed to bring agreement and the Foreign Ministers were due to work into the small hours of tomorrow. Resolutions have to be submitted to the African leaders summit which begins to-morrow. Zaïre has accused Portugal of backing the Russian movement defending Luanda from reinforcements and supplies, a Portuguese military spokesman said to-day.

He said that the National Front army, commanded by its president, Holden Roberto, has taken two strategic towns which control road and rail links with Luanda—Caxito, 27 miles north, and Lucala, 170 miles east of the capital.

The spokesman could not say if the National Front was continuing its march to-day or whether it was consolidating its forces. He said that the Front and its rival, the MPLA, were fighting at Malange, 220 miles east of the capital, where 700 civilians took refuge in the Portuguese army barracks.

In Luanda, held by the Popular Movement, a group of Front troops held the 16th-century Sao Pedro da Barra fort beside the city's fuel dump. During fighting on Saturday a low-octane fuel storage tank was set alight, sending a cloud of black smoke over the seaside capital. At three points in the northern industrial suburbs the Popular Movement used mortar bombs to try and dislodge three of their rival's remaining units.

Crucial test for OAU and future of Africa

BY BRIDGET BLOOM, AFRICA CORRESPONDENT

THE 12th summit of the Organisation of African Unity which opens in Kampala this morning faces two major and apparently intractable issues—Angola and the future of detente in Southern Africa. Both challenge independent Africa's unity where the controversy surrounding the chairmanship of the meeting by President Amin of Uganda has already, by causing the absence of at least four of the Continent's key leaders, shown its disruptive potential.

Angola, with the civil war entering a new and more

dangerous phase, is likely to head the crowded agenda. At last week's preparatory meeting of foreign ministers, leaders of the Portuguese colony's warring nationalist groups were invited to the Ugandan capital. But the news over the week-end that the army of one of these groups, the Western-orientated Zaïre-based National Front for the Liberation of Angola (FNLA) was marching against the Angolan capital Luanda, from which it has been ousted in the past months by the rival semi-Marxist movement for the Popular Liberation of Angola (MPLA) makes the likelihood of OAU mediation

in the conflict extremely remote at this juncture. The absence of the Presidents of Tanzania, Zambia, Mozambique and Botswana—the key figures in the Southern African detente exercise—also renders agreement on that major issue improbable. While prospects for a negotiated settlement in Rhodesia, the key to detente, seem as far away as ever, President Nyerere's latest offer to continue the process of mediation between Rhodesian whites and blacks is unlikely to be endorsed.

On the broad issues, however, much will depend on precisely which leaders among

the rest of the OAU's 46 member States are actually present for this week's deliberations. Both General Gowon of Nigeria and President Kenyatta of Kenya are expected in Kampala and both men could have a moderating influence.

But the Heads of State are also faced with the hardest line resolutions on the Arab-Israeli conflict yet submitted to an OAU summit. It calls not only for full OAU support for the Arab cause, but for economic sanctions against Israel and its expulsion from the U.N. Resolutions to this effect were finally drafted last night.

S. African police action plea

By Tony Hawkins

SALISBURY, July 27.

RHODESIA'S Minister of Defence, Mr. Pieter Van Der Byl, has appealed for a return to the front line of anti-guerrilla warfare of the South African police (SAP).

In an interview with a South African newspaper to-day, Mr. Van Der Byl said: "I want to see the men who played such a magnificent part in our security role back in business."

He said that the police, who have not been taking part in anti-guerrilla operations since early this year, would bolster Rhodesia's military build up now under way and would reverse the situation in which black militants had been encouraged to become more "arrogant" because the SAP were confined to their camps.

In recent weeks, Rhodesian Government spokesmen have made it clear that they are preparing for an escalation of the war which has been threatened by black nationalist leaders, including Bishop Muzorewa who last week gave Mr. Smith three months to attend a constitutional conference outside Rhodesia or face up to "all out war."

Political observers here see Mr. Van Der Byl's remarks as a major problem for the South African Government, still apparently committed to the fast-flagging detente exercise. South African Government will have to decide whether or not to participate in the planned Rhodesian security drive.

FNLA takes towns north, east of Luanda

LUANDA, July 27.

THE 5,000-strong army of the FNLA, marching south on the capital, has captured strategic towns north and east of Luanda, effectively cutting off the rival movement defending Luanda from reinforcements and supplies, a Portuguese military spokesman said to-day.

He said that the National Front army, commanded by its president, Holden Roberto, has taken two strategic towns which control road and rail links with Luanda—Caxito, 27 miles north, and Lucala, 170 miles east of the capital.

The spokesman could not say if the National Front was continuing its march to-day or whether it was consolidating its forces. He said that the Front and its rival, the MPLA, were fighting at Malange, 220 miles east of the capital, where 700 civilians took refuge in the Portuguese army barracks.

In Luanda, at least 20 people were killed when Portuguese troops opened fire to-day outside the city. An MPLA spokesman said shots were fired when the Portuguese troops demanded the handover of MPLA soldiers they claimed had shot dead one of their officers the previous night. The Luanda headquarters of the MPLA.

The present fighting began about two weeks ago when the handover of MPLA soldiers they claimed had shot dead one of their officers the previous night. The Luanda headquarters of the MPLA.

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nationalist alignment. During this year they signed seven peace treaties and broke them all, the last on July 24. UPI

Our Own Correspondent reports: The British consulate in Luanda, where the first British consulate opened in December, 1844, was closed down to-day and the seven British members of the consulate staff were evacuated on Board a VC10 of the RAF.

Twenty other British citizens, mainly businessmen, left on the aircraft together with about ten Americans and another 18 people of various nationalities, almost all men as most dependants of expatriate residents in Luanda had already left.

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memory operational stack which make Hewlett-Packard pocket calculators conspicuously easy to use and virtually eliminate the need to note down intermediate answers.

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THE JOBS COLUMN

They all say 'too low'

BY MICHAEL DIXON

I ASKED for it. About two score readers have been in touch as a result of my request for comments on the "Reward" salary statistics printed in the last Jobs Column. I am very grateful to them, even though they have left me somewhat floundering amid piles of paper.

All of the readers' replies are agreed on one point. It is that the Reward figures (based on a sample of around 3,800 people in the London area who became job-candidates with the government-sponsored Professional and Executive Recruitment agency in February-May) are too low to be representative.

To give an idea of the PER levels' lowliness, Barry Elise, the incomes research manager of Lloyd Executive Selection has sent the table which is printed here this week.

The table compares some of the Reward figures (given in brackets) with the results of Lloyd's own surveys also made in the London area at about the same time. Whereas the Reward figures are culled from candidates seeking jobs, however, Lloyd's statistics are arrived at, basically by asking a sample of companies what they are actually paying to people in the categories concerned at the survey date.

As you see, the result is salary levels which generally exceed those of the PER sample. In

several instances, the difference is considerable.

What is more, other information sent by the highly regarded salary surveying company Remuneration Economics — which also bases its findings on what employers report they are paying — suggests that the Lloyd statistics may be too low.

Much of the Remuneration Economics information is not sufficiently comparable to set against this week's table. But it does provide adequately corresponding lower quartile, median, and upper quartile figures for London-based computer people, as follows:

Computer managers £8,500, £7,312, and £8,607. Systems analysts £3,744, £4,350, and £4,990. Programmers £2,520, £2,050, and £2,626.

The readers' unanimous belief that it is the Reward survey which is wrong is based on several arguments.

One is that PER job-candidates not only include numerous unemployed but also tend to come from the lower grades of staff in the various categories of "managerial" work. In consequence, this argument runs, the Reward survey is almost by its nature weighted heavily downwards.

Another oft-repeated explanation is that the Reward figures are based on the insensitive job-level — classification system, CODOT. As a result, the survey

does not differentiate between different levels of qualification, authority or even experience in the work. Reward's "accountants," for instance, lump professionally qualified together with uncertified and Indians together with chiefs.

My own conclusion is that the PER survey indeed fails to

give a reliable guide to the salaries of qualified staff in large, well-organised companies. The only question now is whether it is valid as an indication of pay in smaller businesses. In spite of my floundering this week I would welcome any light which readers can shed on that point.

	Lower quartile	Median	Upper quartile
Company secretaries	£4,500	£5,750	£6,000
Financial accountants	£3,500	£4,250	£4,750
Cost accountants	£3,500	£3,750	£4,250
Marketing managers	£4,750	£5,500	£6,000
Sales managers	£5,000	£5,750	£6,500
Administration managers	£3,500	£4,000	£4,750
Personnel managers	£3,500	£4,500	£5,000
Production managers	£3,500	£4,250	£4,750
Purchasing managers	£3,500	£4,250	£4,750
Computer managers	£5,500	£6,000	£6,500
Systems analysts	£3,250	£3,750	£4,000
Programmers	£2,500	£2,850	£3,250

BANKING APPOINTMENTS

BANK MANAGER

— chief executive of new Norwegian owned commercial bank in Luxembourg —

The Norwegian commercial banks Bergens Privatbank, Bergens Kreditbank A/S, Forretningsbanken A/S, Bandernes Bank A/S, are jointly establishing a bank office in Luxembourg.

It is contemplated that the bank will become operative during the 2nd half of 1975.

The position as Manager and Chief Executive Officer of this bank is open to a well qualified person, preferably with a Scandinavian background, who possesses

- good theoretic education
- extensive practical experience from commercial banks in Norway or abroad, with particular emphasis on international business transactions
- fluency in the English and French languages, preferably also in the German.

Personal qualities, constructive ability and negotiation experience on an international level will be considered highly important.

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The Executive's World

Art Garcia reports on the bureaucratic bible which has been sweeping U.S. boardrooms

Maxims for Blunderland

PICK A TRADE, profession or special interest and chances are dozens of books are available to tell you how to do it, but for someone who aspires to be a bureaucrat, such resources simply are not sufficient," says Thomas Martin Jr., a genial and unassuming 53-year-old academician who has attempted to fill that void. Since bureaucracies are an essential part of government, industry and education, what is needed is a handbook or training manual to supplement the rules, axioms and principles that have been produced by management theorists in recent years, something Mr. Martin, an electrical engineer who is president of Illinois Institute of Technology, provides by analysing this collected wit and wisdom.

The scalpel Mr. Martin uses to get to the heart of bureaucratic truth is the sharp edge of sardonic humour. Managers have smiled knowingly at the important contributions to understanding corporate bureaucracy stated so succinctly by C. Northcote Parkinson, Laurence Peter and Antony Jay. These have helped their understanding of why where they work is, as Mr. Martin puts it, "a veritable blunderland of mishap, delay, confusion, maladroitness and induced group paranoia." The authors all offer valuable insights but the principles they espouse are all-encompassing attempts to create a "cosmology" for corporate behaviour, contends Mr. Martin.

"These attempts to achieve universality are doomed to failure," he argues, because there are too many varieties of bureaucracies and the many aspects of human response to them lead to more situations than can be accurately described by a few "highly generalised" laws or principles. "Blunderland," he goes on, "is a complex world, at least as complicated as high energy physics, and therefore requires an equally extensive collection of laws and principles for its description." Thus, the aim of his book, "Malice in Blunderland," is to collect in related sequences, "all of the laws of organisational and bureaucratic behaviour that can be found."

Murphy's Law

Conceding that many positive accomplishments are the result of bureaucratic effort, Mr. Martin also notes that bureaucrats and bureaucrats "are the architects of much of the mischief, or the malice, intentional or unintentional, that characterises the world to-day." With the foundation provided by the well-known Murphy's Law ("If something can go wrong, it will") and Peter Principle ("In a hierarchy every employee tends to rise to his maximum level of incompetence"), he links analogies, carollaries, axioms, maxims and nuances of others as well as many of his own. The brief book, first published by McGraw-Hill Book Company in 1973, now is in its third printing and slowly is becoming a survival handbook for those seeking to protect indifference, ineptitude and inferiority.

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FINANCIAL TIMES SURVEY

Monday July 28 1975

IRAN

Determined to become a regional superpower and a self-sufficient industrialised country before its oil runs out, Iran is rushing headlong into the 21st century. It is committed to spending a maximum amount of its revenue on development. But it must beware of trying to do too much too fast.

Human limits to growth

ON A seemingly limitless tide of oil revenue Iran has begun to lurch forward fast to the 21st century by when, without the reassuring buoyancy provided by petroleum revenue, it must achieve sufficient momentum to consolidate its position and sustain new growth. The quintupling of oil prices in 1973-4 has given this country—the most significant of the Middle East producers in terms of population, history and nationhood—a unique opportunity to join at some stage the league of fully industrialised states on a permanent basis and establish that "Great Civilisation" which it is the Shah's ambition to create.

As a patriotic visionary, he has more problematically laid down the objective of turning Iran into the 5th most powerful nation in the world by 1980. While that aim may be more inspiring than realistic, this monarchical State does have a wealth and a potential which have already singled it out as

the dominant force in the region and one of the most advanced countries in the developing world.

This alone explains and justifies the attention paid to the Shah internationally quite apart from his vital position in the Organisation of Petroleum Exporting Countries.

Courted by the world's leaders, the Iranian Monarch must sometimes reflect upon the changes in his fortunes. Nearly three-and-a-half decades ago as a young and confident Crown Prince he experienced the pain and indignity of seeing his father Reza Shah packed off into exile and his country occupied by the British and the Russians.

Good feelings

This is one historical reason why the Shah is amassing sophisticated weaponry at a rate which, if continued would without doubt make Iran the 5th biggest power in the world by 1980 by that criterion alone. Now in the mid-1970s he is under no illusions that in the long run the Soviet Union does not have any basic good feeling towards anti-Marxist regimes such as the Iranian Monarchy, notwithstanding the fact that it is prepared to supply its latest troop carriers and heavy artillery in return for the gas piped from the Khuzestan oil fields.

That most recent order showed that the Shah does not wish Iran to be seen as a "military client" of the U.S., but it is inevitable that the West should see his regime as a pro-

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tective bulwark of its vital oil supplies. The other basic justification for his military build-up is to protect primarily Iran's own "jagular vein."

From the geo-political point of view, there was logic in the strategy of extending that commitment to the Indian Ocean where it is difficult to argue with the Shah's assertion that "we have more rights than many non-riparian States."

Iran's active participation in Sultan of Oman's struggle against the Marxist insurgents in Dhofar falls within the same context, but is a more sensitive issue. Much more so would be a military intervention on the other side of the Persian Gulf to save the United Arab Emirates—at present only a theoretical and unlikely possibility. The Oman involvement has in no way checked the Shah's growing rapport with the Arabs. This was symbolised by his State visit to Cairo earlier this year and has been based on the pronounced shift in Iranian support for them in the confrontation with Israel.

It is the magnitude of Iran's bridling armaments which has however, the array of sophisticated weapons procured or so

Shah's policy, by aggravating Arab suspicions and intensifying the flow of weapons to neighbouring Iraq, could be an actual cause of instability. On this front, however, the signing of the agreement in March with the Ba'athist regime on solving all outstanding differences between the two countries should be seen as the most positive development in the region in the three years since British withdrawal from the Persian Gulf created an uncertain vacuum there.

Median

The accord was smoothly and quickly implemented giving Iran the median line which it wanted in the Shatt al-Arab waterway, Iraq an end to the costly conflict with its Kurdish minority, and both of them a settled land frontier.

With its awesome-looking force of Phantom F-4 fighter-bombers, Chieftain tanks, and missile destroyers Iran is presenting the image of the kind for which the Shah wants and needs both at home and abroad. Regardless of its justification, however, the array of sophisticated weapons procured or so

order does raise questions about Iran's drive towards a self-generating growth and high-tech problems of its economic development.

The military is one large sector making demands on limited professional and technical skills—and with the salary rates being paid competing very successfully on the financial side projected defence expenditure during the current 1973-1978 Fifth Plan period has been set at \$29.9bn., compared with a total of about \$40bn. for State development credits. Almost inevitably the bill will grow proportionately in future years.

Because of manpower shortages, infrastructure bottlenecks and the need for a slow-down because of rampant inflation, it now seems clear that Iran will not be able to fulfil all its immediate development targets by 1978. Taking a longer-term view, Iran needs every cent that it can obtain if it is to meet the challenge of achieving economic viability as an advanced nation independent of petroleum exports by the end of the century. This appreciation of illiteracy and a low income, accounted for the size of the as yet not capable of providing enormous OPEC oil price the kind of domestic base required if Iranian industry is

the Shah himself in December 1973 and will guarantee that in future he will insist on per barrel revenues keeping pace with world inflation rates.

Specifically, there is the need to develop as fast as possible export industries able to maximise the comparative advantage deriving from abundant reserves of gas and mineral resources. Already Iran has built up a wide, variegated industrial base and the concentration on petrochemicals, steel, copper and aluminium will increase its dimensions vastly. Unlike Saudi Arabia the country has a big artisan tradition and aptitude for industrial work.

Iran has enjoyed a growth record which is the envy of the developing world with average per capita income doubling during the 1968-73 Fourth Plan period and rising by another 80 per cent or so in the past few years to reach nearly \$1,350. But in the rural areas, where the majority live, there exists a population, with a high rate of illiteracy and a low income, accounted for the size of the as yet not capable of providing enormous OPEC oil price the kind of domestic base required if Iranian industry is

to become an international force. Meanwhile, agricultural production has lagged behind to the extent that Iran, which cannot ever hope to be self-sufficient in foodstuffs, is very far from realising its optimum performance.

Now more fully appreciative of the economic and social imbalances within the country, the Government is attacking these problems, not the least by a sensible policy of administrative decentralisation. A modest start has been made towards creating a welfare State with such decrees as those extending free primary education to the 5th grade and another providing free public health care. But these imperialistic can only be as effective as the availability of teachers and health workers in the rural areas, a shortcoming only partially met by the admirably conceived student Education and Health Corps.

Manpower

In itself the 5th Plan's estimate of a total shortfall in manpower of 700,000 during its course of implementation is an indication of how far fulfilment of ambitions will stretch human resources in the coming years. For a country committed to economic advance on such a wide, sophisticated front, the lack of professional and technical skills will be a far more limiting factor than money.

On the political front, the Shah is faced with the challenge of mobilising the people in more whole-hearted and have been too inhibited to give

BASIC STATISTICS

Area: 628,000 sq. miles
Population: 31.96m. (1974 est.)
GNP (1974): \$44bn. (est.)
GNP per capita: \$1,344 (est.)
TRADE (1974):
Imports: \$6.02bn.
Exports—petroleum: \$23.3bn.
—other: \$700m.
Imports from U.K.: \$278.6m.
Exports to U.K.: \$512.3m.
CURRENCY: \$1 = 144 rials
*As recorded by IMF

enthusiastic support for the Government and its policies than has been apparent hitherto. This is the aim of the new sole Rastakhiz ("National Resurgence") Party which is to be the vehicle for more effective participation in the Shah and People's Revolution, as the White Revolution has been renamed. The sudden announcement of its formation spelt the end of the old moribund two-party system in which the Majlis (Lower House) duly ratified legislation but did little or nothing to influence its content.

As an effectively absolute Monarch sincerely believing in the mystic union between himself and his people, the Shah has consistently—and perhaps paradoxically—called for constructive debate and positive criticism. With anything more not tolerated and the difficulties of drawing the line, Iranians have been too inhibited to give

CONTINUED ON NEXT PAGE



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IRAN II

The economy has gone through 18 months of very high growth and spending and is now starting to show the strain. The standard of living of most Iranians has undoubtedly improved substantially but inflation is becoming a problem, a massive import bill has pared down the payments surplus and the authorities are having to apply the brakes — albeit very gently.

Economic heat

SUMMARY BALANCE OF PAYMENTS \$m.

	1974-75	1973-74	*1974-75
Current receipts	2,377.2	2,243.0	18,859.8
Current payments	-3,502.4	-5,899.5	-11,828.1
Net current account	-1,125.2	-3,656.5	-2,968.3
Net capital account	592.2	893.3	-3,082.3
Errors and omissions	4.2	27.3	-52.0
Incidental receipts/payments	61.9	-236.2	-
Overall balance	492.9	1,068.8	-6,782.9

* 1974-75 figures still preliminary.

AFTER A long conversation reflected directly in the huge about the economy an Iranian businessman rapped his hands on the table and said: "When on the table and said: 'When a car travels at high speed it uses more fuel and the driver has to be doubly alert.' This, of course, is a truism, but it has been brought home very forcefully in recent weeks. The economy has gone through 18 months of unprecedented high growth and spending, but now the problems generated by such rapid development are coming to the surface.

The economy has become overheated, serious bottlenecks have developed and inflation at home and abroad has pushed up the cost of investment. Accordingly, the brakes are being gently applied and authorities are proceeding with a more sober appreciation of the realities. The realities are that funds are not limitless, despite a quantum jump in oil revenues, for an ambitious development programme, and that the country's human resources and infrastructure impose restraints of their own.

Iran last year suddenly found its economic status dramatically transformed by the rise in the price of oil. From being merely prosperous almost overnight it was elevated to being very wealthy, enabling the Government to almost double the investment targets for the Fifth Five-Year Plan, 1973-78. The Plan targets were revised from \$38bn. to \$89bn., with the target growth rates for agriculture raised from 5.5 per cent to 7 per cent, for industry from 15 per cent to 18 per cent and 11.5 per cent to 16.4 per cent per annum. At the same time budget expenditure for the Iranian year, 1974-75, was raised from \$16.1bn. to \$30.8bn.

Receipts from the oil sector exports showed a staggering change from \$5.08bn. to \$18.65bn., an increase of over 266 per cent. This increase was

Technology

Iran also, on a selective basis, began to look for equity investment in opportunities abroad. To secure access to technology, raw materials and markets joint commissions were established with 35 separate countries envisaging joint ventures and deals worth \$45bn.—the largest worth upwards of \$15bn. with the U.S. Defence spending was raised from \$5.5bn. to \$7.8bn. whole range of sophisticated equipment, making defence still the biggest single budget item (29 per cent.).

The authorities felt the rial was sufficiently strong to free domestic liquidity at a rate of over 40 per cent. would accentuate the upward pressures on prices. The credit policy vis-à-vis the private sector seemed appropriate. An adjustment in the anticipated rate of monetary expansion would, therefore, require a reduction in the planned level for the Government's net domestic expenditures.

reduced to keep pace with rising demand. The old restrictions on the employment of B/D foreigners were relaxed as it was realised that there was a move. In June the Director-General of the Plan, Mr. Abdol Majid Majidi, announced that private industry clamoured for credit to finance imports, which jumped from \$5.9bn. to \$11.8bn. and to invest in new plant and machinery. Credits to the private sector from the banking system rose by 42 per cent. and money supply increased by an incredible 61 per cent—the highest rate recorded since World War II.

In short, the new found wealth generated a mentality of spending, fuelled by hundreds of foreign companies which flocked to Iran from the depressed economies of the West in the hope of business. The full impact of this boom began to be felt from January onwards. Almost 80 per cent. of the increase in money supply took place in the last three months of the Iranian year and the process accelerated through into 1975. It became clear that the authorities had to act. The IMF staff report on Iran in January commented that "an increase in domestic liquidity at a rate of over 40 per cent. would accentuate the upward pressures on prices. The credit policy vis-à-vis the private sector seemed appropriate. An adjustment in the anticipated rate of monetary expansion would, therefore, require a reduction in the planned level for the Government's net domestic expenditures."

Pressures on prices had, indeed, been felt. The official rate of inflation of 15 per cent., though perhaps correct in relation to the declared price of goods, had in practice been bypassed due to demand outstripping supply. For instance with a six-month waiting list for the locally assembled Paykan car customers have been paying as much as \$1,000 above sale price to secure early delivery. Wages, despite guidelines of under 20 per cent. have gone up by over 30 per cent. in the private sector in the past year, simply because employers cannot afford to lose scarce labour. Meanwhile the Government pumped upwards of \$1bn. into the economy via subsidies on essential commodities such as wheat, sugar and meat, which in turn filled demand. With these inflationary pressures subjecting the economy to serious strain and threaten-

foreigners into the country, not least of which is the question of a housing shortage. The ports in addition impose limitation of their own on growth. Nominal handling capacity of Iran's main ports was under 4m. tons for non-oil goods at the beginning of the Plan. Through working continuous shifts and emergency programmes capacity is now about 12m. tons but even so ships are expected to wait a total of 16,000 days this year in Iranian ports. Then there is the problem of internal transport and distribution which is still poorly organised—though major efforts are being made to improve this. All this will take time to solve and one is forced to the conclusion that for the moment these are very real constraints on growth which could, on some estimates, retard Plan achievement by at least a year.

On the question of Iran's financial resources it seems there is an element of propaganda, aimed both at home and abroad, in reports that the country may run short of what it needs. Domestically the message has to be spread that wealth cannot be squandered while for both domestic and foreign consumption. This aim appears to be to show that imported inflation has added 30 per cent. to Iran's import bill and that the life span of Iranian oil is strictly limited.

Last year total foreign exchange receipts amounted to \$29.7bn. The figure would have been higher had not the final month's oil revenues been held over due to a dispute (over the shipment of Iranian crude with Saudi crude). The foreign exchange component for imports was \$12.6bn. (including as much as \$3bn. for defence imports). The surplus enabled the Government to accelerate foreign debt repayments getting aside \$1.3bn. for this purpose. Approximately \$800m. of this was utilised to settle outstanding debts with an interest rate of over 8.5 per cent. In addition investment abroad and loan disbursements (including foreign aid) was stepped up from a mere \$600,000 to \$2.1bn. a further \$700m. was set aside for the IMF oil facility (though only \$300m. is believed to have been taken up). Meanwhile payment for the bulk of imports switched to cash basis. Overall Iran was still able to record a current account surplus of \$8.5bn. setting aside \$5.2bn. for reserves. Foreign reserves, including liabilities of the banking system now stand at \$8.1bn.

This year the import bill is estimated to be between \$16bn. and \$17bn. To this must be

Robert Graham
Middle East Correspondent

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Limits

CONTINUED FROM PREVIOUS PAGE

This has made for a degree of cynicism which may be seen as accounting for the invitation to "Stateless traitors" not registering for the Rastakhiz that they could leave the country.

In the event 52 per cent. of those eligible registered with the turn-out in the well-organised and fair elections to vote for the officially approved candidates varying from 71 to 82 per cent. according to area. Given the diversity of the country—its scattered population, including nomadic tribes, and all its ethnic-linguistic minorities—the Government was entitled to feel encouraged by the result. It could point to two other healthy aspects of the poll: the preference shown for local men and the choice of candidates from lower down the social scale—in particular teachers and smaller farmers. As yet it remains to be seen how the Rastakhiz will evolve as a forum for much-needed free discussion of policies and positive debate.

Historically, Iran has gone through periods of strong autocratic rule from the centre and others when centrifugal forces threatened anarchy—as they did at the end of the Qajar dynasty before Reza Shah, and again in the early 1950s when the demagogue Dr. Mossadegh rose to power. Iran is little different to some other states in the Middle East in finding it difficult to reconcile freedom and

authority nor in having a large internal security service, though SAVAK is more all-pervasive and ruthless than most. Certainly, its activity has increased in response to the terrorism of the last few years, the extent of which can be seen from the fact that since 1970 there have been publicised no less than 86 executions on this account and 57 deaths in shooting affrays, including 10 security men. Except for antagonism to the system the motivation of this violence remains as obscure and confused as the official description of it as "Red-Black reaction" would imply. From available evidence it seems that much of it is inspired by extremism of a traditionalist, and religious nature. More worrying, however, is the also ill-defined, but open, discontent on the campuses, some of which were mobilised for long periods last winter.

In its dash for the 21st century Iran undoubtedly will experience not only social growing pains but also economic strains like those which have become so acute this year. Iran should succeed in becoming a viable industrialised country without dependence on oil. In its drive to become one, however, the constraints will be human and social rather than financial. The country may be forced to recognise that it cannot achieve all that it wants as fast as it wants.

Richard Johns

IN IRAN

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Political switch



ELECTIONS HAVE just taken place with so little fuss that one is tempted to ask whether the whole exercise was meaningful. So much is happening in the boom country at the moment outside the political sphere that the elections seemed but a brief interruption in the more important process of economic development and social progress. But it would be wrong to write off the elections as irrelevant. They were the country's first under a single party system—the Rastakhiz (national resurgence) Party—and resulted in a substantial number of fresh faces being elected to parliament within an entirely new and still evolving political framework. Granted the old vertical machine of power remained within the Shah's hands, the Shah still tightly controlling everything, but gone is the deference to Western-style democracy, with a government party and an opposition party, the single party system in its place is probably a more accurate reflection of the political reality.

Amouzegar, between 70 and 90 per cent. of those who registered voted. This means that turnout was between 36 per cent. and 47 per cent. of the electorate.

By Western standards this is a low poll but by previous Iranian elections it is relatively high. Although information on the poll is scant to say the least it is important nevertheless to assess what sections of the population voted and whom they voted for because this does give some clue as to the direction of the Rastakhiz Party and those persons who form the central core of political support for the Shah.

Originally there were over 7,000 applications by candidates who sought to be one of the three persons permitted to contest each of the 268 seats in the lower house (Majlis). Although incumbents from the two former parties—Iran Novin (the Government party) and Mardom (the Opposition)—did contest some of the more remarkable feature was that over 80 per cent. of those elected were new

The authorities went to lengths to make the elections look honest and fair, and they almost seemed happy to have one or two ballot box irregularities exposed. Moreover, compared to previous elections in Iran these were smooth and the opposition muted although this does not mean there has been no opposition. Of the total electorate of some 13m. it is estimated that about 6.5m. persons registered to vote in a process which involved the stamping of one's name on a register and voting at the seats, and accordingly over a month after the ballot the precise turnout remains unknown. According to the Interior Minister Mr. Janshidi another 30 being chosen by the Shah. This means that virtually all the possible opposition members of the now defunct Iran Novin party have been excluded. In their place are an inexperienced collection of persons drawn from medium-size farmers, teachers, the professional classes, some businessmen and a few workers representatives—the latter would have been in even greater numbers had it not been realised that their powerful vote for the 25 seats in Tehran would swamp the opposition at the seats, and accordingly in some hectic last-minute negotiations they were invited to vote for selected candidates.

In effect what has happened,

albeit in embryo, is formal recognition of the growing importance of the middle class, the people benefiting most from the growth of the greatest stimulus to the success of the Shah's revolution. If this outcome is accidental, it also seems to have fulfilled one of the Shah's aims in disbanding the two-party system in March: namely to give a gentle stirring to the political scene and bring in some new blood favouring the growth of the middle class.

But the disbanding of the two parties without any apparent forewarning, remains a puzzling move. On the surface at least it represents a remarkable break with the Shah's previous thinking. In his book "Missions for my Country" the Shah refers to the

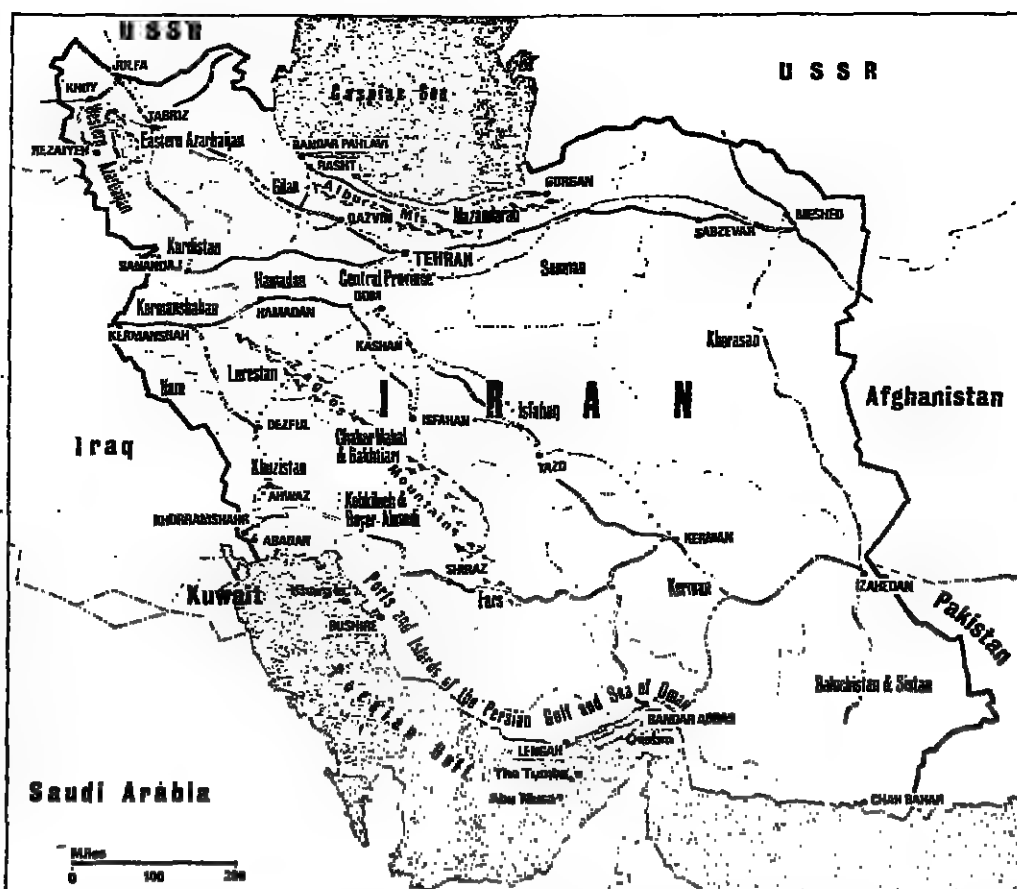
"strait-jacket" of one party to the effect that those who did rule, and he points out that it was not wish to join could expect no situation in Communist coun- favours and anyone who tries which "allow only one opposed the party could pack political party" and who hold their bags and leave the elections in which "the voter country. As one well placed has no choice for the only can- Iranian put it: "Rastakhiz lays didates listed are those of the down the minimum require- ruling party." The book ments for loyalty to Iran, admittedly was written in 1960 the constitution, the monarchy and there seems little doubt of the Shah's revolution." So far that the change stems in part some 9m. persons have from his publicly voiced dis- registered as party members, illusion with democracy as he although it is hard to gauge sees it practised in the West what this really means since to-day. In turn it seems he was books have been passed round also anxious to adopt a system factories, offices and even which was purely Persian and schools inviting people to sign did not have to pretend to ows on.

However, the unexpectedness of the decision to create Rastakhiz suggests that timing was significant. The decision was announced shortly after the Shah had returned from holidaying in Switzerland and in the wake of a massive Iran Novin "Jamboree-like" congress at which the Prime Minister, Mr. Abbas Hoveida, was elected as party secretary. This was the first time in almost a decade that the premiership and the post of party secretary had been held by one and the same person. Thus the sudden dismantling of Iran Novin, along with Mardom, eliminated what some observers regarded as a growing power base. At the same time, with the prospect of the elections only four months off, it also erased the possibility of any embarrassment to the Government party in the poll results. In by-elections held last year Mardom had shown substantial gains.

When the Shah announced the formation of Rastakhiz he invited all Iranians to join; but he also issued a blunt warning

that was a rude awakening to many of the more educated Iranians who had chosen to ignore the old bi-party system. Moreover, it was an uncomfortable jolt to those who had formerly enjoyed a degree of power and status in the now defunct Iran Novin. But it seems with a mixture of cynical acceptance and realism the latter two groups have accepted the new system.

The main opposition has come from the religious elements, dissident intellectuals, and the students, while it seems to have made little difference to the position of the underground urban guerrillas who continue to rear their head. The Rastakhiz Party is a clear rejection of the traditional Islamic ideas which foster suspicion of foreign influence and modernism. A number of religious leaders have not hesitated to express their rejection of the party. This rejection of the Shah's modernistic path by the religious community paves the way for an alliance of the extreme right with the extreme left—branded here in the Press



28 "Islamic-Marxism."

as "Islamic-Marxism." During the elections there were serious disturbances at the religious city of Qom which were described as instigated by "Islamic-Marxists." With almost half the population still illiterate and radical "Islamic" reaction is probably cities is unlikely to develop into any powerful political lobby now that the Shah is pressing ahead with plans for distribution of shares to workers. This check also helps to keep the middle and lower classes to benefit within the new system.

In developing the country. A sizeable portion of the urban guerrilla movement—which this year has claimed the lives of two U.S. Air Force officers, an American consular employee, a KIOC official and a senior member of the security forces—is believed to be composed of the extreme Right.

Another area of indifference has come from the tribes which represent more than 2m. potential voters but who by tradition have maintained their independence from the political scene. But even this and other opposition does not detract from the potential of the new order now being formed in the Rastakhiz Party. Land reform, the breaking up of the big landed estates in the 1960s curbed the power of the landlords. Their new wealth, derived from the booming economy and property in the

What then will be the function of the Rastakhiz Party? Rastakhiz has been described as more of a movement than a party. Parallels have been drawn with Egypt's Arab Socialist Union or Tunisia's Neo-Destour Party. The party is going to be based on a cell or chapter structure with cells varying in size, depending on the local area concerned, with a minimum of 100 members and a maximum of 400. In Tehran, for instance, this could mean anything from 3,000 to 12,000 different cells which would be represented by a 55-man executive board. The party's guiding line has been described as "unity without uniformity," that is, internal debate is healthy so long as it is not divisive. Certainly it seems that the Shah feels that a one-party system is a stronger framework in which to carry out a con-

sound confusingly similar, these two wings do reflect a fairly genuine division of opinion within the establishment—between those who believe in maximum growth despite the consequences, and those who believe that growth is important but too high a price should not be paid; the former group being represented by Mr. Ansary and the latter by Mr. Amouzegar.

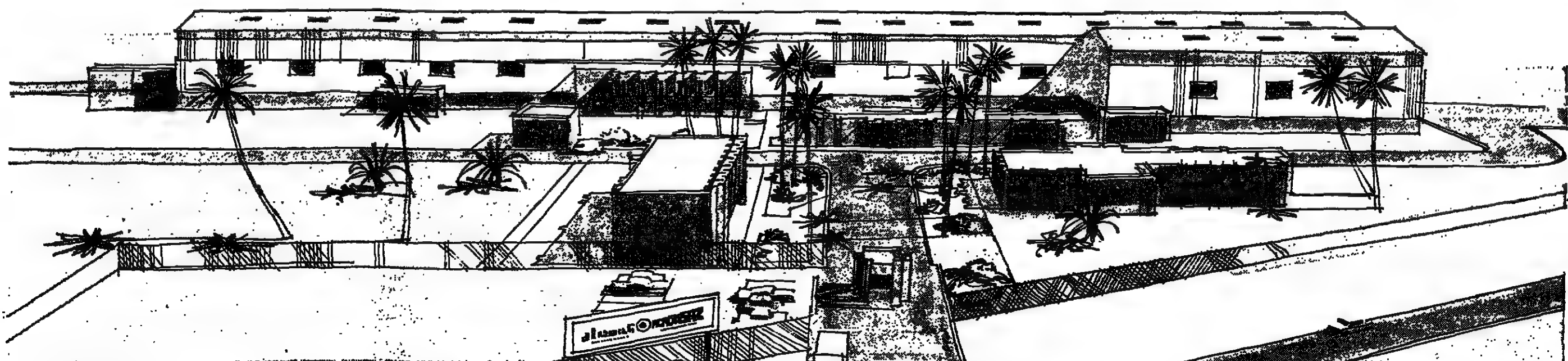
This debate over growth is the absolute key to the future development of Iran. Until now it has received scarce public airing with parliament too timid to do little more than voice its support for the Shah. The optimists believe that the Rastakhiz can provide the framework for such a debate; the cynics are waiting on the sidelines to prove them wrong.

Robert Graham

Robert Graham

Acrowsaz: Proof in depth of Anglo-Iranian collaboration

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In revising their 5th Plan the Government has been forced to take an urgent look at priorities and is concentrating on a programme of development despite the risks of inflation and dislocation.

Plan priorities

EVEN BEFORE the revised version of the 5th Plan spanning the years from 1972-73 to 1977-78 has been officially published and presented to the Majlis, the Iranian Government has been forced to take a searching look at priorities. No one should be surprised at that.

In keeping with the five-fold increase in oil prices in just over a year from October 1973 to November 1974 the original version underwent a dramatic change with the total investment target doubling from 2,416,100 rials (\$36.9bn.) to R.4,832,200 (\$73.8bn.) and the State's allocation rising even more from R.1,233,000 to R.2,668,500 (\$40.9bn.). The annual growth target was adjusted upwards from 11.4 per

cent. to 25 per cent. in real terms. Instead of contemplating loans from abroad of some \$6.5bn. to finance the plan it became possible to envisage a total cumulative surplus of \$17.7bn. The urgent pre-occupation was translated into an altogether different concern about the projected manpower shortage of 700,000.

Despite the fall in oil production below anticipated levels and the prospect of renewed borrowing, the first sentence of the new blueprint remains valid: "The quadrupling of revenues anticipated from oil during the Fifth Plan from the original \$26.8bn. to an estimated \$96.2bn. has removed financial constraints on development spending."

The revenue shortfall may be seen as a temporary phenomenon with demand for oil set to revive in the coming months and a hefty OPEC rise scheduled for October.

Essentially, the review has been necessitated by the infrastructure deficiencies—in particular, ports, communications and power—and the shortage of skilled manpower.

From the beginning it was foreseen that sooner or later the unashamedly ambitious development plans would be constructed by these bottlenecks—the question was when? Mid-way through the plan period it could be said that this point has been reached at a time when development spending is only just building up the momentum required if the full disbursement target is to be achieved.

Inflation

Not so clearly anticipated perhaps was the kind of inflation which would be generated by rapid growth. Both the bottlenecks and the scale of the State's current expenditure appear to have been as significant a cause of inflation—in reality running at a rate far higher than the 15 per cent. of the retail price index in 1974-75—as the higher cost of imports and the profiteering of the business community. The pace of development has strained not only the over-heated economy but also an administration which though blessed with a relatively thick layer of talent at the top, is much weaker in the middle and lower ranks.

The kind of heady, unprecedented growth experienced by Iran in the past two years would have tested any economy or administration. Official estimates show that in 1973-74 and 1974-75 respectively Gross National Product rose by 30 per cent. and 40 per cent. In current prices this would have given a total GNP of some R.290bn. (\$4.4bn.) and a gross per capita income of some R.57,500 (\$1,310). Meanwhile, imports of goods (defence items are included in services) soared by 65 per cent. from \$2,990bn. to \$4,950bn. in 1973-74 and then by a further 110 per cent. to an estimated \$11.8bn. in 1974-75.

It was, of course, oil which accounted for the largest part in the rise in national income.

Nevertheless, in constant terms the non-oil Gross Domestic Product grew by 13 per cent. in 1973-74 and a further 17 per cent. in 1974-75 in real terms, according to official calculations. Over the two years consumption of the public and private sector rose by 37 per cent. to account for an estimated 76.7 of GDP last. In the same period savings and investment rose at a slightly slower rate overall by 33 per cent. with its share of GDP falling marginally to 23.3 per cent. Investment by the public sector was much faster recording an increase—again in constant terms—of some 20 per cent. in 1973-74 and 30 per cent. in 1974-75 while the private sector's was reckoned to have lagged behind at 10 per cent. for the two years.

In absolute terms actual development expenditure by the State amounted to some R.162m. in 1973-74 and an estimated R.450bn. in 1974-75 meaning that in the first two years of the Plan only about a quarter of the public sector credits allocated for the five years were actually disbursed. The figure highlights the difficulties that even a relatively sophisticated developing country like Iran faces in maximising its oil revenues in the shortest period of time.

At the end of 1974-75 the number of unfilled job vacancies in all categories was put at 60,000. Much of this shortfall should be covered by the Ministry of Labour's crash programme. Even so it is understood that in itself the labour shortage may limit public investment to two-thirds of the \$15.7bn. originally contemplated.

Nevertheless, with the escalation of prices and the ever-increasing military expenditure the Government looks likely to spend in total about

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TOTALS

REVISED 5TH PLAN
FIXED CAPITAL FORMATION

PUBLIC SECTOR	From the resources of		PRIVATE SECTOR	From private investment		Grand total
	State investment funds	public enterprise		savings funds	Total	
	1,734.98	411.56		708.84	1,765.38	3,031.87
	158.3	10.0		62.40	122.40	309.25
	157.24	5.0		2.00	4.00	166.24
	240.00	70.50		—	—	310.50
	252.14	25.00		402.00	503.00	780.14
	333.00	202.90		87.80	87.80	623.70
	51.00	69.00		47.50	—	167.50
	61.50	0.50		4.00	0.50	66.50
	400.00	2.20		90.00	—	492.20
	66.30	23.00		—	—	91.30
	6.80	1.66		12.14	4.04	24.64
	0.10	—		—	—	0.10
	552.02	38.50		691.80	3.05	1,286.37
	126.77	—		2.70	2.10	131.57
	9.10	—		0.50	0.50	10.10
	42.05	—		3.0	0.45	45.70
	9.00	—		—	—	9.00
	15.00	—		0.40	—	15.40
	45.00	28.50		—	—	73.50
	60.00	—		—	—	60.00
	230.00	10.00		685.00	—	925.00
	6.10	—		—	—	6.10
	10.00	—		—	—	10.00
	380.56	—		—	—	380.56
	319.00	—		—	—	319.00
	2,668.51	450.06		1,400.64	179.59	4,698.80

as much as the Plan projected with current outlays perhaps superseding the 3,393,300 rials (\$50bn. rials) allocation but capital expenditure probably falling below its targets.

Officially the word is that actual implementation may take an extra year to complete, but some close and independent observers believe that completion of the programme in its entirety could take two-to-three years longer. In practice, the review of priorities is likely to involve a delay in the start of new projects rather than a deliberate slowing down of ones being executed.

Constrictions caused by infrastructure bottlenecks may prove to have reached their most acute point this year and the determined effort now being made by the Government to open them up should ease the way for a greater volume of investment spending in 1976-77 and 1977-78. Over the full five years, however, it now seems likely to achieve a growth rate in GDP of more than 20 per cent.

For a country like Iran whose growth record over the past 15 years has been almost unique in the developing world is psychologically difficult to scale down targets. From 1962 to 1976 GDP forged ahead at an annual rate of 9.8 per cent. and from 1967 to 1972 at 11.4 per cent. exceeding the targets.

During the decade average per capita income more than doubled. And it was only half-way through the second period that any really significant increase in oil prices and production boosted the performance.

However, petroleum revenue was the essential factor behind it, with oil increasing its share of GDP from 20.1 per cent. to 27.4 per cent. over the 10-year period. Most encouragingly the manufacturing and mining sector grew at a rate of about 11 per cent. annually, although its share of GDP only edged up marginally from some 12 per cent. to 14 per cent. The big disappointment was agriculture which grew at only just over 4 per cent. marginally ahead of the increase in population but in no way sufficient to improve living standards of nutrition in rural areas.

Over the decade its share of GDP fell from 27.7 per cent. to 26.1 per cent. On the infrastructure side, water and power advanced impressively at the rate of nearly 27 per cent. a year, but transport and communications lagged behind at only 6 per cent.—a failure of which the effects are now being felt. Over the decade, it should be noted defence and security expenditure accounted for half the rise in current budget outlays.

Preparations for the Fifth Plan were made with an overdue recognition of the shortcomings in the agricultural sector, and the imbalance in development which left the rural population—nearly 80 per cent. of the total—far behind in terms of living standards with an average income of \$200 compared with the urban dwellers \$1,000. From the vital point of view of Iran's industrialisation—which must provide the main basis for economic viability when the oil runs dry—an emphasis on agriculture and rural advancement was imperative. It was appreciated that the low purchasing power of a large proportion of the population would limit the growth of in-

dustrial and ultimately its ability to export.

In the context of economic goals alone the level of literacy—only about 15 per cent. in 1971 despite the efforts of the Education Corps—indicated the need for far more intensive efforts in this direction, as did the low levels of nutrition. Rural inequality apart, Iran was also faced with the problem of unequal income distribution with studies showing that at the beginning of this decade that the expenditure of 10 per cent. of the population accounted for 40 per cent. of consumption. But that 30 per cent. at the bottom of the scale enjoyed only 8 per cent. of consumption.

Thus, the Iranian Government is faced, with two double and related challenges. On the one hand, it must expand industrial capacity to a size and sophistication able to generate substantial exports in the future, achieve maximum possible self-sufficiency in agriculture, and provide the necessary infrastructure for both. On the other hand, it has to raise living standards across the entire country, raise standards of education, and provide better health and social services.

Revenue

Roughly speaking, its oil reserves at present rates of output and assumptions about prices leave the country about 25-30 years to reach a state of development which can maintain the growth achieved by then without oil revenue. It is no foregone conclusion that Iran will fulfil its ambition to be one of the world's richest industrialised countries by the end of the decade despite its considerable advances and potential in terms of people and resources other than oil.

Thus, in revising the 5th Plan the Government had little choice but to devote as much of available resources as possible to a concentrated programme of development regardless of the risks of inflation and dislocation. Given the importance of oil, which for the foreseeable future will be the country's main provider of foreign exchange and revenue, high priority had to be given to it, especially for the gas reinjection programme designed to prolong the life of the fields. The projected investment under the revised plan of R.623,000 is more than double the one of R.330,000 in the original version.

To exploit as quickly as possible the comparative advantage deriving from gas (for use as feedstock and fuel) its development has had its capital expenditure set at R.167,500, or less than R.180bn., or 20 per cent. of the total investment of R.780bn. for manufacturing is destined for petrochemicals, an industry from which Iran in collaboration with its foreign partners can expect to gain maximum added value and boost its non-petroleum goods, but such has been the pressure of demand that a large proportion of output, especially fertilisers, is expected to be absorbed domestically in the next few years.

In the Fifth Plan the emphasis is very much on heavy industry. Apart from petrochemicals, the construction of no less than four steel complexes of the gas reduction type and a considerable expansion of the existing Isfahan steel mill is scheduled. Aluminium capacity should be increased fourfold while in 1977 the

Sarcheshmeh mines are scheduled to start producing at the rate of 150,000 tons of blister copper a year. A significant proportion will be required for domestic industry, but Iran hopes for export earnings to start at an annual rate of some \$200m.

During the 1980's Iranian industry developed under the protection of tariffs and as a result of a policy of import substitution covering a wide range of consumer goods including durables and motor cars, with the Industrial Mining and Development Bank playing a crucial role through the provision of loans and equity participation. The Fourth Plan period saw a shift towards intermediate and capital goods, in particular with the establishment of East bloc aided aluminium, machine-tool, heavy engineering and tractor plants in conjunction with the Industrial Development and Renovation Organisation.

In 1973-74 the value of Iran's industrial production amounted to R.509bn., with an added value of R.163bn., of which R.321bn. was accounted for by non-durable consumer goods, R.120bn. by intermediate goods and R.62bn. by durable and capital goods. A large proportion of output came from relatively few and efficient plants owned by the handful of powerful industrial groups which have prospered since the nationalisation of the oil industry.

While industry's prospects on the international front look good, the agricultural sector

are pared under protection. In the 10 years up to 1973-74 Iran's imports increased at a rate 50 per cent. higher than the country's non-oil exports which in the year accounted for only 17 per cent. of the country's payments for goods from abroad. The coming decade will be a critical test for Iranian industry in the drive to reduce dependence on petroleum exports. Under the pressures of demand in the economy the Government has substantially reduced tariffs thus exposing local manufacturers. In the long-term their ability to meet the challenge will be greatly assisted by proliferation technical collaboration agreements which Iranian companies are entering into.

Critical

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IRAN V

Spending on defence has in the past taken priority over the social services. Although the country now has sufficient wealth for all its essential priorities the Shah's preoccupation with having strong armed forces is still very much in evidence.

Defence

"I TOLD the Shah that if the Army budget were increased we could do little if anything for agriculture, education or public health. He said: 'very well, then; we'll have to postpone those things'." This incident occurred in 1943, a year after the Shah had succeeded his father, and was recounted by the then financial adviser, an American Mr. Arthur Millspaugh, in a book he subsequently published. Happily for Iran, it is now wealthy enough to spend liberally on all essential priorities, but nevertheless this incident reflects the Shah's preoccupation with defence and strong armed forces: a preoccupation which is still very much in evidence.

Dispute

To the west Iran has a lengthy frontier with Iraq, whose Ba'athist regime has for 18 years been beaming hostile propaganda and harbouring political refugees. Both countries have had a long-standing dispute over the vital Shatt al-Arab waterway. More importantly, Iran, whether rightly or wrongly, has felt very much threatened by the build-up of Soviet influence and the supply of sophisticated Soviet weapons with advisers to Iraq. In February of this year the two countries seemed on a collision course with Iran supporting Gen. Barzani's Kurdish autonomy movement and the Iraqis making a determined effort to crush the Kurds. Many observers were convinced that had not the two heads of State agreed to bury their differences at the Algiers summit in March, there would have been a major confrontation when the winter snows cleared.

Then there is the Gulf area, so vital for the free flow of Iranian oil to the outside world. Apart from a general wariness of the Arab world as a whole, which grew up during Nasser's time, the Iranians have always feared a scenario of radical regimes taking over in the Gulf States which might then threaten oil supplies as well as breathe revolution across the waters of the Gulf. Hence the Shah's decision in 1971 to occupy the Tumb Islands and Abu Musa in the strategic straits of Hormuz. Hence also his subsequent support for Sultan Qabus (there are about 1,500 Iranian troops fighting in Oman) against the Dhofar rebels. Of course in addition to all this there has been, and still is, the general uncertainty generated by the unresolved Arab-Israeli conflict. But if insecurity has traditionally been the dominant factor behind the desire to have strong armed forces, Iran has more reason to feel secure now. The Shah has astutely won the Soviet Union round to accepting him for what he is—even though the Soviet Union may still regard him as being too closely involved with the U.S. and the West for their liking. The ice was broken when Iran agreed in 1967 to sell the Soviet Union gas. Payment was part accepted in the form of arms—jeeps, tank transporters, artillery, APCs and bridging equipment. This was a neat way of proving that Iran was anxious to assert its independence. He has also cultivated friendship with China as a useful counter weight to the Russians.

Now the Shah also feels strong enough to call for the elimination of the presence of the two superpowers in the Gulf (basically the American naval facilities at Bahrain and the Soviet use of the Iraqi port of Umm Qasr). The Shah is seeking to do this under the aegis of a proposed "Gulf Security Pact." Over the last three months the idea of a loose agreement on mutual security among all the Gulf states has been actively canvassed by Iran and there is likely to be a summit in the autumn to formalise this. Initially every State is almost certainly going to interpret the arrangement the way it wishes but in the long term the Iranians are determined to give it substance—such as a mutual commitment to keep shipping lanes secure. Even a year ago the idea of a Gulf security pact would have been dismissed out of hand. Undoubtedly the breakthrough in this respect has been the signing on June 13 of a "reconciliation" treaty between Iran and Iraq. This reconciliation meant the formal abandonment by Iran of the Kurdish settlement on the basis of the Shatt al-Arab (median) line. Asylum has been offered to 87,000 Kurdish refugees in Iran. In addition the two sides appear to have agreed to give up all hostile propaganda, which, it seems, includes Iraqi support for Baluchi autonomy. This thus adds a major new element of stability to the area.

Lesson

The other element which has made the Iranians feel more at ease is a dramatic improvement in relations with Egypt. This has been facilitated by President Sadat's dismissal of Soviet advisers and his turning towards the U.S. and Europe for military and economic assistance. The two leaders apparently get on very well. Iran has promised some \$1bn. in aid, loans and joint projects. Symbolically an Iranian warship was one of the first to go through the Suez Canal and the young Iranian Crown Prince was a guest of honour at the ceremonies. More recently the Egyptian War Minister, Gen. Gammasy, made the first visit ever by such a minister, and discussed possible areas of collaboration in the military field. There is talk of Egypt agreeing to grant the Iranian Navy facilities at its Red Sea ports. In all this Iran's relations with Israel have been downgraded but the Shah still goes his own way allowing Iranian oil to pass through the Elat-Ashkelon pipeline.

The Shah has also sought to improve relations with other neighbours. Some arms and munitions plus funds are believed to have been supplied to the Turks during the Cyprus invasion last summer. Afghanistan has been sweetened with the promise of substantial financial aid. A reported \$1bn. is said to have been proposed to Pakistan in aid of joint ventures—the same with India. The latter's explosion of a nuclear device on its own clearly raised some Iranian eyebrows but has not altered the generally cordial tone of relations.

Although all these moves have made Iran more secure, there is one important and nagging question: the country is still heavily dependent upon foreign supplies, foreign technology and the physical presence of foreign

Robert Graham

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IRAN AIR

Richard Johns

Plan

CONTINUED FROM PREVIOUS PAGE

can never really hope to attain self-sufficiency—only to reduce dependence on imports—given lack of water and the limited cultivable area. The Fifth Plan allocation to agriculture totalled \$3,300m. is a sign of intent in the direction of maximising potential and its commitment to transform traditional small-scale agriculture into large farm-scale farming.

Urban boom

It is a strategy of which the outcome is uncertain. In general, the sector continues to suffer from the lack of a firmly co-ordinated policy and of harmonisation between the Ministries of Agriculture and Rural Affairs. At least, however, the urban economic boom is drawing people to the towns, reducing the level of underemployment in the countryside and spreading a "spin-off" of prosperity from it.

The evidence is that the rural areas are already benefiting from the decentralisation of planning which have given the provincial governors and their councils powers to draw up their own development budgets and plans in liaison with the Plan and Budget Office's regional offices. The devolution of authority excludes only industry, large schools, tourist projects and national infrastructure schemes, but the intention is to extend the province's power further next year. With the proviso that the quality of provincial administrations vary, decentralisation should also help ensure that the educational, health and social welfare services are extended more effectively into the rural areas.

The Iranian Government strains that are evident as a result of a boom which is almost out of control, it has also raised the question in some responsible

fronting it and willing to test Iranian minds: Just how fast them. Different departments were almost encouraged to vie with one another in achieving targets. In 1972 the new Plan and Budget Organisation was shown of its powers of implementation chemicals." In the march and its hold of the purse strings towards the Shah's "Great Civilisation" the two are intimately connected and the problem was formed to take responsibility for Iran's Government is one of finding the right balance. New guidelines, just what loss of educational, health and social welfare programmes and the greatly increased allocations made in these fields show that human beings are not being neglected. However, implementation of social objectives will prove a more difficult and long-term process than bringing petrochemical plants into production. At least, it must be said the dilemmas of expansion are more stimulating and preferable to those of stagnation.

Responsible

However, this moment in time—almost half way through the plan period—has posed the question: just how fast can the Iranian economy grow? Given the kind of tensions and strains that are evident as a result of a boom which is almost out of control, it has also raised the question in some responsible

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Slackening world demand for oil has
affected Iran this year but short term
prospects are still good. Recognising that
it is a wasting asset, the Government
seeks to maximise the return on it.

LIKE the other oil producers, — Exxon, Standard Oil of Cal. and the members of the old consortium it set no firm projections for future output but the satisfaction of the objective is required. Of total Iranian gas capacity by October 1, 1978, c.f.d. in the first five months of 1975.

Now owned and operated by National Iranian Oil Company — with a subsidiary of the consortium acting as contractor — the Khuzestan Fields production of 5.57m. b/d (including a quantity of gas, liquids) accounted for 95 per cent. of the 1974 total. In the first half of this year, output fell more than the average for the country as a whole by 12.6 per cent. By contrast, output of the four years that the country's 50:50 joint ventures between foreign exchange requirements. NIOC and foreign partners rose could be met from a production by 3.3 per cent.

This, however, was wholly the result of the operation of IPAC (in which the partner is Amoco). Its sales rose at 178,000 b/d, some 50 per cent. up on last year. LAGO (Atlantic Richfield, Murphy Oil, Sun Oil and Union Oil) with a rated capacity of 210,000 b/d, only achieved 179,000 b/d in the first six months. Faced with declining well pressures, MINOCO (AGIP, Phillips Petroleum and the Oil and Natural Gas Commission of India) was down to 53,000 b/d. SIRIP (AGIP) also recorded a decline, 58,800 b/d, while NIOC's small Naft-Shah field produced at the rate of 15,000 b/d.

The most recent official estimate of Iran's oil, proven and recoverable reserves remains secret, but they are believed to be no more than 70bn. barrels, a figure which would give Iran only about 22 years of production at 1974 rates. In terms of its oil resources, and the financial demands which will be made on them Iran is not in the comfortable position of Saudi Arabia or Iraq. And the cost of recovering its proven reserves will be high.

Exploration is continuing intensively over the country, but the chances of major discoveries appear to be fairly remote. For the next few decades it is certain that the bulk of production will come from the Khuzestan Fields in the former "Agreements Area" operated until 1973 on a quasi-concessionary basis by the Western consortium composed of British Petroleum (40 per cent.), Shell (14 per cent.), the other majors

Assumption

Clearly, in future years the Khuzestan Fields will bear the main brunt of financing the country's development. Back in 1972, when the Government started negotiating the terms for the full take-over of the country's main producing fields, the initial assumption was that they could be developed to yield 8m. b/d and produce at that rate until 1983. The 20-year "Purchase Agreement" with the consortium of Western oil companies, formerly known as Iranian Oil Participants, 1973 on a quasi-concessionary basis by the Western consortium composed of British Petroleum (40 per cent.), Shell (14 per cent.), the other majors

IRAN VI

Oil strategy

National Iranian Oil Company it is already clear that, as far as this year upwards to 1.5m. b/d in 1981. The "stated quantity" after that date will be the same proportion of total crude available for export as 1.5m. b/d was in 1981. However, if by then NIOC has committed the full 50:50 venture which will take over the management of some 200 petrol stations later this year and construct a 60,000 b/d refinery.

Secondary

According to unofficial estimates, the "secondary" recovery programme could absorb anything from 8-15bn. b/d in the meantime, c.f.d. with the upper limit looking more likely given the fact made not to raise production. The Fifth Plan projects a total allocation of 623,75a. rials (59,35a. of which the State and NIOC are to provide 536,95a. rials. The balance would come from the members of the consortium, who still have a 40 per cent. investment obligation for the Khuzestan Fields; and the other foreign partners of NIOC involved either in the joint producing ventures or in exploration under service contracts.

More recently, NIOC has announced a \$7.5bn. expansion programme covering also some of the investment of its gas and petrochemical subsidiaries over a five-year period beginning from 1978 designed to raise production to the 7.2m. b/d mark and also raise gas utilisation from the present capacity of 55m. cubic feet per day (all of it currently associated with petroleum production) to 30bn. c.f.d. The coming five years are, indeed, a very important period in Iran's development of oil resources. No official word has been forthcoming on what is a key question in the country's economic development. But the general understanding is that extraction of oil from the Khuzestan Fields by primary methods can go on for only another seven or eight years and the prolongation of their life to the end of the century will involve a massive programme of gas re-injection.

Few of the secondary recovery projects have reached the detailed engineering stage, but from 200,000 b/d in 1973 to

Known gas reserves in Iran are enormous and new finds are still being evaluated. Decisions must be made how to use it: exports, petrochemicals, re-injection or fuel.

Gas wealth

WHILE THE productive life of Iran's main oil fields has a span which is known and limited, its gas potential remains to be defined with real precision. It is, however, clear that the country has an immense stock of this natural resource which in the next century must be a vital ingredient for the country's sustained growth. The most recent official estimate of proven reserves given earlier this summer by a senior official of the National Iranian Oil Company was that proven reserves currently amounted to 37.4 trillion cubic feet or 14.4 per cent. of the world total. In the global league that would place Iran second only to the Soviet Union, fields, at stake, however, is the "This figure, however, would other LNG export project almost certainly understate covered by the letter of intent Iran's gas wealth. Appraisal of signed with El Paso Natural Gas number of discoveries is still of the U.S. and the two Belgian in hand including the two very concerns, Sorex and Distrigaz. Significant and exciting ones. Most immediately the concern the "C" Structure offshore near must be to utilise fully the Bushair and another in the on-associated gas currently being there area near Bandar Abbas. A limited quantity is The indications are that actual produced from the oil operations in known structures of the joint venture and may not be less than 600 trl. NIOC—some 350m. cubic feet will be able to rely on natural gas was utilised. The bulk gas as a source of energy into comes from the Khuzestan fields. The volume produced in 1974 amounted to some 4.4bn. cfd of which little more than 2bn. cfd was consumed, including some 580m. cfd to the Soviet Union. IGAT's full capacity is being reached this when rather more than 1.6bn. cfd will be sold to the Russians and the balance delivered by spur lines to the first priority must be re-injection into the Khuzestan fields, and Abadan for industrial, commercial and domestic use. Crude from the Agha Jari, years. Beyond that crucial decisions must be made as to how the much gas should be set aside to feed the petrochemical industry designed to give Iran gasoline at the export-orientated maximum added value from the Bandar Mah Shah refinery. The "lean sour gas"

Priority

Given the certain and rapid decline of oil production from 1990 onwards delineation of the country's gas reserves is of crucial importance. Inevitably Shahr, Kashan, Tehran, section into the Khuzestan fields, and Abadan for industrial, commercial and domestic use. Crude from the Agha Jari, years. Beyond that crucial decisions must be made as to how the much gas should be set aside to feed the petrochemical industry designed to give Iran gasoline at the export-orientated maximum added value from the Bandar Mah Shah refinery. The "lean sour gas"

facilities in the 10 north-eastern states are continuing. However, final decision regarding this matter has been deferred until such time as a clearer picture of U.S. energy policies emerges.

Confidentially it asserts that talks are still going on with ENR and a decision may be expected soon on the project under which NIOC would take a substantial stake in the distribution network and refining operations of the Italian State corporation. Apart from India, the one firm foothold secured downstream is in Senegal where agreement has been reached on the formation of a 50:50 venture which will take over the management of some 200 petrol stations later this year and construct a 60,000 b/d refinery.

In the transport field the National Iranian Tanker Company, a wholly-owned subsidiary of NIOC, now boasts a total tonnage of 479,000 tons which will be substantially increased with the delivery of the 239,000 ton "super-tanker" on order with a Japanese yard. A much bigger expansion is in prospect as a result of the agreement in principle with BP under which a number of VLCCs and product tankers would be sold to form a jointly-owned fleet—a deal designed to give NIOC the benefits of expertise and training also.

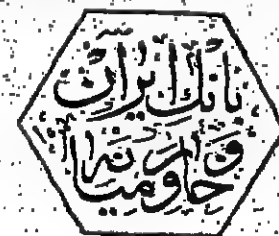
Export

Back home NIOC is engaged in a big expansion programme that will add to existing capacity of 325,000 b/d another 390,000 b/d with new facilities at Isfahan, Ahwaz and Tabriz, being built. Although it owns the Abadan export-refinery, the world's largest, it is undergoing an increase in capacity to 600,000 b/d, but whose products are committed to the consortium under the Purchase Agreement, NIOC has not become an exporter of products. Its determination to obtain maximum added value in this way through deals which tie long-supply commitments to partnership in export-refineries remains as strong as ever.

Progress in its negotiations on various projects over the past two years has not been helped by the world's general over-capacity. For that reason the prospects for the joint ventures that have been discussed with the Japanese and West have been highlighted by Germans currently look dim. negotiations with Shell to purchase a share in the company's U.S. subsidiary and the interest a \$1.52bn. export refinery with shown by the Shah in buying a 500,000 b/d capacity, which Bahrain Oil's 20 per cent. has been envisaged as part of shareholding in BP which the U.S. deal are still alive. In partnership with Under a joint protocol Belgium NIOC in North Sea exploration. While that initiative large export-oriented refinery seems to have made no progress for political reasons, NIOC says Sooner or later NIOC should be of the U.S. bid "Our negotiating products on a large scale with the Shell Oil scale. Company concerning our cooperation in their marketing."

Richard Johns

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Petrochemicals

Fertilisers

The first phase of IFC's expansion programme involving the installation of plant to produce 50,000 tons of mixed fertilisers, full nitrogen-phosphate-potassium blend and 30,000 tons of sodium tripolyphosphate is now finishing. The second one costing an estimated \$250m. and planned for completion by mid-1977 will greatly increase IFC's production giving a further annual capacity of some 440,000 tons of ammonia, 550,000 tons of urea, 110,000 tons of nitric acid, and 220,000 tons of ammonium nitrate with the whole of the extra output destined for domestic consumption.

Down south the Abadan Petrochemical Company, the

In contrast, the Kharg Chemical Company (known as Chemco), the 50:50 joint venture between NFC and Amoco, has had to delay implementation of its plan which would involve a doubling of annual sulphur capacity to 460,000 tons, and articles. On the drawing boards is a second phase investment, currently calculated at \$90m., embracing the construction of a cracking unit for production of ethylene and propylene as well as production of acrylonitrile and methyl methacrylate.

even greater increase in capacity for natural gas liquids (propane, butane and natural gasoline) to 590,000 tons. Also being implemented is

Downstream at the "third generation" stage, the Iran Carbon Company's plant at Ahwaz started production this year with a rated capacity of 15,000 tons annually. This joint venture between NPC, IMDBI, the Cabot Corporation of the U.S., and the International Ammonia Corporation is doubling the size of the plant to satisfy fully domestic demand, particularly from the town

per cent), British Industrial Plastics (40 per cent), and the ICB (20 per cent)—should come on stream next year, while the Irano-Garb group is planning to manufacture 30,000 tons of polystyrene products in the near future.

All these projects fall in the Fifth Plan period although it seems probable that some will not be completed until after 1977-78. Inevitably, the labour

Most of these projects can be regarded as falling in the Sixth Plan period and as part of wider ten-year programme in which NPC originally envisaged a total investment of \$8bn. The company now recognises that with inflation the outlay is more likely to be in the region of \$12bn, with annual investment rising well above the present annual rate of some \$1bn.

bers, stressing that they should be "phased-in" at the appropriate time.

One of a number of such projects are hanging fire. The letter of intent signed with Bayer and Inventa (of Switzerland) for a caprolactam joint venture has yet to materialise into a firm agreement. Details of the project to be undertaken with Dynamit-Nobel for dimethylterephthalate production has yet to be finalised, but NEG says that it will go ahead. Negotiations are continuing with Marubeni on the project for the manufacture of methanol.

Availability of cheap gas and gas, liquids makes NPC confident that it can eventually obtain a return of as much as 30 per cent. on its investment (the recovery of which is also assisted by the state's massive oil subsidies).

With the strong base provided by a large, expanding domestic market and the natural advantages deriving from its hydrocarbon resources, Iran can look forward to becoming the strongest petrochemical power in the Third World.

Richard Johns

Richard Johns

Gas

CONTINUED FROM PREVIOUS PAGE

Consortium

With the reinjection requirements of the Khuzestan fields estimated at anything from 8-13 bbl. cfd it was inevitable that NIOC would make the decision to devote all the balance of associated gas to reinjection with the total availability in 1980 calculated at 2 bbl. cfd. To make up the shortfall considerable quantities will have to be drawn from the pure natural gas fields. The first such injection is being made this year with the delivery of 300 m. cfd to the Haft Kol field and from the Natf Safer dome which in 1977 is said to supply a similar flow to the field.

yielding something like 700 m. tons of LNG. The project will be a joint venture between NIGCO (50 per cent.) and the consortium composed of International Systems and Control (15 per cent.), Misso-Iwai of Japan (13 per cent.), Chicago Bridge and Iron (7.5 per cent.), Halfdan Ditlev-Simonson (7.5 per cent.) and Lone Star Gas (5 per cent.). The last name bought into the project earlier this year taking an option on 400 m. cfd. of output.

Responsibility for the drilling, Lone Star is expected to considerably expedite the progress during 1978. E. E. Pritchard, a sub-

Towards the end of next year dome gas from the Pazanan trap will be pumped into the Kachasharab and Agha Jari fields. With studies continuing and the programme still being worked out, it remains to be seen exactly what demand Iran's vital secondary recovery programme will make on unassociated gas resources. But by any criteria prolongation of the life of the oil fields must be the first priority. At the same time the National Iranian Gas Council foresees domestic consumption if gas roughly doubling from the present rate of 1.5bn. cfd to 3.2bn. cfd in 1980.

Adjustment

Last summer Iran reached agreement with the Soviet Union on a higher price for the gas pumped through IGAT. Retroactive to January 1, 1974, it gave an extra 57 cents per thousand cubic feet, an increase of 86 per cent on the old level of 30.7 cents, with provision for a further adjustment if the price of fuel oil moves up 30 per cent or more. There followed the signing of the letter of intent for the trilateral deal under which Iran would supply 1.3-1.5bn. cu ft of gas to the Soviet Union and the USSR would deliver 1m. cu ft to West Germany over a 25-year period with 1981 set as the date for the commencement of exports through IGAT II.

According to NIGC, the minimum base price—to be paid in hard currency—will be more than for the gas being delivered by the present trunkline and escalation provisions will be included in the agreement. The assumption now is that the gas will be supplied from the C structure of the Kangan field

Richard Johns

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IRAN VIII

A remarkably rapid rate of change has been forced on what is basically a conservative banking system and it is finding it difficult to keep up. Practically all the banks have found themselves undercapitalised and short of good staff. Lending capacity has been increased and foreign exchange movements eased. The place of foreign banks.

Developments in banking

IRAN HAS got probably one of the fastest evolving banking systems in the world. Within the space of under two years it has been called upon to be a principal instrument in promoting a massively increased programme of imports and internal economic development. The pace of change has been more or less forced upon a conservative banking system and it is still finding it difficult to keep up.

Virtually every commercial bank has found itself undercapitalised and short of good staff while the Central Bank has had its job cut out trying to keep the demand for credit within tolerable limits. More and more foreign banks are knocking at the door to be allowed in for a share of the action but policy in this respect is still restrictive and cautious; several Iranian bankers believing that for its existing resources, the country is over-banked and a big question mark hangs over it and when Tehran will be able to establish itself as a significant, international capital market.

There are just over 30 specialised and commercial banks operating in Iran, in addition to 40 foreign banks with representative offices. At present the commercial banks are responsible for supplying 76 per cent. of all the banking systems credit. Among the commercial banks themselves four dominate the scene—Bank Mellat, Bank Saderat, Bank Sepah (the Army bank), and Bank Bazarjani. Together these four banks account for 62 per cent. of the total deposits of the 23 commercial banks. Among the specialised banks the two most important ones are the Industrial and Mining Development Bank and the Agricultural Development Bank. Whereas the composition of commercial bank credits have remained more or less constant, the

specialised banks have been devoting increased funds to the industry. Over a six-year period the proportion of credits for industry has risen from 25 per cent. to just over 40 per cent.

Iranian banking law is restrictive and does not permit more than 40 per cent. foreign ownership. The admission of foreign banking partners has been highly selective by the Central Bank. At present there are nine commercial banks with foreign participation which include such names as Chartered, BME, Algemeine Bank, Bank of Tokyo, and First National City. Shortly the State-owned Industrial Credit Bank, Bank Etebarat will be forming a joint venture, the International Bank of Iran, with Chase with a 20n. rials (\$30m.) capital. Chase will hold 35 per cent. of the capital. After this it is unlikely that many more foreign bank participations will be admitted for the time being. However, the number of specialised banks will be expanded by the creation of seven regional banks to promote regional development, three having been already earmarked for Tabriz, Rasht and Ahwaz.

Capital

The Central Bank has restricted banks not to exceed 15 times capital and reserves in their total commitments. The Bank Saderat, Bank Mellat, Bank Sepah, Bank Bazarjani, and Bank Etebarat imposed last year was to encourage them to increase their capital, the vast majority of the banks being heavily undercapitalised in relation to the growing demands placed upon them by the rapidly expanding economy. The result has been a series of hefty increases in registered capital, the minimum jump from 136bn. rials. However, the lending necessary move to make resources of the commercial bank use of domestic resources

SUMMARY OF THE CONSOLIDATED ASSETS OF THE BANKING SYSTEM AND OF THE SUPPLY OF MONEY (in bn. rials)

	End year 1977-78	1977-78	1974-75	1975-76	1976-77
ASSETS:					
1. Foreign assets	57	159	464	255	182
2. Credits to the public sector	231	236	405	35	36
3. Credits to the private sector	362	459	656	25	40
Total	650	854	1,525	315	258
SUPPLY OF MONEY:					
1. Money	136	263	117	22	56
2. Quasi-money (savings accounts and time deposits)	261	312	494	29	58
Total	400	575	611	51	114

Preliminary estimates.
Includes subscription to IMF and other international agencies.
Includes purchase of government securities.
Includes investment and equity share participation in private companies.

Note: Owing to rounding up components may not add to totals.

Since the beginning of the banks expanded enormously. In Iranian year, March 1975/76, it is estimated that the bank of seven banks, have raised their capital, often being more than their holdings of customers doubled. For instance the deposits by as much as 50 per cent. IMDBI's capital went up from 3.15bn. rials to 7bn. rials. Bank Saderat from 3bn. rials to 6bn. rials and the Bank of Iran and Japan from 1bn. to 2bn. rials. To get a clearer idea of why this was necessary one only has to look at the incredible expansion of banking business. 50 per cent. of the increase in last year credits to the private sector rose by 40 per cent. from 48bn. rials to 68bn. rials while credits to the public sector rose from 136bn. to 171bn. rials. Bank Mellat, for instance, saw its loans and credits jump from 136bn. to 171bn. rials. However, the lending necessary move to make resources of the commercial bank use of domestic resources

at a time when interest rates become a fully fledged capital market abroad began to fall, a fall which was also reflected locally.

One of the most important moves taken last year was the decision to liberalise foreign exchange movements since the existing restrictions had become less and less relevant to the purposes generated by Iran's oil income. Although this was a welcome move, the Central Bank was careful to prevent a sudden influx of foreign currencies, speculating against an upwards valuation of the rial. Equally it was anxious, with a rising demand for credits at home, coupled with falling interest abroad, to prevent large scale recourse to foreign markets for funds. Accordingly a 15 per cent. minimum reserve requirement—interest free—was imposed on the net short term foreign exchange debts of banks.

Revalued

This liberalisation, coupled in February with the pegging of the rial to 32Rs, paved the way for a limited forward foreign exchange market. The rial was effectively revalued against the dollar by 1.5 per cent. For the moment the forward market is confined to dollars to cover transactions for non-oil exports to a six-month period in the future. It is expected that this will be subsequently extended to cover imports and include other currencies. It is also possible now to trade in gold and silver. These moves indicate the direction in which the authorities are moving—a cautious acceptance that Iran should results can, and very often do,



Iranian Bank building in Tehran.

mask the inadequacies and inefficiencies of the banking system. For instance creditworthiness is still often based upon the personal standing of an individual rather than on his balance sheet. Most deals are pretty straightforward short-term lending and deposit taking. There is a great need to develop medium and long term lending. This will probably come when the return on investment lengths at present according to one banker, the return on investment is "embarrassingly" quick. Because foreign banks are not permitted to operate on their own, this has led to a crop of representative offices. Now there are over 40. The authorities will have to decide precisely what role they will play. At present they are frustrated intermediaries to bypass restrictions on their banking activities; a number of these representative offices have been arranging loans for Iranian clients, then bringing in person from offices in, say Beirut or Bahrain, to formalise the arrangements, thus the loan were formally arranged by an outside office. However, the Central Bank has clamped down sharply on this practice first by making an inspection of one bank, Citibank. It is understood that some \$400m. worth of commitments were discovered on Citibank's books. At the same time the Central Bank discovered that Citibank had a total staff of 25, virtually treble the size of the other representative offices. The upshot of this was a request to Citibank to reduce its staff to the minimum necessary, which will be three executives. This incident caused quite a stir in the banking community and now the other representative offices are keeping their heads well down.

Robert Graham

While it remains a modest enterprise, the Tehran Stock Exchange is full of confidence that it will become an important part of a thriving capital market. The scale of business remains small and the market lacks some of the vital ingredients of a modern world centre. Importance of the new workers' shares.

Stock Exchange

DESPITE THE tremendous generation of new wealth, the Tehran Stock Exchange remains a modest enterprise. It is full of hopes for the future, linked to the creation of an active capital market, but for the moment its style is modest and its approach cautious and restrictive.

Iranians have yet to look to the Stock Market in any numbers either as a means of long term investment or for speculative gain. This is hardly surprising since the Stock Exchange is very young and the generation of wealth beyond a few rich families to a rising middle class is a phenomenon of only the last 18 months or so. Even among investors attitudes are still fairly unsophisticated. The attraction of shares is the dividend and the company is judged almost exclusively according to dividend performance which means that speculative trading is usually concentrated round the short period prior to and just after declaration of dividend. A curious side feature, to those familiar with the major stock market, is the way investors tend to regard dividends as a per cent. of the shares par value. As it is dividends are high.

The Stock Exchange only started proper operations in 1968 and for the first three years the total volume of business did not exceed the \$3m. level. As can be seen from the accompanying table the volume of business began to take a sharp upward turn in the Iranian year 1973-74—a trend which since then has begun to gather momentum. With this momentum the nature of trading has also changed so that in 1972-73 bonds accounted for 72 per cent. of business while in 1974-75 this fell to 40 per cent. This year the trend is likely to continue because seven banks—banks being probably the most important single sector quoted on the exchange—have raised their capital. Often their capital more than doubled. For instance the Bank Saderat raised its capital from 3bn. rials to 6bn. and the Bank of Iran and the Middle East from 400m. rials to 1bn. while a new bank, the International Bank of Iran (Chase Manhattan and Bank Etebarat) will shortly be

TEHRAN STOCK EXCHANGE—Annual turnover (m. rials)			
	Bonds	Stocks	Total
1971-72	254.2	134.3	388.4
1972-73	865.3	334.0	1,199.3
1973-74	1,322.7	1,451.2	2,773.9
1974-75	4,456.4	6,508.6	10,965.0

Since the beginning of the new year 1975-76, the following banks have increased their capital: (1) IMDBI from 3.15bn. rials to 7bn. rials; (2) Bank of Iran and Middle East from 400m. rials to 1bn. rials; (3) Bank of Iran and Japan from 1bn. rials to 2bn. rials; (4) Bank Saderat from 3bn. rials to 6bn. rials; (5) Iran-Dutch Bank from 500m. rials to 1bn. rials; in all seven banks have done this.

Stocked with a 2bn. ryal capital, by the Foreign Investment Board and at present the law forbids portfolio investment. Moreover, where a joint venture with a foreign company is concerned, the Government, when issuing the licence, sets a limit on the foreign holding. In the case of the banks this is 40 per cent. of the equity. This in turn means that the bank, for instance, has to ensure that in floating shares non-Iranians do not exceed this percentage.

Those in favour of expanding the Stock Exchange as part of creating a capital market believe that once a degree of freedom is allowed in foreign investment in the country, the Stock Exchange itself will have to be liberalised. Certainly moves are afoot to change some of the existing laws. A new capital markets law is under consideration which would both tackle the question of greater foreign involvement plus tighten up on company listing requirements and insider trading. This law is needed to pave the way for an orderly development of the market. For instance, it is expected that to cope with expanding activities, many of the quoted companies will have to enlarge their capital in the near future. At the same time property speculation which has been going through an unprecedented boom, could well begin to prove less attractive now that the Government has begun to impose curbs on the resale of land unless it is developed. Though the effect of this curb has yet to be felt it could channel substantial new funds into the Stock Market.

More important still is the Shah's decision to press ahead

with a plan for participation by workers in the share capital of companies. Details announced on July 17 (which are examined more closely in a separate article) shows that the Government intends to make 320 companies offer 49 per cent. of their shares to their workers and then the residue, not taken up, to the public. Initially 106 companies have been selected with a total registered capital of \$707m. and they will have to make their first share offering by March 22, 1978. Another 106 companies will be required to begin selling their shares by the end of the following year. Workers will be provided funds to purchase the shares via new credit institute which will offer concessional rate loans. At the same time a National Investment Company will shortly be created with a \$150m. capital to buy shares which have not been taken up and gradually offer them to the general public. This company will have as its chief participants the Central Bank, Bank Mellat and the Industrial and Mining Development Bank.

Par value

For two months the market has been waiting for these details and had displayed a certain amount of nervousness. Now that the details have been released it is clear that this forecast shadows a considerable rise in Stock Market activity. For instance it is expected that prior to offering the shares a number of companies will reduce the par value of the shares which at present has been kept deliberately high. The average par value is 10,000 rials and it is expected to 1,000 rials to make the shares more accessible. Those foreign companies with Iranian share holdings will also be covered by the same rules. All this suggests that the volume of business will increase. However, it will take time before the Stock Exchange comes to resemble a major international market. Pension funds are still in a formative stage and largely operate outside the Stock Market while life insurance, such an important element for long-term investment, has yet to get off the ground.

Robert Graham

Iran National Industrial Manufacturing Co.

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AIMS FOR THE FUTURE

The ultimate goal of INIM is to increase the local manufacture of the components of its products, in order to comply with Iran's national industrial aim. INIM completed the installation of its own foundry and engine manufacturing plants and they were inaugurated in October 1974. These facilities and expansion programmes are planned to increase the production capacity of INIM up to 500,000 passenger cars and 50,000 varied types of commercial vehicles per year.

INIM have eagerly participated in export activities, and the current list of nations to which INIM's products have been exported includes countries in the Middle East, Europe and Africa. Iran National Industrial Manufacturing Company have played an important part in the growth and development of the industrial and economic aspects of modern Iran, and they are highly optimistic of an even greater participation in the future.

P.O. Box 2777

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Tehran Iran

IRAN'S PLANS FOR DEVELOPMENT

IRAN'S PROGRESS FROM 1960 TO 1973

Iran is a rapidly developing country, rich not only in oil but also in other natural resources, many of which are yet to be exploited. Ever since 1960 Iran has been witness to a tremendous change in its economic and social structure. Iran's GNP in constant 1959 prices has increased by four fold from \$4.5 billion in 1960 to \$17.1 billion in 1973. Expenditures for consumption have increased by three fold from \$3.8 billion in 1960 to \$11.2 billion in 1973. This rapid expansion has been achieved by allocating an increasing share of domestic output for investment purposes. Total gross investment during the

same period increased by 4.6 times, from \$3.8 billion to \$17.1 billion. The rapid growth was also due to a rapidly expanding oil industry. Value added in the industries and mining sector which reflects the structural change in the economy, increased by 4.6 times, from \$7 billion to \$32.4 billion.

In terms of Current Prices, Iran's GNP in 1973 reached the \$26.0 billion level and its per capita GNP exceeded \$800. The annual figures for the above economic indicators in terms of current and constant prices with the annual rates of growth are given in Table 1.

TABLE I
Some Indicators of Iran's Economic Growth During 1960-1973 in Million U.S. Dollars and percentages

	1960	1973	1973/1960	Average Annual Rate of Growth
	Current Value	Constant Value	Current Value	Current Constant Value
Gross National Product	4613.4	4482.2	28049.2	17086.7
Per Capita	211.9	204.9	829.4	543.1
Value Added in Agriculture, Industry & Mining	1358.7	1300.0	3507.4	2073.1
Oil	782.8	731.3	3082.2	3386.5
Services	449.2	482.6	825.2	626.7
Total	1787.1	1688.0	8319.4	6541.7
Consumption	3923.3	3788.5	16433.8	11188.5
Total Investment	562.8	823.3	5913.4	3540.2
Total Exports	587.0	604.4	8291.0	6005.9
Total Imports	741.7	728.0	5197.0	3806.9

NOTES:

* Exchange rate: 1 U.S. dollar = Rls. 67.

On all other tables to be consistent with the Revised Fifth Plan Report, exchange rate used is: 1 U.S. dollar = Rls. 67.5.

** All time periods cover March 21st of the year stated to March 30th of the following year.

The rise in the value of Iran's foreign trade was particularly outstanding during the period under review. Value of total exports in current prices increased from about \$6 billion in 1960 to \$9.3 billion in 1973, a 56 per cent increase. In terms of constant prices the increase in exports was about 10 fold. Though non-oil exports have increased from \$150 million in 1960 to about one billion dollars in 1973, yet it was obvious that oil exports have been the contributing factor to the rapid increase in total exports.

The rapid rate of growth in Iran's economy and a rapid growth of exports have given rise to increasing imports. Value of imports in current prices increased from \$7.7 billion in 1960 to \$5.2 billion in 1973, a seven fold increase. In terms of constant prices the increase in imports was five fold.

The strategy of economic development during the period under review was to emphasise industrialisation by properly channelling the receipts of the oil sector to the private and the public sectors, and by promoting domestic industries via pursuing import substitution and protection policies.

THE REVISED FIFTH PLAN

From 1973 on, fuelled by rising oil prices in the international markets, the speed of Iran's economic growth accelerated tremendously. The Fifth Development Plan for 1972/73-1977/78 was originally approved in early 1973. The projected GNP growth rate in current market prices was 15.3 per cent. per year, total revenues from oil exports \$24.6 billion, and the inflow of foreign capital \$8.3 billion. Imports were projected for the Plan period to be \$34.1 billion and non-oil exports of goods and services \$6.1 billion.

The changes that occurred in the international economy during 1973-1974 namely increasing costs of imported raw materials and industrial goods, increasing oil prices, and domestic inflation, fuelled to a significant degree by international inflation, made it necessary to revise the original Fifth Plan. By this revision, the planners were not only concerned with increasing costs of projects, and additional revenues which could be allocated for implementing additional projects, but also with a change in development strategy. Unlike the previous plans, which were based on limited domestic and foreign financial resources, the revised plan had to contend with limitations of other factors of production, such as skilled manpower, infrastructure facilities, and availability of raw material inputs.

As a result, three new dimensions were added to Iran's medium term planning discipline, namely:

- Planning on the basis of limited supply of domestic resources, infrastructural capacities, and skilled manpower.
- Outward orientation of the plan with due emphasis to absorptive capacity of the domestic economy and investment of the balance of payments surplus abroad.
- Expansion of reliance on imports of intermediate, capital, and consumer goods to meet domestic shortages during the Plan, and providing for infrastructures, institutional factors, and changes in foreign trade regulations necessary for such procurements.

The planners realised that the rapid growth of oil revenues provides an opportunity for reaching the long term social and economic objectives in a shorter time period. At the same time, it was understood that such development may bring in its wake bottlenecks and disparities such as excess demand for food, housing, services, rapid growth of urban areas, worsening income distribution, and rising prices of non-tradeable goods. Consequently the aim has been to draw up the Plan in such a way as to ensure rapid growth while avoiding as far as possible the unfavourable side effects that such a rapid change could bring.

OBJECTIVES OF THE FIFTH PLAN

The Objectives of the Fifth Plan contain both qualitative improvements in the standard of living and the quality of life, and quantitative objectives of production and income growth. The qualitative objectives of the Plan are as follows:

- To raise the quality of life by maintaining rapid, sustained, and balanced economic growth, accompanied by minimum rise in the level of prices, and relative improvements in the living standards of the low income groups.
- To extend social, economic, political and cultural justice among all social classes, with particular emphasis on their equitable distribution.
- To improve the quality and increase the supply of active manpower in order to increase productivity and eliminate development bottlenecks.
- To preserve, rehabilitate and improve the environment and the quality of life particularly in the urban areas.
- To encourage dissemination of science and modern technology and to promote creativity and initiative.
- To preserve and to enrich the country's cultural heritage.
- To encourage competition in production and export of industrial goods, and to make optimum use of exchange surplus by investment abroad, and by creation of national wealth to replace depleting oil reserves.

The quantitative objectives of the Fifth Plan are:

- Real increase in the GNP by 26 per cent. per year. GNP is expected to rise from \$17.4 billion to \$55.0 billion in 1972 prices during the Plan. Per capita GNP is projected to rise from \$556 to \$1,521. Table II shows GNP and use of resources for the first year of the Fourth Plan and the first and the last years of the Fifth Plan.
- Total investment of about \$70 billion, out of which \$46 billion is undertaken by the public sector, and \$24 billion by the private sector.
- Sectoral target growths, of value added per year in agriculture 7.0 per cent., in industries and mining by 18.0 per cent. in services by 16.4 per cent. and in the oil industry by 51.5 per cent (Table III).

TABLE II
Fifth Plan: Gross National Product and Use of Resources (Billions of 1972 dollars)

	1967-68	1972-73	1977-78	Annual Growth Rate (1967-73)	Annual Growth Rate (1972-78)
Consumption expenditures	8.00	13.31	32.12	10.7	19.3
Private sector	(6.59)	(8.56)	(19.59)	(7.9)	(15.4)
Public sector	(1.45)	(3.75)	(12.53)	(20.8)	(27.3)
Gross domestic fixed capital formation	2.23	4.25	15.80	13.7	26.7
Private sector	(1.14)	(2.09)	(4.73)	(12.9)	(17.7)
Public sector	(1.09)	(2.16)	(10.87)	(14.8)	(39.1)
Net export of goods and services	.07	.30	6.89	—	—
Gross national product (market prices)	10.16	17.26	54.81	11.2	25.9
Population (in millions)	26.5	31.0	35.9	3.0	2.9
Per capita GNP (in dollars)	383.4	556.7	1521.2	7.7	22.3

TABLE III
Fifth Plan: Value Added by Major Economic Sectors (at 1972 prices) (Billions of dollars)

Sectors	1972-73	1977-78	Average annual growth rate (1972-78)
Agriculture	2.98	4.18	7.0
Oil	3.20	25.36	51.5
Industries & Mining	3.66	8.35	18.0
Services	6.60	14.13	16.4
GDP (market prices)	16.44	52.05	25.9

PLAN'S POLICIES AND GUIDE LINES

In order to achieve the Plan's social and economic targets, in addition to the active role played by the government in domestic investment and capital formation, it is envisaged that the government would pursue appropriate policies in line with the goals of the Plan.

These policies include:

- Reorganization of the tax system to ensure wider coverage, to reduce income distribution inequality, and to provide an increasingly important source of public revenue.
- Regionalization of the State General Budget so as to promote faster economic growth in the less developed regions, and to encourage a more active role played by provincial authorities.
- To follow monetary policies conducive to the maintenance of real growth and control of inflation, and to refrain from deficit financing of government expenditures.
- To bring about the necessary changes in the administrative system, affecting the way decisions are made, implemented, and supervised. Also to encourage public participation in planning and decision making, and delegation of executive power to the regional authorities.
- To strengthen the country's defensive capability and to modernize the facilities and equipments of the Armed Forces so as to protect Iran's territorial integrity in keeping with the country's Independent National Policy. In addition to the above general policies, specific policies are designated to achieve each of the specific goals of the Plan, which are not dealt with here.

GOVERNMENT FINANCIAL PROGRAMME

Total government receipts during the Fifth Plan are projected at about \$122.8 billion of which about 30 per cent is from oil and gas revenues, and 14.5 per cent from taxes, and the rest from utilization of foreign loans, profits from government monopolies, and income from foreign loans and investments.

Of the \$122.8 billion government expenditures during the Plan, 41 per cent are allocated for current expenditures, 34.3 per cent for fixed capital formation, 11 per cent for welfare aids and other payments, about 9 per cent for investment abroad, and 4.8 per cent for payment of foreign loans and credit (See Table IV).

TABLE IV

Fifth Plan: Government Financial Projections (billions of dollars)

Revenues	
Oil and gas revenues	98.2
Direct taxes	8.1
Indirect taxes	9.9
Foreign loans	2.2
Bank credit (net)	—
Sales of debt instruments (net)	0.7
Other revenues	3.7
Total	122.8
Expenditures	
Current expenditures	50.2
Public affairs	(6.8)
Defence affairs	(29.1)
Social affairs	(11.1)
Economic affairs	(3.2)
Fixed capital formation	42.2
Repayment of foreign loans and credits	6.0
Foreign investments	11.0
Other expenditures	13.4
Total	122.8

INTERNATIONAL TRADE AND ECONOMIC RELATIONS

The major transformation in the Iranian economy in the past decade and a half has brought about increasing interdependence of Iran's economy with the world economy.

Iran's interdependence with the world's economy has increased at a time when the world economy is facing many problems as well as unprecedented challenges. The widening gap between the developed and the developing economies, severe inflation accompanied by unemployment and low rates of growth, disorder in the international monetary system, and disequilibrium in balance of payments of many countries, would continue to have a significant impact on Iran's economy. Consequently the main objective of Iran's foreign economic policy in the Fifth Plan is to adopt measures which would enable the country to benefit by playing a more active role in the international markets, while safeguarding it against undue and hazardous dependence on foreign sources.

TABLE V

Fifth Plan: Foreign Exchange Receipts and Payments (billions of dollars)

A. Current receipts	114.0
Oil revenues	102.2
Other exports	4.9
Services	4.9
Income from foreign investment	2.0
B. Current payments	94.7
Imports	79.1
Services	14.3
C. Balance on current account (A+B)	19.3
D. Capital account receipts	4.7
Foreign loans by the government sector	2.2
Other foreign loans and private capital	2.5
E. Capital account payments	6.5
Amortization of official debts	6.0
Private investment and repayment of private debts	0.5
F. Balance on capital account (D+E)	1.8
G. Balance on foreign payments (net) (C+F)	17.5

More specifically the Plan calls for:

- Elimination of domestic shortages to relieve the inflationary pressures by increasing imports of consumer, intermediate, and capital goods.
- Increasing the relative competitiveness of the domestic economy in production and export of industrial goods, particularly in petrochemical and heavy industries.
- Creation of national wealth by investing the balance of payments surplus abroad.
- Providing economic assistance to friendly developing countries, and granting loans to international financial institutions and the developed countries in order to promote further development and adjustment in the world economy.

Table V shows a summary of Iran's foreign exchange receipts and payments during the Fifth Plan. Oil revenues are expected to exceed \$102 billion, 12.3 times the corresponding amount for the Fourth Plan. Exchange earned from export of non-oil goods are expected to increase 25 per cent. annually, reaching about \$5 billion for the Plan period. Value of Export of services would amount to about \$7 billion, out of which about \$2 billion is due to income from Iran's foreign investments and loans.

The policy of continued rapid economic growth by increasing reliance on foreign supplies will result in unprecedented increases in imports. Payments for imports of goods are expected to increase at an average annual rate of 60 per cent., amounting to \$79 billion for the Plan period, or 7.3 times the level of imports during the Fourth Plan.

Payments for services would increase by the same rate, amounting to \$14.3 billion for the Plan, or 7.2 times the corresponding amount for the Fourth Plan.

MANPOWER AND POPULATION

Iran's population is expected to rise from 31 million to 36 million during the Plan. No significant changes in the age structure of the population will occur. Under 15 years age group would remain 45 per cent. of the total population. Further urbanization would increase the urban to total population ratio to 42.7 per cent.

Total new employment opportunities created is estimated to be about 2.1 million, 40 per cent. of which is in industry and mining, 25 per cent. in construction, and 26 per cent. in services. Unlike the previous plans, which aimed at increasing employment opportunities, the Fifth Plan's strategy is directed towards increasing the effective supply of labour by increasing efficiency, providing technical, vocational, and on-the-job training, and by utilizing the services of foreign skilled workers.

SECTORAL PROGRAMME

It is not our intention to outline Fifth Plan programmes for all sectors here, since such a treatment is beyond the scope and the objectives of this text. Table VI gives a sectoral breakdown of public and private investment for fixed capital formation during the Fifth Plan.

TABLE VI
Fifth Plan: Fixed Capital Formation (billions of dollars)

	Public Sector	Private Sector	Total
Public affairs	5.64	—	5.64
Social affairs	8.76	10.30	19.06
Education	1.88	.07	1.95
Culture and arts	.13	.02	.15
Health	.62	.05	.67
Urban development	1.09	—	1.09
Rural development	.89	—	.89
Housing	3.56	10.15	13.71
Environment	.09	—	.09
Regional development	.15	—	.15
Social welfare	.13	—	.13
Physical education	.22	.01	.23
Economic affairs	31.78	13.12	44.90
Agricultural & natural resources	2.62	1.96	4.58
Water resources	2.40	.06	2.46
Electricity	4.60	—	4.60
Manufacturing	4.11	7.45	11.56
Oil	7.93	1.30	9.23
Gas	1.78	.70	2.48
Mining	.92	.07	.99
Transportation	5.95	1.34	7.29
Post & telecommunication	1.35	—	1.35
Tourism	.12	.24	.36
Total	46.18	23.42	69.60

In concluding this review, it should be remembered that there has been no opportunity to mention Iran's vast programmes for developing an efficient and competent administrative apparatus; providing for expansion and improvement of health and educational facilities; rural and urban development projects; preservation of the environment; programmes for more rapid development of underdeveloped regions; raising the level of social welfare and promotion of physical fitness, culture and arts. Further plans that it has not been possible to cover are: extensive programmes for the development of Iran's agricultural, water, oil, gas, and mineral resources, construction of housing and infrastructures of highways, airports, harbours, telecommunication and transportation networks and tourist facilities.

For further information please get in touch with:

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IRAN PLAN AND BUDGET ORGANISATION
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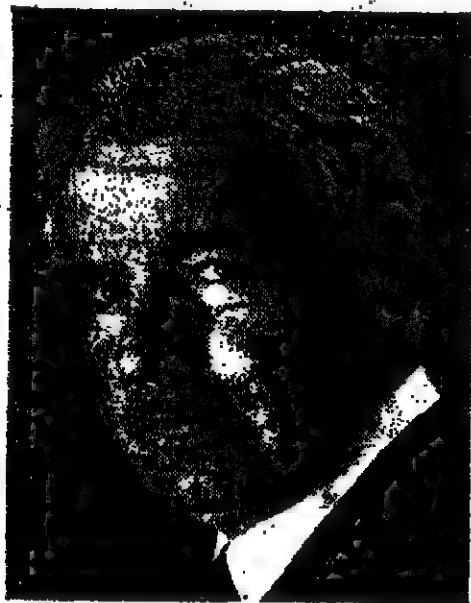
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IRAN X

More and more British businessmen are becoming aware of the opportunities presented by Iran, which is the biggest importer among the oil-producing countries. The process of negotiating export contracts is often protracted but the rewards can be considerable.

Relations with U.K.

OVER THE past year more than 4,000 businessmen beat a path to the British Embassy in Tehran—more than double the number in the previous 12 months—giving that diplomatic outpost the reputation of being the most over-worked in the world. This evidence of intense interest in Iran is hardly surprising in view of the fact that Iran is not only the fastest growing economy of any significant size in the world, but the biggest importer of all the oil-producing states. In 1974 it provided Britain's biggest market in the Middle East, and the OPEC group as a whole.

As recorded at the U.K. end of the year, Iran's imports totalled \$278.8m. in 1974, an increase of 64 per cent over 1973. In the January-April period of this year they amounted to \$197.5m., rather more than double the value for the corresponding period of 1974. Among the OPEC states only the more populous Nigeria, a former British colony, came close to Iran as an outlet for U.K. exports totalling \$222.4m. in 1974 and \$131.4m. in the first four months of this year. Iran's own imports of goods and services were less than complete West Germany which recorded an increase of 58 per cent, to \$1.14bn. in 1974 but, when the purpose of the imports is the statistics of the OECD whose members account for some three-quarters of Per-

Military

All OECD exports to Iran totalled \$5.89bn. 77 per cent up on the \$3.33bn. recorded for 1973. Among members, the U.S. was far ahead with f.o.b. sales amounting to \$1.73bn., a phenomenal 124 per cent increase over 1973. The figure included some \$500m. of foodstuffs and also under the U.S. Department of Commerce's "special category"—payments for military supplies actually made by Iran amounting to \$365m.—it will be very much more during the current year.

This impressive performance pulled the U.S. well clear of second place Germany which recorded an increase of 58 per cent, to \$1.14bn. in 1974 but, when the purpose of the imports is the statistics of the OECD whose members account for some three-quarters of Per-

by 109 per cent to \$1.01bn. The U.K. maintained itself in fourth position with \$655.2m., 58 per cent up on 1973, ahead of France and Italy. From lower base levels both these countries had the biggest relative increases. French imports rising by 125.9 per cent to \$257.4m. and Italian ones by 159 per cent from \$177m. to \$252m.

Without doubt, military supplies and defence contracts made a major contribution to Britain. Under the SITC breakdown in the U.K. trade returns for 1974 the biggest items were transport and equipment at \$27m., machinery at \$55.9m., commodities and transactions not classified according to kind, at \$48m. and electrical machinery, apparatus and appliances. Under the heading of manufactured goods, exports of iron and steel goods were \$10.6m., manufactures of metal \$6.8m. and non-ferrous metals \$4.4m. Textile fibres recorded \$13.9m. and medicines and pharmaceuticals \$7.4m.

What these bald statistics do not say is that future British performance will depend to a degree much greater than for any other of producing states on the extent of Anglo-Iranian economic collaboration on a government-to-government basis, direct participation through equity investment and the transfer of technology under licence. This generalisation is highlighted by the fact that over the past few years by far the biggest single British exporter to Iran outside the military field will have been Chrysler U.K.—with sales last year estimated at over \$30m.—as a result of the Hillman Hunter model under licence in Iran—the Peykan car.

Involvement in the production by Iran National of the Peykan goes back to 1963 and the old Rootes group. Since then—from a period dating back to the beginning of the Fifth Plan period—the Iranian Government has sought deliberately to further economic development through agreements with the governments of the industrialised countries under which precise areas of possible collaboration can be located and suitable foreign partners identified.

With the formation of the Anglo-Iranian Joint Economic Commission back in 1972 Britain was an early starter along with the U.S., France, Japan and West Germany (Iran's other leading trade partners) in a field which has broadened to include countries ranging from Canada to South Korea. Now three years later it is possible to measure general progress. The optimistic verdict is that the U.K. is doing as well as its partners so far. But it is not to be qualified by an appreciation that the U.K. is absent from the huge Japanese-U.S. dominated petrochemical developments and the nuclear programme where the French and Germans have won firm orders with the Americans also having a good chance of obtaining a slice of the cake. Against this should be set the fact that Britain is the only supplier—apart from the U.S.—heavily involved in defence contracts.

Within the framework of inter-governmental collaboration, the investment conference held at Persepolis in November 1973 resulted in agreement in principle or commitment to serious negotiations on 17 joint ventures (most of which had already reached a fairly advanced stage by the time of the Iran-British Joint Ministerial Conference in the summer of that year).

From an initial engagement through feasibility studies, the formulation of a partnership agreement, successful application for a licence, and further procedural negotiations to actual implementation of a project and the final consummation of production is a long and uncertain process. By this criteria, progress seems satisfactory with a dozen of the 17 having received licences. Massey Ferguson this should soon start assembly of year. Signed by Mr. Peter tractors in partnership with the Industrial Development and Renovation Organisation and Mahdavi, Iranian Minister of Commerce, the document contains no price tag—it was Mr. engines. British Leyland—Shere who on his return from already well established with Iran gave a figure of \$1bn. The Iranian investors in the production sum was very much less than those of the French, Italian and Japanese bilateral records on economic and technical co-operation. Yet they should all be considered notional, with the merits would probably have agreements being very much a governmental collaboration, the possibilities can be seen.

Quite apart from the Persepolis 17 over 100 British companies are involved in joint-venture negotiations. With Iran now flush with foreign exchange and its industry trying to satisfy a voracious home demand, the old misgivings posed by the Government's demands about export commitments and doubts about remittance of profits from trading activities have waned. Now the stumbling-blocks are more the question of workers' participation and, to a lesser extent, the official directives, on the siting of new projects, as well as the old problem of administrative delays and red-tape.

While the \$102m. oil-for-goods agreement clinched by Mr. Peter Walker, then Secretary of State for Trade and Industry, early in 1974 is unlikely to be repeated a new and potentially very large dimension in Anglo-Iranian economics was given by licences. Massey Ferguson this should soon start assembly of year. Signed by Mr. Peter tractors in partnership with the Industrial Development and Renovation Organisation and Mahdavi, Iranian Minister of Commerce, the document contains no price tag—it was Mr. engines. British Leyland—Shere who on his return from already well established with Iran gave a figure of \$1bn. The Iranian investors in the production sum was very much less than those of the French, Italian and Japanese bilateral records on economic and technical co-operation. Yet they should all be considered notional, with the merits would probably have agreements being very much a governmental collaboration, the possibilities can be seen.

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IRAN XI

A radical scheme to force companies to offer 49 per cent. of their shares to their workers could have a profound economic effect. Nervousness among investors has not been entirely dispelled.

Workers' shares

A SCHEME to make major manufacturing companies offer 49 per cent. of their shares to employees and the public might be termed a peculiarly Iranian version of the social contract. "We feel this will strengthen relations between all elements involved in manufacturing: it will encourage greater production, a greater sense of social acceptance," says Finance Minister, Mr. Hushang Ansari, who has been responsible for drawing up the details of the scheme. In short the scheme is an attempt to achieve a more equitable distribution of wealth and prevent the accelerating gap between rich and poor being enlarged by industrial fortunes currently being made (the rate of return is often as quick as one year). Thus the aim is both social and political as well as purely economic and is likely to have important effects both on company investment, company disclosure and the stock exchange, quite apart from the political and social field.

The scheme was carried out on an experimental basis as far as some 37 manufacturing companies issued shares to their employees. However, it seems that the employees were not particularly quick to respond and the companies themselves were obliged to fund the share purchase. Then on April 24 the Shab decided to review the scheme, enlarged by industrial fortunes details of which were announced on July 17.

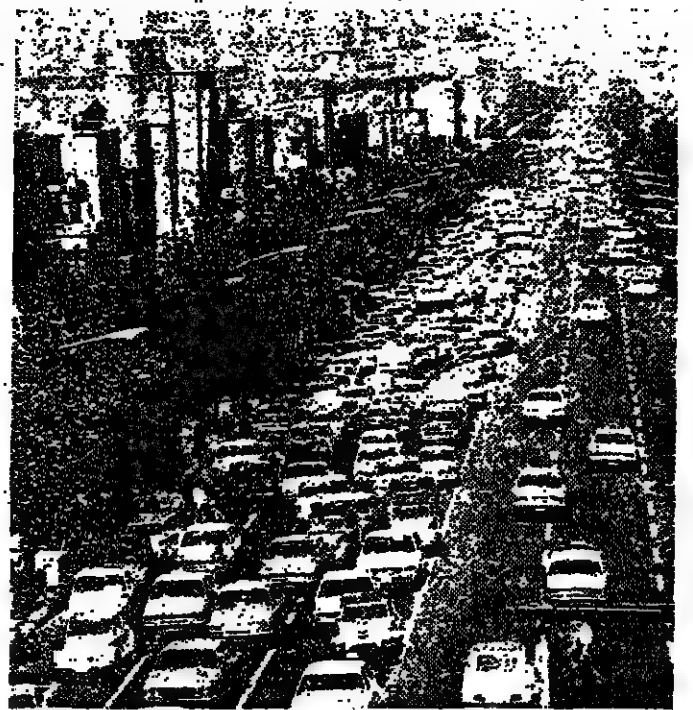
There is no difference at all between foreign and Iranian companies. We can have only one set of rules," according to Mr. Ansari. In all 320 manufacturing companies, foreign and local, have been singled out by the Government to distribute 49 per cent. of their shares. These 106 companies have a vast majority of these are still private concerns. The total registered capital involved in these 320 companies is over \$1.5bn. Initially 106 companies have been selected to start the scheme and they have been chosen on the following criteria: registered capital must be 100m. rials or over (\$1.5m.); or of October 23, 1974 has been set for the completion of the entire operation.

Revision

These criteria are liable to revision in the future, according to Mr. Ansari. Included in this list are virtually all the major companies in the automotive sectors—Iran National (the first company to initiate the scheme in its experimental phase), three years. In order to facilitate such purchases the Government is setting up a special fund to provide a 1bn. rial (about \$15m.) capital from which General Tyres. Twenty textile industrial workers can obtain a

Accountancy

The value of the shares which the companies sell under the scheme will be evaluated on the basis of average returns over the past three years. Mr. Ansari considers this to be an "interesting point to emerge is that the scheme shows no clear guidelines as to whether it would prefer retention or sale of shares—or in other words whether income via dividend is favoured over capital growth. Secondly if one aim is to foster a sense of company loyalty and belonging what happens if the workers main concern is to sell quickly and buy a new car? Not all shares are likely to be taken up by those they are offered to, and accordingly a National Investment Company is going to be created to facilitate sale to the general public. The National Investment Company will have a 10bn. rials of their shares which at present (\$150m.) capital subscribed 35 per cent. by the Central Bank, average 10,000 rials to 1,000 rials, the Central Insurance Company, Iran Insurance Company, and the Industrial Development Bank.



The midday traffic jam in Tehran.

A highly selective policy of buying into blue chip Western companies has resulted in three purchases.

Aid loans at concessional rates are unlikely to be expanded quickly.

Investment

ONE OF THE myths surrounding "petrodollars" is that oil producers are buying into blue chip companies on a grand scale. This myth certainly needs to be exploded in the case of Iran. What has happened is that much publicity has been given to discussions or the rate concluded deal, and this in turn has generated the impression of some large-scale initiative. The Iranians have been highly selective and will continue to be so. On the other hand the string of suitors trying to interest Iranian participation continues (which incidentally is probably another reason for the erroneous impression being created).

"They come to us, we don't go to them," says Finance Minister, Mr. Hushang Ansari, who heads a special council that vets all possible purchases into foreign companies. The council consists of, in addition to the Finance Minister, the Ministers of Foreign Affairs, Agriculture, Industry and the Plan; the final say being held by the Shah, who takes an active interest in all such deals. According to Mr. Ansari the criteria laid down for any Iranian investment in a foreign company is based upon the following considerations. Any venture must take into account the country's long-term needs, whether in the supply of raw materials, access to technology or access to markets for retailing Iranian industrial products. He stresses that the aim is not speculative. "We do not have anything against making money, but we look at the proposals in the context of our long-term development."

Technology

So far only three deals involving an equity purchase of a foreign company by Iran have materialised. The first of these to be concluded was the purchase in September, 1974, of 25.04 per cent. stake in the German Krupp group—the shares being bought from one family, the Quandts. This deal provides access to a wide range of industrial technology including steel and armaments. No price tag was disclosed but a DM10m. joint investment company was set up in Zurich. This was then followed up this month by purchase of an undisclosed stake in a Brazilian subsidiary of Krupp, Krupp Metalurgia Campo Limpo, which supplies parts to the Brazilian motor industry. At the same time it was announced that Iran would be involved in another Brazilian venture, Krupp Industrias Mecanicas in Minas Gerais—a plant due to begin producing next year heavy machinery for mining, metal and cement industries. This latter involvement will be via the Zurich joint investment company.

The third signed deal concerned the purchase earlier this year of a 25 per cent. interest in Deutsche Babcock and Wilcox, the German subsidiary of Babcock and Wilcox, the power process and general engineering and construction equipment group. This thus complemented the existing presence in German heavy industry. The price involved was DM178.3m. The most widely publicised of Iran's deals, with Pan Am, has yet to materialise and is unlikely to do so. The basis of the deal is a rescue operation

whereby Iran supplies a \$245m. ten year loan, which would give it about 13 per cent. of Pan Am's stock. Iran would also buy for \$55m. cash a 55 per cent. stake in Pan Am's profitable hotel chain, Intercontinental Hotels. Despite intensive negotiations the deal has proved extremely complex, and it has run up against serious difficulties. The Iranians are having second thoughts, partly because of Pan Am's financial position and partly because the deal after all does not really fit in with the requirements for investment in foreign companies.

Uranium

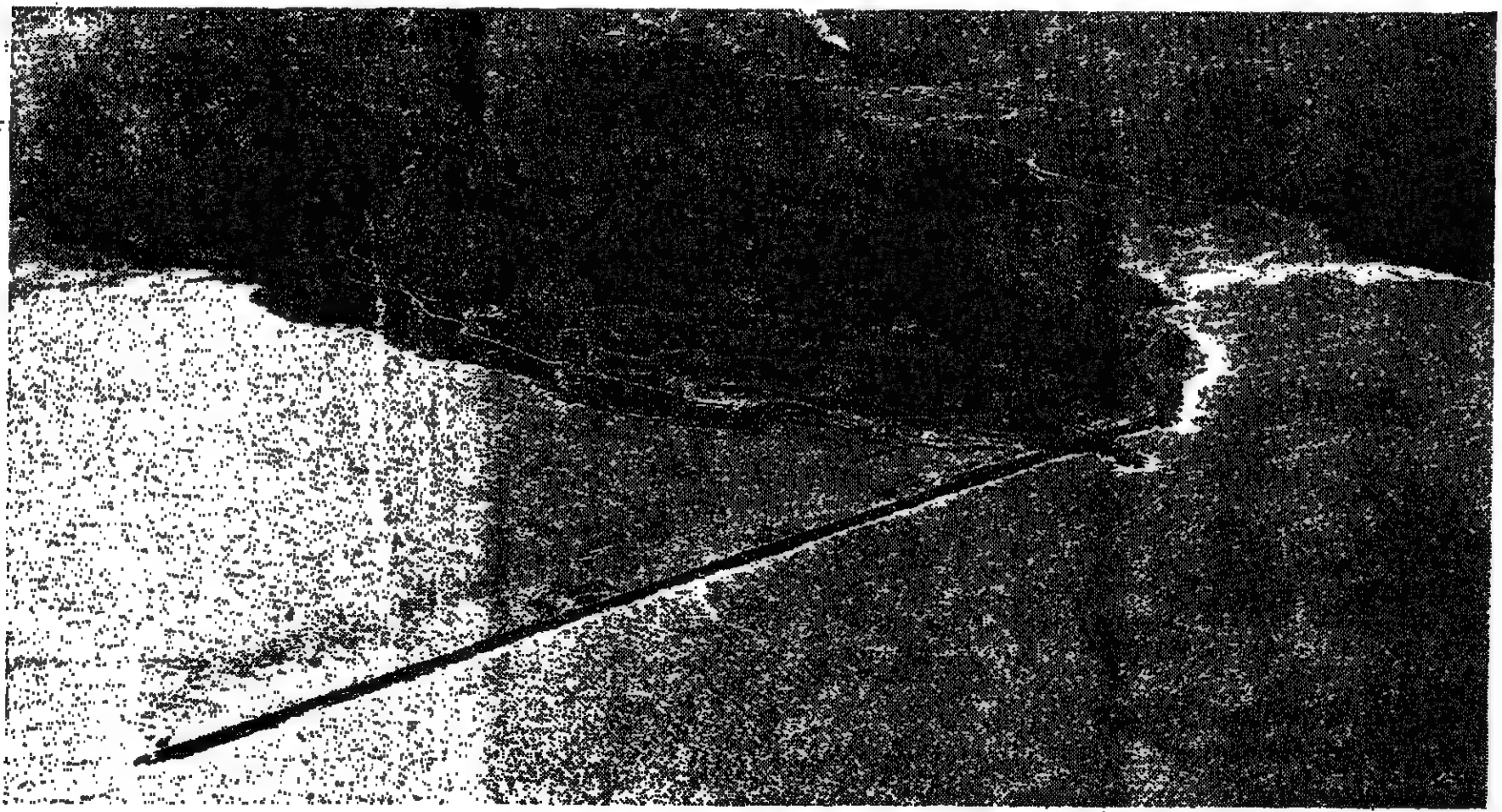
The other possible foreign stakes under discussion include the purchase of the 20 per cent. Burmah Oil shareholding in BP and a substantial stake in ENI's downstream operations. Clearly in these two instances Iran sees a strategic interest providing both access to technology and markets. Also in the energy field, Iran has acquired through a mixed Irano-French company, 10 per cent. of France's 25 per cent. share in the Eurodif uranium project, which will be the first European plant for the production of enriched uranium. Quite apart from applying strict criteria, there is another important consideration now. In the first flush of vastly increased oil revenues last year the Iranians became expansive; they actively looked around for opportunities for their surplus funds. However, such have been Iran's own internal needs coupled with inflation abroad, that the huge surpluses originally imagined are rather illusory. This year Iran may even have a payments deficit—much earlier than initially envisaged. Thus the Iranian authorities have become more cautious, and it is unlikely at least in the near future, that we shall witness the generous offer of aid to developing nations and the loans to industrialised countries.

In June the Minister of the Plan, Mr. Abdol Majid Majidi, said that foreign aid would only be given now where it was "vitality" necessary. This was the first public sign of a generally more cautious approach. Last year Iran provided Britain and France with loans of \$1.2bn. and \$1bn. respectively. (So far \$400m. and \$300m. respectively have been utilised.) These loans were at market rates, whereas concessional rates were applied to pledges of major aid commitments to Afghanistan, Egypt, Pakistan and India. As much as \$1bn. each was said to have been pledged. Rather than outright aid the Iranians have preferred to offer, say, crude at lower prices or fund joint ventures. This approach seems to be working particularly fruitfully with India, where a joint shipping company has been established and an iron ore project set up at Kudremukh for which Iran has agreed to provide the \$630m. investment. Overall Iran has pledged \$10bn. in bilateral and multilateral aid. Now that the domestic economy can absorb virtually all income generated, the aid programme will undoubtedly become less expensive and this figure will not increase very substantially in the short term.

Robert Graham

PETRONOR

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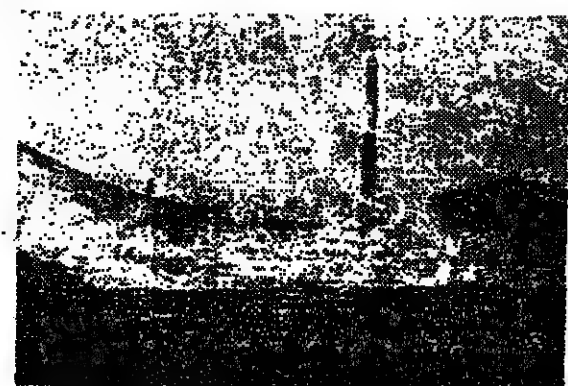


PETRONOR

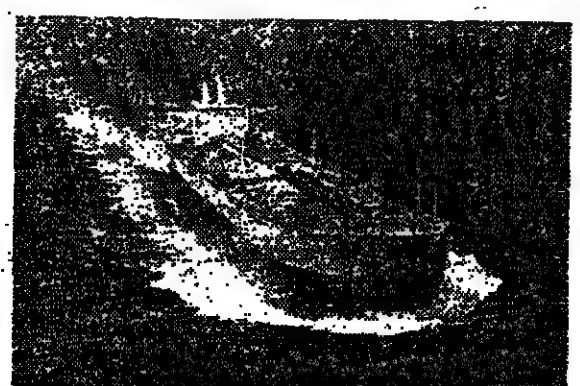
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MANAGE
IN IRAN

IRAN XII

A shortage of experienced and skilled workers is creating severe delays in the bid for greater industrialisation. To combat this the country is now attempting to recruit technicians and experts from all over the world.

Manpower

THE RELATED but sudden coming of the industrial revolution has caught the Persians badly short of skilled and experienced manpower. In fact, fast approaching crisis proportions, Iran's need for an extra 700,000 workers and specialists has become the worst bottleneck in the economy and is now threatening to delay the country's plans for industrialisation at all costs.

To make good this shortfall, the Government has resorted to a series of corner-cutting and industrial-appeal programmes that range from crash trainee courses to worker-benefit schemes and profit sharing. More radical, however, is the decision to import 60,000 technicians and experts in a massive recruitment drive that got under way earlier this year in major cities throughout the world: a good proportion of these "imports" will come from such countries as the Philippines, South Korea and India.

The alternative to such draconian measures, says one highly-placed Government official, would have been "a delay of at least ten years in many projects currently under way in Iran to-day."

Success is indeed imperative. Iran is counting on industrial Fifth Plan period, the manpower shortage is already making itself sorely felt: wages in the Persian year 1353 (March 1974-1975) soared 17 per cent and affected in almost direct proportion the country's unhappy brush with inflation.

Not even the new note of thrift recently introduced by Iran's economists will be allowed to get in the way of Iran's plans for manpower. With a budget of \$7.3bn, the Ministry of Labour has been told that on no account must it scrimp on the country's need for specialists and technicians.

At last count the Fifth Development Plan (1973-78) was expected to create some 2.1m. job openings in Iran, including position in nuclear technology, and civil engineering and a multitude of jobs in the badly-hit teaching and medical professions. Iranians would be able to fill only two-thirds of these vacancies, Labour Minister Amir Ghassem Moini warned: of the remaining 730,000 or so, foreigners would be offered 90,000 and Iran would have to make do as best she can with the 636,000 that can't be filled.

But, halfway through the Fifth Plan period, the manpower shortage is already making itself sorely felt: wages in the Persian year 1353 (March 1974-1975) soared 17 per cent and affected in almost direct proportion the country's unhappy brush with inflation.

Good secretaries can now take their pick from scores of \$900-plus-a-month jobs and a truck driver, for example, can command weekly salaries in the \$180-range (up from 3,000 rials in 1953 to 12,000 rials to-day). Tehran matrons complain that home-help can't be found and both private company executives and ministry officials report that projects are being held back months because sufficient manpower—chiefly middle-level technical staff—is virtually non-existent.

Initially there was talk of filling all 736,000 vacancies with foreigners. But the task was to prove tougher than Iran had bargained for. The Persians are a proud people—a pride reinforced by the Shah's oft-repeated vision of joining the world's top five powers within a decade—and many, it seems, could not understand why a country with such aspirations should need so much help from the outside.

Increasingly aware of the potential dangers of importing so many foreigners into Iran, the Ministry made clear late in February its decision to exclude all requests of semi-skilled and skilled labour from the country's recruitment drive, thereby cutting back numbers to a more manageable 90,000.

During the intervening six months the Ministry has quietly let it be known that the magic number of 90,000 does, in fact, include the 30,000 foreign specialists who are already working in Iran. Of the 14,000 specialists and technicians that East Asian governments have promised Iran, some 1,278 are already here; another 5,000 are expected to fly in before the end of August, bringing the total number of working expatriates in Iran to-day to over 36,000.

Many of the newcomers will take up immediate positions in the medical field (where there are currently 22,600 jobs a-begging) or join Iran's hard-pressed education sector which Fifth Plan projections show will be short of 57,300 teaching staff. Already 1,500 East Asian

doctors have elected to come to Iran on two-year contracts with fringe benefits that include either free housing or a rent subsidy of 20,000 rials a month.

The manpower shortage runs the length and breadth of the country and cuts through every sector of industrial and professional life. Worst hit, reckons the ministry, is the construction industry: not only is the country badly short of building material—2.3m. tons of cement, 1.6m. tons of steel and some 5.6bn. bricks—but the builders are currently in the job market with some 50,000 vacancies to be filled by foreign labour.

Barren

Regionally, it is the hot and barren south of Iran that is feeling the manpower pinch most.

The full dimensions of Iran's manpower shortage did not become clear until the Fifth Plan budget was upwardly revised to \$69.6bn. last summer. Whereas the planners had originally forecast only 1.8m. job openings, now they were talking of 2.1m. that could be filled by only 1.4m. Iranians.

Immediately following the July revision, the Labour Ministry penned a wide-ranging hiring policy that with subsequent revisions—some major—has gradually narrowed to what Iran now considers the Ideal Foreign Employee.

He (rather than she) will be single and with a specialist knowledge that would require a training period of between five to 15 years. To avoid cultural shock and disappointments that frequently come when dealing with the rough and ready of Iranian village life, the Ideal Employee will come from a country with a similar standard of living as Iran's. He will be approached only with the blessing of his Government and his final hiring will be drawn up on a temporary or contract basis.

To date only two firm letters of intent have been signed by Iran—one with the Indians for 6,000 workers and a second with the Philippines in mid-January for 3,000, not counting the 100 or so Filipino domestics who have been flown in during the

past six months and the several hundred aircraft mechanics who have been helping out at Isfahan since 1968. A similar letter of intent may soon be reached with South Korea—following a "general understanding" that Seoul is prepared to send 5,000 specialists and technicians.

Closer to home and under the auspices of CENTO and RCD—the largely moribund Regional Cooperation for Development Organisation with Turkey and Pakistan—300 Pakistanis have recently come to Tehran to practise medicine. Tehran is not so keen to put out the welcome mat for workers from Turkey: migrant Turkish labour is more familiar with the greater comforts of life in Germany and might prove more demanding.

Despite such precautions, Iran's first adventure with Government-sponsored labour imports quickly turned sour. Steel, last but not least, came and the newly-created four-month crash programme to give general job direction to what the Ministry euphemistically terms "dropouts"—the rural workers and usually unskilled people who drift to the cities in search of a better life.

Hardly surprisingly, one of the biggest difficulties currently encountered by the Ministry is the location of qualified teachers to train the trainees. Earlier this year a three-year agreement was signed with the ILO which undertook to train 800 Persian instructors a year at its industrial training centre at Turin, Italy. In addition, the ILO is currently helping set up a training centre just outside Tehran in Karaj which when completed in two years will be able to turn out some 4,000 Persians a year with skills ranging from pipe-welding to lathe machinists and draughtsmen.

The Ministry's new plans don't exclude foreign assistance. In an agreement signed earlier this year, Britain will accept 1,800 Iranians annually for training over a five-year period and put up a 700-annual-capacity workshop at Qazvin, a major new industrial centre of 150 km. west of Tehran.

to Tehran, found housing, Iran hopes to have trained more schooling facilities, etc., and then 72,000 "top" technicians, who then drops out, his contract 132,000 "second class" technicians (broken) can cost \$25,000 and at least 656,000 semi-skilled and skilled workers.

Meanwhile, the Government But, as Iran is discovering, such is busily working towards the training doesn't come cheap: a day when Iranians will be able to replace the foreigners. The one of the Industrial Training main arm of the Ministry here Board's centres, for example, is the Vocational Training works out at 45,000 rials a head. Board, which is now responsible for turning out some 15,000 trained Iranians each year, and women and seasonal agriculture the placement people, or labour workers. The potential rule of exchanges, whose numbers are Iran's students is reckoned to be currently being increased from 50 to 300.

Based on guidelines drawn up in 1973 by an International Labour Organisation team, Iran has launched a massive training programme that by the end of the Fifth Plan in 1978 will total 35m. population, the female sex accounts for just over half. But, apparently reluctant to completely shed the veil and step into the very masculine world of Iranian business to-day, the number of women at work is only some 1.5m. Of the country's 8,000 physicians, for example, only a meagre 500 are reckoned to be women.

Second, the "social agricultural worker makes up one third of the rural work force and the Ministry describes him as "redundant to all intents and purposes." Thanks chiefly to increased mechanisation on the farm, between 4-5m. new workers are coming on to the market to be retrained for industry: new towns that will soon dot the country as part of an integrated larger plan aimed at redistributing land and villages, and stemming the still substantial drift to Iran's urban centres.

Meanwhile, the Labour Ministry is pinning a large portion of its hopes on the Persian abroad, a species whose numbers run into the hundreds of thousands and who, in the medical field alone, include some 1,230 doctors in West Germany that are badly needed back home. Together with entrepreneurship around the world, they are now being increasingly wooed by the Government with come-ons that may eventually run to total exemption from military service.

Few pretend that the job of manning Iran's industrial dreams will be anything but uphill—at least until the end of the Sixth Plan in 1983 when, according to the Ministry, there should be enough skilled hands in Iran to turn to-day's dreams of industrial might into tomorrow's Persian powerhouse.

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Iran's long-standing ambition to be a major steel producer is now starting to become a reality. Within the next decade it should develop as a significant exporter of steel despite the rapid growth in domestic demand.

Steel

AS A comparatively wealthy and advanced developing country with its own iron and coal deposits Iran was, perhaps, late in entering the lists of the world's major steel producers. Making up for lost time the Government now aims to raise capacity from the 600,000 tons now installed to 14-17m. tons by the end of the Sixth Plan Period in 1983 to 20m. tons in 1986 which, if the target is fulfilled, would make the country a significant net exporter despite the very rapid growth in domestic demand anticipated of some 20 to 25 per cent annually.

Iran's drive towards these goals has been a large boost by the technological advance involved in the development of gas-reduction of iron ore that should give it a marked relative advantage in the field of steel production. It is problematical whether Iran can achieve the consumption projected for 1983 when capacity of steel products and coal deposits at Kerman, the is expected to reach 12m. tons at the least if consumption rises by 20 per cent annually, but perhaps as much as 18m. tons. Iran should then be broadly self-sufficient (although inevitably some specialised varieties will still have to be imported).

Isfahan to the new mines, a now has a broad range of facilities including 400,000-ton electric melting and continuous casting shop. Also in the private sector the Ahwaz Rolling and Pipe Company went ahead with its own plans for producing welded pipes. Meanwhile, the National Iranian Oil Company established its own plant to manufacture pipes for oil, gas and water.

The National Iranian Steel Company and its Soviet advisers solved the problem of coking coal by importing from West Germany an amount sufficient to create the right "mix" with the indigenous fuel from the mines in Kerman province to the south-east and the three others in the Alborz mountains with the foreign content now said to account for 7-10 per cent of the total.

Since the autumn of 1973 the imported billets for rolling into light structures and reinforcing rods, which came into operation as early as 1968. It run at more or less the full

continues on next page

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IRAN XIII

The automotive industry is one of the first industrial sectors to begin to "take off." As such it offers an interesting reflection both of the aspirations and problems in Iran's nascent industrial base.

Motors

AT PRESENT the chief characteristics of the automotive industry are quite simple: on the one hand there is an ambitious programme of production to satisfy local needs, with surplus to export, and an aim to achieve 100 per cent. manufacture of all components locally by 1980. On the other hand this is matched by a current situation of demand far exceeding supply and a continued heavy dependence upon essential imported components.

Iran has either established, or is about to establish, manufacturing facilities for a very complete range of vehicles, from tractors, buses and minibuses through to jeeps, pickup trucks, light and heavy trucks in addition to passenger saloons. This is being carried out principally by the private sector and in collaboration with leading international manufacturers such as Chrysler, Mercedes, GM, British Leyland, Volvo and Renault-Citroen.

The largest single company operating in the automotive sector is Iran National (principally owned by the Khasani family) which supplies 75 per cent. of the car market and 90 per cent. of the bus market. Iran National on the basis of a licence to produce four cylinder cars granted in 1964 assembles the Paykan—a version of the Hillman Hunter which was set up by the former Rootes Group and now taken over by Chrysler U.K. From an initial production in 1967 of 6,654 it went up last year (1974-75) to 55,525 and this year will probably touch the 100,000 mark.

While Iran National through

its Paykan dominates the car market competition comes from both Citroen and GM's Chevrolet. Chevrolet produces the most expensive saloon assembled in Iran—the Chevrolet Royale—and this year will probably make 15,000 units. Citroen markets the 2CV, and although it will market 12,000 this year the model has not been particularly successful and will shortly be replaced by assembly of the Renault 5 model.

All three producers are heavily protected in the local market by high import tariffs. This has enabled the industry to get on its feet. It has also been aided by the rapid increase in a substantial portion of Iranians' income. Demand has suddenly outstripped supply in a dramatic way. There is a six months waiting list for the Paykan with cash paid in advance and many are not deterred by high black market payments to secure early delivery. Indeed such is the demand that the government has had to order from the U.K. two lots of 10,000 Avengers (civil servants being given priority purchase).

Foundry

The supply situation has been further aggravated by problems affecting Iran National, which last autumn inaugurated a new foundry and engine shop as part of a \$533m. expansion programme after initial investments of \$45m. Iran National relies upon Chrysler U.K. for just over 50 per cent. of the components, although the aim

is to eventually eliminate this and remove the word "assembly" altogether by 1980. Iran National makes no secret of its dissatisfaction with Chrysler U.K. This year it was promised 165,000 units (car-buretors, electrical components, power train) but now as a result of industrial troubles at Chrysler this is unlikely to be higher than 145,000. This means that production which could have been 135,000, will

TRUCK MANUFACTURE (5-12 tons) AND IMPORTS						
Mercedes-Benz Leyland Volvo Mack Imports total						
1974-75	4,730	1,100	980	915	2,210	9,935
1975-76**	6,500	2,500	2,400	2,300	3,550	23,100

** Estimates.

only be between 90,000 and 100,000. Further the company has also had difficulty in securing these U.K. units freighted through the Soviet Union. Bottlenecks on the Soviet border ways and on the Iranian border have added to the delays and now Iran National has switched all its freight to be imported via ship at Bandar Abbas. At the same time it has initiated talks with Chrysler France and Chrysler U.S. to see if it can secure alternative supplies of certain components.

These kinds of problems have determined the Iranians to press even harder to achieve 100 per cent. local production, whether it be in cars or trucks. Since 1973 a factory has been operating at Meshed producing rings, bumpers and hub caps

and can now supply over 70 per cent. of the local market. The industrial complex at Tabriz now has three diesel engine plants (Iran Diesel, Dorman Diesel and S.S. Leyland Diesel) and Volvo intends to establish another. Another major step forward was taken earlier this year when GKN signed a sterling 20m. contract to set up a components factory which will produce clutches, propeller shafts, universal

surge in imports the government last year, despite some local protest was obliged to import over 2,000 trucks and 6,000 trailers. This year over 8,000 trucks are expected to be imported. Plans are in hand to raise truck production and expand the range. For instance British Leyland is currently discussing the possibility of establishing a plant to produce 28 ton heavy trucks. It is also likely that the government in view of its intention to have some 2,000 Chieftain tanks will need transporters—the current Russian ones being considered inadequate. There are also plans to boost bus production—mainly made by Iran National with Mercedes engines complemented by some Leyland double deckers.

Already confirmed is a major new private venture in which GM will set up a plant producing 335,000 vehicles a year, of which 160,000 will be cars, 160,000 trucks ranging from 1 ton to 28 tons and the remainder jeeps. Production is scheduled to begin some time next year with a target of 100,000 vehicles after the first three years. If one adds this to Paykan's plans for 500,000 cars by 1980 plus the growth of Renault-Citroen, Iran should be the biggest car and truck producer in the Middle East by 1980; the range being completed by expanded Land Rover production (currently under 4,000) and possible Japanese involvement in the pick-up/jeep sector.

These plans are accepted to be ambitious. In practice it is likely that they will have to be scaled down. It is not just a question of bottlenecks at the ports and shortage of skilled manpower which are the chief hurdles to overcome. There are other equally delicate problems to solve. Principal among these is the question of siting. So far the industry has concentrated assembly around Tehran. The Government, in a bid to prevent Tehran becoming overloaded, is exerting strong pressure on manufacturers to look elsewhere. GM, for instance, is currently holding up its expansion plans precisely over this

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The beautiful designs, the reliable and selected dyes and the immaculate weaving methods are features of Persian carpets and the reasons for their popularity.

In fact the popularity of the Persian carpets have induced imitations to be reproduced in many parts of the world. Yet, no other hand-woven carpet may ever approach the quality of a Persian carpet, either for its colours, designs, technique of weaving or raw materials.

The splendid and fast colours of Persian carpets are due to the skill of dyers and their use of natural and reliable dyes.

The designs associated with Persian carpets are traditional and well-established. However, each Persian carpet of quality bears some aspects of its creator's personal taste and artistic sense—explaining its charm and individuality.

The method of weaving adopted by the skilled craftsmen of this land is also unequalled. Millions of fine knots are tied together on the basis of a given pattern to make a Persian carpet.

Besides these features, another element of importance is the quality of the wool employed in Iran. Due to geographical factors that provide excellent grazing land, the sheep in Iran yield some of the finest wool suitable for making carpets. The superior quality of the wool explains the durability of a Persian carpet, which with age invariably becomes a precious antique and work of art.

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Robert Graham

Steel

CONTINUED FROM PREVIOUS PAGE

rated capacity with the Soviet-supplied blast furnaces performing well and capable of producing at a rate of up to 700,000 tons per annum according to Mr. Amir Sheibani, chairman of NISIC. They are evidently the best feature of the Aryamehr works. Informed observers, however, say that the complex is not ideally balanced and as yet cannot produce at its rated capacity.

NISIC is, in effect, a holding company having as its subsidiaries the five mining companies apart from the Aryamehr Steel Company. Faced with the challenge of the gas reduction projects planned by the separate State-owned National Iranian Steel Industries Corporation (NISIC), the other State agency which will concentrate on the gas reduction process, Mr. Sheibani is almost aggressive in asserting the profitability of the plant. He assures that from the first year it made a profitable return on the investment which included not only the steel-producing plant but also the mines and on infrastructure on a scale designed for the large expansion of productive capacity at Isfahan in hand and planned.

Protective

Moreover, he says that its products have a clear competitive edge over imports despite a substantial cut in the protective tariff—for which he claims responsibility—and the decline in world steel prices. With an output of 32 types of long products for the time being it has helped to make Iran self-sufficient in some, like angles. Output from the private-sector Shahryar plants fell by some 9 per cent. to 371,000 tons of products in 1974-75 when the company's Shoush smelter began its first production of billets with a total of 40,000 tons recorded for the year. The company attributed the fall to the lower tax on imports and the reduced world prices, but nevertheless pressed ahead with the construction of its project.

Total consumption of steel in 1973-74 was reckoned to be 1.2m. tons of long products and 1m. tons of flat products, giving a total of 2.2m. tons which is reckoned to have risen to over 3.5m. tons in 1973-74 with the demand for the latter almost doubling in one year. For the future the shortfall in locally-produced supply will grow until the next phase in the Aryamehr works expansion is complete.

The second blast furnace now under construction should be commissioned towards the end of 1976 bringing capacity and production of long products to 1.9m. tons early in 1977. Beyond that firm approval has been given for an increase in capacity to 3m. tons which may later rise to 5m. tons.

With hot and cold strip mills already on the drawing boards NISIC plans to start producing flat products in the coming expansion phases. Mr. Sheibani cannot say precisely when the third and fourth blast furnaces required to bring output to that level will be in operation, but the plan is that the Aryamehr complex should be contributing at least 4m. tons to the 1983 target and possibly as much as 5m. tons. He points out that the next generation of blast furnaces will be smaller than those now under development in the West, but emphasises "We do not accept what is not proven and acceptable in the world of steel."

While that remark could be seen as an oblique dig at the other State steel organisations, NISIC would be equally emphatic that two of the processes being incorporated in the country's first gas reduction plant at Ahwaz are in commercial operation. The complex being constructed under a management contract with Kaiser Engineers International Inc. at an optimistically estimated total cost of \$600m. is designed to produce 2.53m. tons of sponge-iron a year. Of this, three Midrex-Korff units will produce 1.2m. tons of sponge-iron, three Hyl units another

1m. tons and one unit of the as yet untried Thyssen Purofer process the remaining 300,000 tons.

The Purofer process is scheduled to be in operation by October, 1976, to be followed by the Midrex-Korff units in March, 1977, and the Hyl ones in July, 1977, with the pellets electric melt shop to be commissioned early in 1978. Of the 2.5m. tons of sponge-iron produced, 1.5m. tons will be refined into steel in NISIC's electric arc furnaces for the production of billets and slabs which will be delivered to mixed and private sectors for reworking. Most of the 1m.-ton balance is earmarked for delivery to private sector furnaces, in particular those of the Shahryar group and as feed material for the \$200m. special steels project to be undertaken by Crenosol-Lohr with a prospective output of 150,000 in the first phase which is scheduled to be operating in 1979 to provide primarily for forgings and castings required by the vehicle industry.

Downstream

Policy is that the public sector should own and run basic steel-making capacity up to and including continuous casting except for private sector projects already in existence or under implementation. Public sector, mixed and private ventures are envisaged downstream, where the Ahwaz Rolling and Pipe Company (20 per cent.) and NISIC (80 per cent.) are partners in a project (to be managed by Swindler Dressler) whose arc furnaces and continuous casting plant is to produce 2m. tons of steel a year for processing by ARPCO and the Shahryar group.

At least two other NISIC integrated steel complexes based on the iron-ore gas reduction process should be well-established by 1983 at Bandar Abbas and Isfahan providing between them another 3m. tons or more liquid steel with the first concentrating on flat products and the second on long products. Both are planned to be in operation before the end of 1980 although it has not as yet been decided which of the three competing processes will be used.

In collaboration with Finsider of Italy, NISIC is to construct the Bandar Abbas steel mill fed with gas from Quesum with a production of 2.5m. tons of liquid steel which will be processed into hot and cold rolled sheets. The plan is that Finsider (together, it appears, with Inalco) which will probably manage the plant in return for providing much of the machinery will take an equity participation in the rolling sections. Pre-project and feasibility studies are complete and the site is selected. But more work remains to be done on the infrastructure, in particular the second half of the next tidal sea water desalination, and special port facilities. It is hoped that the project engineering will begin in the autumn and that the integrated

works, estimated to cost \$3bn., will be in operation within five years.

At Isfahan where the aim is a capacity of 1.2-1.4m. tons of liquid steel the designated foreign partner is the British Steel Corporation. Gas would be supplied from the Iranian Gas Trunkline. The original intention was that the plant should produce flat products and the BSC proposals—which indicated a cost in the region of \$1.7bn.—were drawn up on this basis. Recently NISIC decided on long products and now expects the revised project study to be ready next month and engineering to start in October with a completion deadline in 1980.

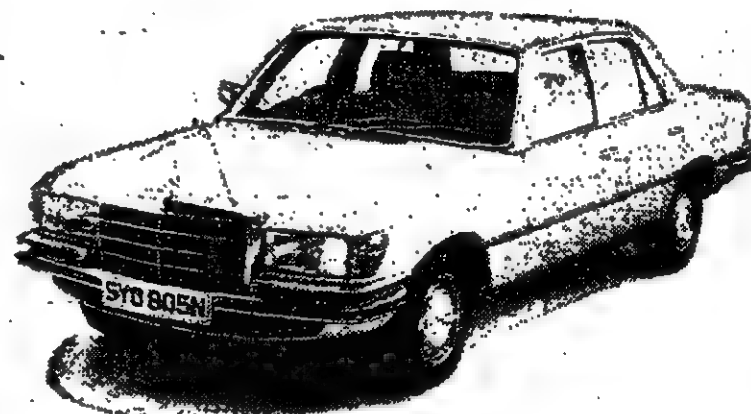
Dr. Amin says that he is satisfied that Isfahan already has the infrastructure to support the problem (though this does not seem certain). NISIC would like BSC to take an equity stake in the project, which would make the deal much more profitable for the U.K. concern, but it is doubtful whether it can do so in its present financial state.

Official target still is that two other NISIC steel plants will come into operation before 1982. During the current Iranian year the West German consortium composed of Krupp, Korff-Klockner, Salzgitter and Mannesmann are to complete their full feasibility study for an export-orientated plant at Bushehr or Kangan (from whose field it would receive its gas) producing 5m. tons of liquid steel a year. The intention is that it should be operating by the end of 1983. It remains to be seen if NISIC can manage a fourth plant by then, let alone the smaller 400-500 ton complex projected for Meshed which would receive its gas from the Sarakhs field.

NISIC is responsible for the exploitation of the iron-ore deposits at Gol-e-Gahar which, like the Kerman coal mines, will be linked with Isfahan and Bandar Abbas by the new railroad now under construction. Preliminary exploration indicated reserves of 200m. tons with an average Fe content of 60-65 per cent.—with indications of much more to be finally proven. The plan is that Gol-e-Gahar should supply the gas-reduction plant planned for Isfahan and part of the requirements of the Bandar Abbas project. The balance of the corporation's requirements will be imported with the bulk coming from India. Iran is to finance the development of the Kudremukh mines and take the entire concentrated production at the rate of 7.5m. tons annually over a 20-year period.

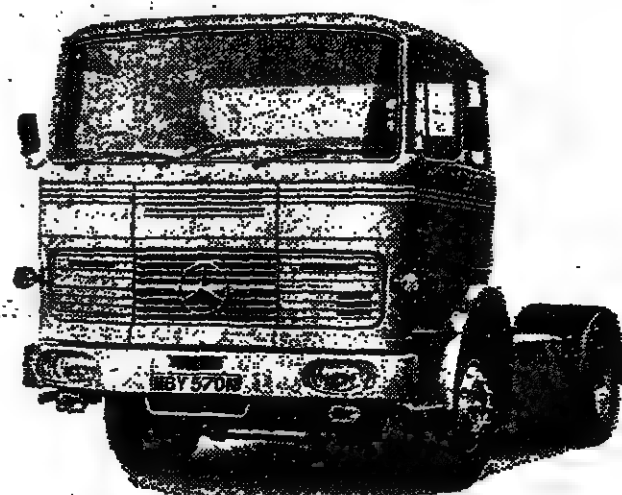
The Shah's target of a 15m.-ton steel output by 1983 may not be met. But it is a goal which NISIC and NISIC, in healthy rivalry to each other, are vigorously pursuing. At least, Iran can look forward fairly confidently to being a net exporter of steel in the second half of the next decade and one of the more significant producers in the developing world.

Robert Graham



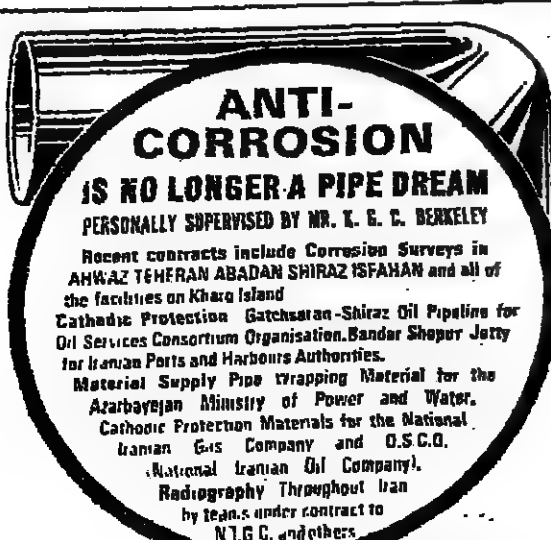
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IRAN XIV

The Government's efforts to boost agricultural production is having only limited success. Snags in other sectors of Iran's economy are slowing down progress. One answer, as the second article suggests, may be sweeping plans for greater control of land use.

Food shortfall

THE IRANIAN farmer has mutton, 450,000 tons of sugar and 350,000 tons of rice. By any yardstick—Western or Eastern—the Iranian country-side does not present an easy row to hoe. Until recently the land was mostly a forbidding expanse of shifting sands and sagebrush, searing sun and scant water where only the most hardy of farmers would try to wrest a living. Rainfall, that most precious of farming commodities in thirsty Iran, is scant—averaging only some 300-350 mm. each year—and less than one-third of the country's total 1.6m. sq. km. area is cultivable.

Targets

Iran only really started to come to terms with these problems at the start of the Fifth Development plan in 1973. Most of the early 1960s was taken up with land reform and the traumas of redistributing land to Iran's badly depressed peasant-farming community. During the Fourth Plan (1968-1973) the Iranian farmer was to play second fiddle to the Iranian industrialist: credit was in short supply, there was too little fertiliser and even less expertise, targets went badly unmet and the massive import of basic foodstuffs became a matter of course. In a bid to righten these wrongs, the Fifth Plan was launched in 1973 with agriculture promised top priority along with such other basics as housing, health and education. A good proportion of the new Government funding is currently being put toward making agriculture as potentially an attractive investment as Iran's profit-oriented industrial sector. High on the planners' list of priorities came water resources. With less than half the 8.4m. cultivable hectares under "wet farming," Iran is periodically the victim of either severe drought or devastating floods. Last year's poor wheat harvest—officially reckoned at 4.9m. tons, but unofficially put at 3.7m.—was blamed on an acute lack of rainfall during the vital germination period of March through June. To break the farmer's heavy dependence on unpredictable weather, the total hectareage of wet-farm lands is to be raised from 3.6m. to 4.12m. and the use of water made more efficient—i.e. raised from to-day's efficiency rate of only 30-35 per cent to somewhere nearer the 85-95 per cent rate that is common on farms in North America. With profit in mind, a massive new loan and subsidies programme was set up last summer under which both local farmer and foreign partner can get low-interest credits and ask the Government for help in paying huge chunks of costly planning and infrastructure work. This is in addition to a ten-year tax holiday and is expected to guarantee Iran's new farmers an annual return of at least 20 per cent. For example, the Ministry of Agriculture and Natural Resources is willing to arrange payment for 50 per cent of feasibility study costs and 60 per cent of all land-leveling work. Fifty subsidies for seed—this year 11 crops are eligible of an extensive hydro-electric, power system and an integrated plan to turn 1m. hectares of Khuzestan to-day is the Government-owned Haft-Tappeh sugar plant which boasts one of the world's highest unit yields—nearly 12.5 tons of refined sugar per hectare—and the nearby paper-making plant that uses recycled cane waste. The success of Haft Tappeh is hopefully soon to be reproduced at Daimcheh where a combination of ADBI and Industrial Mining and Development Bank of Iran funds are currently concentrated on a 6,200-hectare area that will produce some 200,000 tons of sugar a year and an equal quantity of paper. But problems, even in Khuzestan, are never far from the surface of Iranian agriculture. For example, Iran California—is "going regional" and, with an agribusiness venture whose shareholders include big American corporations, private Iranian firms and the Khuzestan Water and Power Authority—is currently grappling with management problems and a shortage of Government-promised water for lands recently put under the plough. Again, one of Khuzestan's pioneers, pistachio king Mr. Hoshem Naraghi, was suspected last year of mismanagement: he abruptly pulled up stakes and left his large land-holdings for the Government to farm.

Livestock

Further hopes are meanwhile being pinned on the 11 large-scale agribusiness projects, including Haft Tappeh, that the Government is handling throughout the country. Among them is the huge livestock venture in Moghan in north-west Iran and the big sheep farm in the south where on the Plain of Marvdasht the nomadic tribesmen are being encouraged to co-operate in a \$20m. project that will lift Iran's mutton production by some 25,000 tons a year. A sophisticated network of veterinary stations and stock-yards is currently being built up and breeding animals, chiefly from Australia, imported. Lower down on the agribusiness ladder comes (1) the private entrepreneur who is either going it alone—usually with Government credits—or forming joint companies with the Government or foreign specialists; and (2) the Government-sponsored farm corporations and production co-operatives which are basically made up of small farmers who agree to work together and who subsequently go heavily into mechanisation. Finally, in the unlikely event of all else failing, Iran has recently been considering diverting some of her new wealth into farming projects abroad. A joint venture livestock project is soon to get under way in Pakistan and Iranian agronomists are now looking deeper into the prospects of joining forces with countries as far afield as Australia, the Sudan and Latin America.

Liz Thurgood

Agribusiness on the farm

THE KEY to success in Iranian agriculture to-day may well lie in a little-heralded bill that promises to revolutionise life on the Persian farm. If carried out to the letter, thousands of small-time farmers will be virtually forced to "go mechanised." The bill is part of a larger land consolidation programme that in addition to redrawing the map of rural Iran is intended to halt the still substantial drift to the cities of unskilled workers in search of the better life. But signed into law by the Shah last June, the bill further highlights official concern with the relatively indifferent performance of Iranian agriculture. Despite an ambitious growth-rate target of 7 per cent a year during the Fifth Plan period output is unofficially reckoned to have increased by only some 3 per cent in 1974. The new bill aims to remedy this state of affairs by concentrating almost exclusively on the country's richest agricultural lands—an area covering 1.5m. hectares and traditionally ploughed by many of Iran's 2.5m. small farmers. Under the new bill this land will be brought under the control of the recently-founded Regional Agribusiness Development Organisation in the form of "agribusiness poles" and turned into what can be loosely described as State-sponsored agribusiness. A great deal will depend on how the Government decides to interpret the new law. If all the dots are dotted and the t's crossed—which seems increasingly likely given the critical state of agriculture to-day—then those farmers who choose to turn down the Government's offer of membership in the new agribusiness ventures will find their land automatically bought up by the Ministry of Agriculture and Natural Resources and either rented out to the private sector or farmed by the Government. Such ruthless reform is the political price Iran's small farmer and much of the

CONTINUED ON NEXT PAGE

IRAN XV

Tehran is an environmentalist's nightmare, with some of the most appalling traffic jams in the world, pollution, congestion and ugly, sprawling development. Population is exploding and services are under extreme strain. What is being tried to right the situation and what success is likely.

Tehran nightmare

IF ANYONE wanted to choose a modern setting for Dante's *Inferno* they could do no better than come to Tehran and witness a midday traffic jam in the summer heat: long lines of clogged cars with frustrated drivers jostling to escape home from the fumes, dust and 100 degree heat but held up by broken down cars with overheated engines, minor collisions and careless pedestrians. Traffic is probably the biggest single imposition in a Tehran day (a traffic police study estimated that each car spends a minimum of one hour per day in jams). But there are many others. Tehran contains just about every pet hate in the environmentalist's book.

The city is polluted, congested, growth has outstripped resources and now a vast ugly urban sprawl is gobbling up all available wasteland. The city is pushing relentlessly uphill into the Alborz foothills, like a drowning man trying to grab a lifeline, in the search for cool mountain air and more relaxed living, leaving behind the mud brick buildings and the old bazaar centre. So much so that it is now a city without a centre and in search of a soul—if anyone has time to give it one.

Top-heavy

People are in Tehran because they have to be. This is the centre of the action, and the centre is such that more and more people, whether Iranians or foreigners, are being drawn to live here. Its population, at present reckoned to be 4.2m., is growing at 6 per cent. a year, out of all proportion to other urban centres in the country. Already it is seriously top-heavy in relation to the rest of the country. For instance, it contains 14 per cent. of total population, 22 per cent. of total manufacturing workers, 63 per cent. of all students and 67 per cent. of all registered cars. Car ownership in Tehran is roughly 1 to 15 against 1 to 90 for the country as a whole. Per capita income of \$2,100 is almost double the national average.

The pressure on services is enormous. Housing just cannot cope with demand and rent-hike skyrocketed. Rent freezes only affect very low income groups and there is a huge cross

section of society caught in the claws of greedy landlords who have a sellers' market. The sudden and massive inflow of foreigners has had its effect too. Due to shortages of medium and luxury houses and apartments, prices have gone up by over 30 per cent. on rentals this year. By the end of the year it will be virtually impossible to find a reasonable two/three bedroom house or apartment with swimming pool (the norm for foreign executives) under 100,000 rials per month (\$1,500). Iranians returning from abroad are finding it just as tough since landlords have taken a preference for foreigners. The influx has led to overcrowding in schools.

Foreign schools are packed to the limit (and some have found difficulty in hiring buses with drivers to pick up school children). The kind of contracts being signed anticipate a further substantial inflow. Grumman for instance are bringing in another 1,000 families, and it is hard to see what will happen. To find a hotel room without two months booking is almost more difficult than the search for the Holy Grail. In hotel lobbies there are frequent scenes of angry businessmen brandishing confirmed bookings to receptionists who just shrug their shoulders. The receptionists have done this so often now that they do not even bother to apologise. The Hilton, Sheraton and Intercontinental blandly say "booked up for the next three months." Some businessmen have ended up sleeping in private clinics, while one Japanese is said to have gone to a mosque.

But it is not just hotel space and housing which are creaking under the strain. The city does not have a proper sewage system (though studies are under way by Sir Alexander Gibb and Partners to provide one) and it still relies upon open drains, public transport is limited, and telephones are both in short supply (over 150,000 persons on the waiting list) and the lines overloaded. It can take a whole morning to make two phone calls. Moreover, due to extensive public works, lines are frequently cut. One hotel, which even had guests for a State visit, was without telephone and telefax for a week. International phone calls, except direct from the Central Post Office, take hours,

even days to materialise while existing telex lines are in short supply and overloaded. Doing business here is a constant battle with the communications and the traffic. A situation summed up by one businessman who with complete straight face said: "I'm here for eight days to do three days business." But such are the carrots dangled by Iranian economic development that businessmen still keep coming and at one stage in the past 18 months practically every carpet bagger in the Western world has knocked on Tehran's door—not always with success.

Energetic

There is a general consensus that things will get worse before they get better. The city has an energetic mayor who is determined to get things done, but there are so many priorities it is hard to see what comes first. Perhaps the greatest priority is to stem the city's alarming growth. It is reckoned that the city's facilities at present can support a maximum of 6m. persons. After that the question of water supply (Tehran uses 1.2m. cubic metres of water per day against 800,000 two years ago) becomes acute. Already there is talk of rationing next year. There is also the question of the electricity load (cuts are frequent at the moment) and more importantly space for housing. The Government has taken the initiative by seeking to discourage further centralisation round Tehran. In future more will be done in the provinces and there is a virtual ban on new factories within a 120 kilometre radius of the capital.

Planners maintain that one of the problems is that there has been little urban renewal in the old part of the city. This appears to have been partly due to the uncontrolled expansion north to the mountains and west towards the airport, but also due to policy. The downtown area still houses the bulk of the ministries but the aim is to move them "up the hill" to a newer less polluted and less congested environment. The heart of the scheme is a huge development in what is believed to be the largest undeveloped area in any city. The area is still barren hills, wedged between new development, and has been bought by the municipality largely from

the army in 12,000 separate deals costing a total of \$1.5bn. The plan, drawn up by British consultants Lilwelyn Davies, envisages a new town of 70,000 people. Primarily this will house Government offices, embassies (if they choose to move) and commercial offices coupled with medium and upper income housing. The municipality will provide all the infrastructure but will hand over construction to private enterprise only controlling design and planning. To prevent land speculation purchasers will only be able to resell once they have constructed. For a long time it was thought that this new town, to be called Shahrastan Pahlavi, would never get off the ground. The project's critics argued that it would only add to Tehran's problems, and that it would have been better to turn it into a green space and concentrate on urban renewal.

However, in the end it was decided the new city centre was the only way of ensuring that Tehran functioned efficiently as a business and administration centre—the current loss of productive time through commuting, traffic jams and inadequate communications is tremendous. Thus the Shah will inaugurate the project next month.

Parallel with this the municipality, in conjunction with French assistance, is pressing ahead to introduce a metro system—a project which has been discussed for years. Initially some 150 kilometres of line will be laid but no date for start up has been given. The cost per kilometre is reckoned to be \$15m. In the meantime the municipality will buy more buses which will begin operations shortly, provided of course the necessary drivers can be found: the shortage of bus drivers is desperate at the moment.

Everyone says that Tehran is not representative of the rest of the country, and this almost certainly is true. Nevertheless, the pressure of change and rapid growth imposed on Tehran's old and newly developing structures are a microcosm of the country's problems. The ability to come to terms with the modernisation of Tehran will in no small measure affect the country's development as a whole.

Robert Graham

NATIONAL IRANIAN OIL COMPANY

A speech given by the Chairman and General Managing Director Dr. M. Eqbal

Addressing the annual dinner of the Iranian Petroleum Institute on Thursday, February 6th 1975, the NIOC Chairman Dr. Eqbal said:

"Following termination of the Agreement of 1954 with the Consortium, establishment of Iran's full control and sovereignty over the country's oil resources and industries in August 1973 under the leadership of head of the state, and conclusion of a new oil sale and purchase agreement with the Consortium's trading companies, a basic revision was made in the Petroleum Act and a new law was enacted in 30 Articles. In this new law Iran's oil policy and the tasks of the National Iranian Oil Company have been precisely and clearly determined with due regard to recent developments in the world petroleum industry (which were also achieved under the Shahanshah's auspices). The new law authorises the National Iranian Oil Company to carry out exploration and development operations in the free oil zones through conclusion of contract agreements with foreign companies.

"By virtue of the new Act six new agreements were concluded last summer with foreign companies. These agreements known as exploration and development agreements are different from the former contract-type agreements since unlike the latter the contractor is not entitled to receive oil at cost price (production cost plus income tax). After termination of exploration period and commencement of production from the commercial fields the production operations will be undertaken directly by the National Iranian Oil Company, while the second party will start purchasing 30 to 50 per cent. of crude production with discount rates from 3 to 5 per cent. under a 15-year sale agreement to be concluded. Besides, a total of about \$50 million was received by NIOC from the other parties as signature bonuses."

Dr. Eqbal then dealt with achievements of Iran's oil industry within the framework of OPEC with reference to the Organisation's meetings during the last year which resulted in an increase of royalty payments and intake of OPEC governments. He then referred to Iran's oil industry developments during 1974 and said:

"In 1974 Iran's oil industry made tremendous achievements. Although the increase in crude oil production and export was not significant, the country's oil revenue was raised considerably. Iran's total crude production amounted to about 350 million cubic metres, showing a rise of 2.7% over 1973. Also the country's total crude exports reached nearly 312 million cubic metres, which was 1.7% higher than the previous year. The country's revenue from oil during the year under review has been estimated at over 18,000 million dollars, four times that of the previous year."

"In 1974, as a result of efforts made, two new fields were added to Iran's oilfields. A total of 100 wells were completed and total oil drillings in Iran amounted to about 330,000 metres."

"During the year under review the country's oil refineries operated to maximum capacity processing 625,000 barrels of oil per day."

"Construction of the second Tehran Refinery with a capacity of 100,000 b/d, which started in March 1973, is nearing completion and will soon be commissioned. The project will cost about 10 billion Rials. Crude needs of this refinery will be supplied through a second Ahwaz-Tehran pipeline. This pipeline, which has been constructed to feed Tehran, Tabriz and other selected refineries, is 735 kilometres long including 228 km 20 inches in diameter and 507 km 26 inches. The project for expansion of the first Tehran Refinery to 125,000 b/d is under way and will soon be completed."

"The Lubricating Plant of Tehran Refinery with an annual capacity of 120,000 cubic metres has been completed at a cost of 2,830 million Rials and is now operating. Preparations have been made for the construction of refineries in Tabriz and Isfahan. Contract for construction of Tabriz Refinery was signed on 10th March 1973 and its construction is expected to be completed by winter of 1978. A project has also been prepared for construction of a 200,000 b/d refinery in Isfahan."

"Consumption of refined oil products during the year 1974 totalled nearly 17 million cubic metres, 14% higher than the

previous year. With creation of 252 new filling stations and retail sale centres the number of centres for internal distribution of products reached 12,323."

"In 1974 direct crude exports by the National Iranian Oil Company increased considerably. Total crude oil supplied to NIOC under the new oil sale and purchase agreement and also by mixed companies for direct export amounted to 24.3 million cubic metres valued at 1,977 million dollars which was about 28 per cent. higher than the previous year in quantity and 4.5 times in value."

"A new project called Kharg V is under way to increase loading capacity of the Kharg Terminal. With the completion of this project, probably by October 1975 Kharg will be able to receive more tankers of 300 and 500 thousand tons for loading."

"During 1974 efforts were made by the National Gas Company for expansion and exploitation of gas resources, increase of gas exports and further extension of gas supplies to the cities. Total gas exported to the Soviet Union amounted to over 9 billion cubic metres, showing a rise of 4.6% over the previous year. During the year under review a total of 1,819 million cubic metres of gas was distributed and consumed within the country, 42% more than the previous year. Study and survey of projects for the supply of gas for home and commercial uses in the cities of Shiraz, Isfahan, Mashad, Ahwaz and Tehran have already started and in Tehran the industrial gas network has been completed with the result that 41 industrial units in Tehran are already using natural gas and this is expected to be extended to 80 units by next year. Meanwhile, arrangements have been made for the use of gas by factories manufacturing construction materials in Tehran to help ease air pollution. As regards gas supply for home use, already districts such as Tehran, 9th of Aban District and Nazliabad are already using gas and the main project has been completed for the extension of the service to northern parts of the capital."

"A letter of intent was signed last winter with Elpasco, Distrigas and Sopex to create a joint venture for export of NGL to Europe and the United States. The estimated cost of this project is \$9,900 million which includes development of facilities in Iran and purchase of 34 special gas carrying tankers. The National Gas Company's share in this joint venture is 50 per cent."

"An agreement was signed last summer between Pipe Making Company and the America's TME International and Kaiser Steel for the establishment of two new pipe making mills of 240,000 tons/yr. each for making pipes of 3 to 22 inches and 24 to 86 inches. The project will cost about \$77 million and is scheduled to be completed within 24 months."

"During 1974 the National Petrochemical Company continued activity for the creation of new plants and expansion of production capacity of the existing ones. The carbonate and bi-carbonate of soda plant, which is the first phase of expansion of Shiraz Chemical Complex, was commissioned last April in the presence of the Shahanshah Aryamehr. Production capacity of this plant includes 13,000 tons of carbonate of soda and 10,000 tons of bi-carbonate of soda, which presently meets internal requirements. The project was completed at a cost of 1,280 million Rials. The project to boost the production of P.V.C. by Abadan Petrochemical Complex from 20,000 tons to 60,000 tons is already under way. Construction of Ahwaz Carbon Black factory was completed last year and its experimental operation started. The plant, one of the most modern of its kind, can supply 95 per cent. of domestic needs. The shareholders of this plant include National Petrochemical Company 20%, Industrial Development Bank 10%, World Bank 10%, private sector 10% and Cabot Company 50%."

Dr. Eqbal concluded that all these achievements by the country's oil industry could be attained under the enlightened guidance of the Shahanshah Aryamehr and through the efforts of his colleagues in the oil industry. He hoped that in this year, too, the industry would make still greater achievements towards expansion and development."

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Agribusiness

CONTINUED FROM PREVIOUS PAGE

potential of the country's best agricultural lands is being wasted.

All farms which fall under the agris of the new polarisation bill will be combined into units of not less than 20 hectares—the size considered economically viable for large-scale mechanised farming. Although the farmers will not feel the full brunt of the new bill for another two or three years—the time it will take for Government survey teams to draw up a comprehensive map of Iran's richest agricultural lands—Ministry officials are currently pinning their hopes on a 13bn. rival project that with World Bank help is soon to get under way in the province of Kermanshah in western Iran. If successful, the project will almost certainly give the Government a far freer hand in tackling the agricultural polarisation of the country's remaining 20 provinces.

The agriculture "pole" bill is increasingly viewed in Tehran as a natural extension of the 1962 Land Reform Act that gave Iran's millions of depressed peasants a chance to own the land they tilled. Later to be incorporated into the White Revolution as Point No. 1, land reform was the Shah's

springboard for his ambitious development plans. But, as it became increasingly clear in the late 1960s, land reform—as it was originally conceived—could not be counted upon to solve the multitude of problems that even to-day bedevil life on an Iranian farm. Land reform was conceived not as an economic tool but primarily as a political tool—and to this end it has worked with exceptional efficiency. The redistribution of the huge private estates was to break much of the power of Iran's all-powerful land-owning classes who in the late 1950s and early 1960s were making life increasingly difficult for Iran's young monarch. More important, perhaps, land reform won grass roots support for the Shah among the new farmer-cultivators and enabled him to move on to even tougher reform that would have proven next to impossible without the "eternal gratefulness" of at least one sector of the Iranian people.

Technical

Despite the new importance attached to Iranian agriculture, however, the late 1960s saw the farmer still left holding very much the short end of the stick. The economy seemed finally poised to make its long-awaited "take-off" but, largely due to an acute lack of agriculture funding in the Third and Fourth Plans, the Iranian farmer was nowhere in sight. Instead of applying the new technical know-how that was starting to yield results on the farms of more prosperous Iranians, most of the country's farmers were barely able to support their families and relatives, let alone the seemingly insatiable appetite of the increasingly affluent urban Iran.

As early as 1966 Agriculture Minister Nansour Rouhani, who at that time was heading up the country's energetic dam-building programme, published a paper advocating the need for "areas of intensive farming and stock-breeding." But his proposal—basically a forerunner of today's

agriculture "poles" bill—was obviously not acceptable: the second stage of the three-stage Land Reform was underway and it was generally recognised that the new, albeit modest, landowner would not take kindly to being told what to do with his newly-acquired land.

The net upshot was a very real Government attempt to fill the vacuum from the top. Leaving the smaller farmer largely to his own devices, the Agriculture Ministry stepped up its campaign to attract the private investor—both local and foreign—to join hands with the government in new agribusiness. With the advent of the Fifth Development Plan in 1973 the large-scale farmers were provided with massive Government funding and given the option to participate in an ambitious incentives programme.

In much the same way, the Ministry of Co-operatives and Rural Affairs—in whose hands the fate of the smaller farmer largely lies—turned an increasingly attentive eye to the setting up of farm corporations and the generally more popular production co-operatives. (Unlike the 65 farm corporations where the farmer exchanges the title-deeds of his land for a share in a Government-financed agribusiness company, the production co-operative is basically a getting-together of like-minded farmers who agree to pool their resources for more mechanisation and higher crop yields). Membership of both groupings is currently at the 30,000 level. By 1978 the number of farm corporations is expected to reach the 140-mark and, together with the 60 production co-operatives, covers a total area of between 3,400,000 hectares.

Exact replicas of the farm corporation and production co-operative will form the cornerstone of the new agriculture "poles." But whereas nothing stronger in the path than gentle persuasion was brought upon the farmer to join up, now they may well have to choose between joining up or selling out.

Such radicalism down on the farm is highly preferable, argues the Government, to becoming increasingly dependent on imported foodstuffs and bowing to the whims of the international commodities market. Consumption projections show that the country's food requirements are likely to increase from 245bn. rials in 1971 to 1,300bn. rials in 1987. Rather than continue footing the increasingly heavy bills of the foreign farmer, the Iranian Government is making a very determined attempt to get a head-start with its own farmers.

Experiments

What makes this all the more urgent is the slow growth of mechanised farming in Iran and the subsequent long faces in Government. The ministry was hoping for faster results and had not apparently taken into serious account the number of years that must be spent on soil and planting experimentation before an agribusiness can go into full-time production.

The farmers outside the designated agriculture "poles" will continue to be taken care of by the Rural Co-operatives. Originally set up to replace the landlords, their numbers have been gradually pared down from 8,400 plus in the mid-1960s to a more manageable 2,790, with many being further merged into farm corporations. The main task of these co-operatives is to channel low-interest credit to its 2.5m. members and to help out on the marketing and distribution side. Recently introduced incentives include a Government fund scheme that will enable the farmer to pay off his debts too, and eventually undercut the ubiquitous middleman; a 10bn. rial allocation which the Government will use to buy up surplus produce; and the launching of an extensive and badly-needed warehouse and cold storage network.

Liz Thurgood



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Edwin Luck

The Financial Times Monday July 23 1975
Final documents of the Conference on Security and Co-operation in Europe will be signed in Helsinki this week. Malcolm Rutherford reports

Mapping the Helsinki route to detente

SHORTLY AFTER the death of Stalin, the Foreign Ministers of Britain, France, the Soviet Union and the U.S. gathered in Berlin. According to an official note on the meeting, Mr. Molotov, the Soviet Minister, "proposed that all European countries conclude a 30-year Collective Security Treaty; Germany to be neutralised and remain divided. The West favoured German reunification and free elections."

That was in February 1954, and Mr. Molotov's proposal was perhaps the first official reference to what was to become the Conference on Security and Co-operation in Europe (CSCCE), the final documents of which will be signed by representatives, mostly heads of government, of 35 states in Helsinki this week. The signatories are composed of all the states in Europe, except pro-Chinese Albania, plus the U.S. and Canada.

Diplomacy

As can be seen from the opening quotation, both sides have moved a long way since then. The documents, which were agreed by officials meeting in Geneva over the past two years, are not a security treaty: indeed they are not a treaty of any kind, since none of the resolutions are binding. There is no mention of the neutralisation of Germany, either East or West; indeed it is assumed that they will remain members of their respective military blocs. There is no call for free elections in the German Democratic Republic and German reunification is only indirectly referred to in a safeguard clause allowing the possibility of the peaceful change of frontiers.

The documents are also immensely long—some 30,000 words of badly written prose. Yet reading between the lines it is possible to trace the course

of East-West diplomacy over the years, to see which positions have been upheld, which abandoned and which watered down, and to recognise the contribution of the neutrals who emerged as a third, and often very liberal, force during the Geneva stage of the Conference. It also becomes clear that Helsinki is not the end of the road. It is simply part of the process of seeking detente, by which is meant the relaxation of tensions, without giving away essential positions.

On the eastern side, it was Mr. Brezhnev, the Soviet party leader, who really made the Conference idea his own. He wanted a European peace treaty ratifying existing borders and confirming Eastern Europe as a Soviet sphere of influence. He also wanted access to western technology for the development of Soviet natural resources and, once the Conference began with multilateral preparatory talks in Helsinki at the end of 1972, he wanted it to end with a grand summit meeting. It is possible that he sees it as the crowning achievement of his career, to be followed by a second strategic arms limitation agreement (SALT 2) with the U.S. in the autumn and the 25th Soviet Party Congress at the end of February, which could yet see his triumphant retirement.

Good faith

To the West, Mr. Brezhnev appeared to want these things so badly that he was prepared to pay a price. In the late 1960s, east-west diplomacy seemed to be conducted through a series of separate meetings of NATO, and the Warsaw Pact, each sending signals to the other. In 1968, the NATO Council sent out the "signal from Reykjavik" suggesting that it was softening its reservations about a security conference, but setting as a condition negotia-



Mr. Brezhnev (centre) made the Conference idea his own, and the election of Herr Willy Brandt (right) was presented by both sides as the turning point.

tions on mutual and balanced force reductions (MBFR). Another condition was that the Russians should show their good faith by contributing to easing the situation in and around Berlin—the greatest single area of cold war tension.

Both these western conditions were met in time. Preparatory talks on east-west force reductions in Central Europe opened in Vienna in early 1973 and the full MBFR conference later the same year. In the meantime, the four war-time allied powers, Britain, France, the Soviet Union and the U.S., had signed the Quadripartite Agreement on Berlin, which remains the most tangible achievement of detente to date.

It is doubtful, however, how far all this would have happened without a mutual change in attitudes between the Soviet Union and West Germany. The West German Ostpolitik goes back at least until the mid-1960s and the softer Soviet policy towards Bonn predates it

only by a few months, the election of Herr Willy Brandt as Federal Chancellor in October 1966. But it was Herr Brandt's election that was presented by both sides as the turning point.

Chancellor Brandt wanted to restore German respectability and trust with the east, just as Konrad Adenauer had earlier done with the west and, like Adenauer, he was prepared to make concessions in advance. The Russians wanted the concessions and, since they also did not conflict with the political objective of working for "a state of peace in Europe in which the German nation will recover its unity in free self-determination." But the fundamental concessions had been made, even if it could well be argued that there was no realistic alternative since East Germany was not going to be allowed to defect to the western camp and West Germany had no intention of taking it by force. After that, there were few remaining obstacles to the

Frontiers

These two treaties effectively ratified the frontiers of Central Europe. The Bonn-Moscow treaty, for example, said in part: "the signatories" regard

to-day and shall in future regard the frontiers of all states in Europe as inviolable such as they are on the date of the signature of the present treaty, including the Oder-Neisse line which forms the western frontier of the People's Republic of Poland and the frontier between the Federal Republic of Germany and the German Democratic Republic. It is true that it was accompanied by a "Letter on German Unity" in which Bonn insisted that the treaty did not conflict with the political objective of working for "a state of peace in Europe in which the German nation will recover its unity in free self-determination." But the fundamental concessions had been made, even if it could well be argued that there was no realistic alternative since East Germany was not going to be allowed to defect to the western camp and West Germany had no intention of taking it by force. After that, there were few remaining obstacles to the

holding of the European Security Conference.

Nothing in the documents to be signed in Helsinki goes beyond these treaties and, if anything, the purpose of the "Letter on German Unity" has been reinforced. The first of a set of ten principles guiding the relations between the 35 participating states includes the sentence: "They consider that their frontiers can be changed, in accordance with international law, by peaceful means and by agreement." The wording is vague (for example, by agreement with whom?), but at least it is an antidote to the third principle which says that the participating states "regard as inviolable all one another's frontiers as well as the frontiers of all states in Europe."

In a sense, Mr. Brezhnev already had what he wanted, even if it was not in the form of a collective pan-European security treaty, and it amounted to something that the West was not seriously prepared to challenge. The surprising thing was that he was prepared to go on making concessions in order to make sure. He did so both on co-operation in the field of economics, science and technology and the environment, and on human contacts, which respectively form Baskets 2 and 3 of the final documents.

Technology

Much of Basket 2 is a thinly veiled expression of Mr. Brezhnev's desire for access to Western technology, but again the West had already shown its own interest in long-term contracts with the East, and companies like Mannesmann or Krupp found them a welcome insurance against domestic recession. The potential advantage of Basket 2 is that it could reduce some of the practical obstacles to trade. To take only two examples: there is a joint resolve to promote more regu-

lar and more rapid publication of economic and commercial information and to allow producers more direct access to the end-consumer. There is also a suggestion that organisational charts will be made available showing the internal structure of these Western businessmen could be considerable.

The Soviet concessions in Basket 3 are concerned mainly with the reunification of divided families, marriage between citizens of different States, working conditions for journalists and the wider dissemination of information. Again, the resolutions are not binding and the language is often heavily qualified, but it will be a test of Soviet intentions to see how far they are adhered to. It will be no less interesting to see how far the Russians make the final documents available to their own public, since it was agreed in Geneva that this should be done "as widely as possible." If the Russians are unduly reticent, there are always the external services of the BBC and other Western radio stations to fill the gap.

But, of course, in the end neither side has given away any of its vital interests. There is an acceptance of the status quo in Europe just as, in effect, there was before, but the intention is to go on from there. For the West, this means primarily a military dimension through progress in the MBFR negotiations in Vienna, and watching how the Russians observe the provisions of the Security Conference until their implementation comes up for review at a meeting of officials which will probably take place in Belgrade in 1977.

The MBFR negotiations, though serious in tone, have been at an impasse ever since they began. The West insists there is a major imbalance in

ground forces in Central Europe in favour of the Warsaw Pact—525,000 Pact servicemen against 777,000 for NATO, and 16,000 Pact main battle tanks against NATO's 6,500. It argues that there ought to be mutual reductions down to a common ceiling. The east disputes the figures, but refuses to provide any of its own. It also rejects the aim of a common ceiling, saying that the cuts should be based on the existing situation which has kept the peace all these years. Furthermore, it is demanding the inclusion of aircraft and tactical nuclear weapons.

Superiority

Claims that this situation is intolerable will be a major theme of western speeches in Helsinki this week. Certainly, the MBFR negotiations look like becoming the main focus of detente. There could well be movement in the autumn with the tabling of new proposals.

The main western aim in MBFR is to establish parity in conventional, and ultimately perhaps also tactical, nuclear weapons. This would match the parity already broadly agreed between the Russians and the Americans in strategic weapons. That itself will not ensure peace, any more than the first SALT agreement prohibits the superpowers from engaging in qualitative competition in the strategic field. But it does mark a return to the historical concept of the need to preserve the balance of power. Since the Security Conference also accepts the territorial status quo, comparisons with the Congress of Vienna do not seem unduly far fetched. The purpose of that Congress was broadly to restore the territorial limits of 1805 and to maintain the balance between the great powers. As it happened, Russia was the major gainer. It need not happen this time.

Letters to the Editor

Government double-talk

From Sir Moly Crofton, Leader of Kensington and Chelsea Council.

Sir—There is a continuing and flagrant dichotomy in the Government's attitude to local authority spending. We are castigated on the one hand for over-increasing statutory responsibilities which are placed upon us. The Community Land Bill requires that local authorities recruit expensive staff to take over the role of existing private developers.

Mr. Healey's White Paper on inflation says: "Unless staff numbers are strictly restricted the Government will have to reconsider the scale of provision of grant."

What are local authorities to do when faced with this kind of Government double-talk? This Bill alone would mean a staggering staff increase of 12,000, and a cost of between £500,000m. This money is to be "capitalised" and set off against expected "development profits." Maybe, but for the next few years it will be a direct addition to the Government's already too-high borrowing requirement.

Whom are we to obey? Should it be the Secretary of State for the Environment or the Chancellor of the Exchequer? We are writing to the Prime Minister for a directive. I do not think that our overseas creditors are going to believe in the Government's new policies or, more importantly, in sterling. This sort of double-talk and doctrinaire nonsense is permitted to continue. If the Government is to secure the consensus about which it must at least draw the more doctrinaire of its present policies. Moly Crofton, Town Hall, Kensington, W 8

A state within the state

From the Director and Secretary Federation of Medium and Small Employers

Sir—It was forecast to Parliament 150 years ago that legalised trade unions would eventually create a state within the state. Most far minded commentators would agree that a major portion of our nation's difficulties emanate from the fact that we do not have a sovereign Government, or even a sovereign "municipal" parliament if, in fact, membership of the EEC has rendered us subject to Brussels.

No, indeed, the possible system—worse or as bad as the theories which used to be such a disability in Europe. We have a veto which is subject to a total of a totally irresponsible outside body—the small cadre of trade union officials who manipulate the Trades Unions Congress. This could not be better illustrated than by the present Government's gratification in seeking Parliamentary approval for a proposed Bill, the contents of which it is not prepared to release. Consider its problem. It wants an Act of Parliament which can be enforced on one sector of the community, but which will not allow that sector the normal protection one can obtain through a court injunction to restrain

Fallacies of the £6 limit

From Mr. G. Choudhary-Best.

Sir—Mr. Samuel Brittan (July 21) writes that "Like Ramsay MacDonald in 1931, or Winston Churchill in 1940 but in 1925, Mr. Harold Wilson is forcing needless follies upon us to preserve an arbitrary sterling exchange rate." I cannot answer for Ramsay MacDonald, but I feel bound to point out that as R. S. Sayers wrote in *Studies in the Industrial Revolution* (1969), ed. L. S. Pressnell, one of the reasons for the return to gold in 1925 was the argument that export industries world-wide had declined. Unemployment remained at 1m, and was largely in export industries while one of the factors making for the relative decline in exports was the dislocation of currency and exchange consequent upon the war. The return to gold was intended to ease this latter situation and to secure the return to the 1931 level.

Mr. Brittan seems to think that we should leave everything to laissez-faire and all will come out right. Nevertheless, Government has a responsibility to maintain the value of its currency and wage restraint will definitely help to achieve this end, provided it is balanced by reductions in money supply. But wage restraint by itself will not work; it will merely produce unemployment by reducing the amount of purchasing power in circulation so that people will not be able to buy the goods that others are producing. That is the fallacy of the £6 limit.

And people like myself, who do most of their work for no money and who are dependent on unemployment benefit or social security for their subsistence, will not be helped at all. No £6 increase for us: we are not even allowed to earn £5 a week in total to give us some sense of the dignity of our labour. G. Choudhary-Best, 174, Clay Hill Road, Basildon, Essex.

Employers in a cleft stick

From Mr. S. W. Penwell.

Sir—In Clause 10 of the White Paper, *The Attack on Inflation*, the Government expresses its intention to "legislate to relieve employers of contractual obligations" which may mean, if and when the necessary law is passed, that they will not be liable for damages for breach of contract as the breach is occasioned by their voluntarily following the requirements of the White Paper, which itself is not law.

Politics of envy

From Mr. E. C. Lister.

Sir—Is there no limit to the arrogance and presumption of the New Establishment? The F.C. is reported (July 24) as having stated in a written submission to a Commons Select Committee, that "the 'Wealth Tax' would be accepted by the whole community as a major contribution towards a fairer economic system." Voting figures at general elections show that the F.C. cannot even speak for all trade unionists on general political questions, let alone for the whole community. There would be many members of the community who would recognise a Wealth Tax if one were introduced, as a further manifestation of the Politics of Envy and regard it as a gross injustice. E. C. Lister, Chindhurst Wood, Womersley, Bradford, Surrey.

Soviet aid

From Dr. S. Zinn.

Sir—I have read David Lascelles' article on Soviet aid to developing countries (June 25) and though I have no intention of comparing what I think are the quite distinct aims of Soviet economic help to developing countries with the aid I would like to point out the author's obvious mistakes in assessing Soviet assistance. The quantitative analysis which I think David Lascelles prefers to the qualitative one does not give a correct idea of Soviet assistance. How can one speculate about "insignificant" Soviet help when just one plant—that of heavy electrical equipment in Hardwar, India—built with Soviet help met the principal requirements of the long-term electrification plan for the whole of India? The iron and steel works at Bokaro and Bhilai, built on contracts with the Soviet Union, account for more than half of all steel produced in India. The hydro-electric schemes in Assam and on the Ephraates, and other Soviet-aided projects in developing countries play a key role in their economies and are internationally known.

Furthermore, the economic benefit of such projects in developing countries is far greater than might be deduced from their design capacities. For example, during the construction of the first stage of the Bhilai works, India delivered only 10 per cent of the necessary machinery and equipment, while at the time of building the Bokaro works, her share as a result of Soviet help, increased to 65 per cent. Soviet credits worth Rs. 124m. given to India to build the first stage of the Bhilai project and interest were repaid by her in kind, in the form of tea, spices, tobacco, wool and other commodities to demand of many of the interna-

Floating exchange rates

From Mr. T. E. Simms.

Sir—When Mr. Baker states that it is essential to stabilise the exchange rate at current levels (July 19), he implies that we have a say in what the value of the pound should be. At any given time, we have very little say in what the exchange rate should be. It is what the rest of the world thinks it should be, based quite simply on first, our trading performance; second, our reserves; and the extent of our borrowing; and third, what the world thinks of our prospects.

There is a fourth factor, namely the extent to which foreigners might wish to support us on account of concern for the stability of world monetary systems, goodwill, or possibly pity, but I discount these as relatively insignificant. There is no way we can dispute either of the first two of these (at least not honestly or in any way that can have any lasting effect), since they are simple statements of fact based on our past performance in relation to the rest of the world. Only in the third factor, our prospects, do we have any scope for influencing world opinion and even this is strictly limited to the bounds of credibility. This means getting down to the business of resolving our industrial and social ills and ensuring that we are seen by the rest of the world (particularly the more influential parts of it) to be doing this.

However, Mr. Baker's point that falling exchange rates do not lead to a significant increase in exports in volume terms appears to have some truth, suggesting that the stability of demand of many of the interna-

Stopping the cycle

From Mr. W. Clarke.

Sir—Having read the article (July 22) about the machine tool industry in which reference is made to a disastrous recession and the alarmingly fast disappearance of the workforce, I am unable to reconcile the picture of gloom with the fact that customers wishing to buy British-made engineering machine tools frequently have tremendous difficulties in obtaining them and consequently have to buy second hand or foreign manufactured goods.

According to the local representative of a nationally known supplier the waiting list for a quite basic British lathe is 14 months and one can wait up to three or four years for a more complex item. In consequence the supplier in question has a showroom full of foreign made machine tools and offers an enormous range of very good quality equipment imported mainly from eastern Europe either ex-stock or within weeks. Each sale of a foreign machine is a loss to the British industry.

The present boom in sales of reconditioned British machine tools is not unconnected with the virtual unavailability of new items, despite a supposed "distressing recession." I should like someone to supply a convincing explanation of these apparently irreconcilable aspects of the problem. The thought occurs that British industrial downturn may not be wholly due to a genuine and unavoidable reduction in demand but that the problems are possibly being made worse than necessary by management miscalculation and general inefficiency. W. P. Clarke, 45, Norwood Avenue, Sheffield.

To-day's Events

Sir Murray Fox, Lord Mayor of London, in Perth as part of visit to Australia and New Zealand. Lord Stokes opens International Fire Conference and Exhibition, Olympia. The Continuing Heritage, a conference organised by Royal Institute of British Architects and Civic Trust, opens at Queen Elizabeth Hall, London. PARLIAMENTARY BUSINESS House of Commons: Petroleum

and Submarine Pipelines Bill, remaining stages. House of Lords: Medicines (Feeding Stuff Additives) Order 1975. Diseases of Animals (Amendment) (Northern Ireland) Order 1975. Industry Bill, committee. Limitation Bill, consideration of Commons amendments. COMPANY RESULTS Falley (full year). Hall-Tenelant (half-year). Leslie and Godwin (half-year). COMPANY MEETINGS See Week's Financial Diary on page 7.

CITICORP

& Subsidiaries

LIDATED STATEMENT OF CONDITION

		(In thousands) June 30, 1975
ASSETS		\$13,037,797
Cash and Due from Banks		
Investment Securities		
U.S. Treasury and Federal Agencies	1,758,100	
State and Municipal	886,263	
Other	1,588,147	
Trading Account Securities	910,544	
Loans (Net of Unearned Discount of \$586,306 in 1975 and \$395,496 in 1974)	36,553,701	
Federal Funds Sold and Securities Purchased Under Agreements to Resell	146,300	
Direct Lease Financing	364,891	
Customers' Acceptance Liability	1,621,769	
Premises and Equipment	457,877	
Other Assets	3,167,601	
Total		\$60,994,690
LIABILITIES		
Demand Deposits in Domestic Offices	\$9,746,426	
Time Deposits in Domestic Offices	11,886,864	
Deposits in Overseas Offices	25,910,701	
Total Deposits		\$46,843,991
Federal Funds Purchased and Securities Sold Under Agreements to Repurchase	3,447,381	
Commercial Paper Outstanding	1,192,813	
Other Funds Borrowed	2,132,748	
Acceptances Outstanding	1,709,193	
Accrued Taxes and Other Expenses	1,121,083	
Dividends Payable	27,232	
Other Liabilities	1,062,254	
Floating Rate Notes Due 1989	650,000	
6 1/2% Notes Due 1979	100,000	
6% Notes Due 1980	125,000	
4% Convertible Capital Notes Due 1990	19,849	
Reserve for Possible Losses on Loans (including a Valuation Portion of \$313,291 in 1975 and \$256,180 in 1974)	345,758	
Preferred Stock (without par)		
10,000,000 shares authorized but unissued in 1974 and 1975		
Common Stock \$4.00 par		
Issued Shares: 126,754,861 in 1975; 126,125,038 in 1974		
Authorized Shares: 200,000,000 both years		
Surplus	706,104	
Undivided Profits	957,496	
Unallocated Reserve for Contingencies	100,000	
Total		\$2,217,388
Common Stock in Treasury, at Cost		\$2,217,388
Shares: 2,973,602 in 1975; 2,963,135 in 1974		
Total		\$60,994,690

Figures of Overseas Offices are as of June 30.

U.S. Treasury and Federal Agencies investment securities carried at \$1,804,543. State and Municipal investment securities carried at \$618,158 and other assets carried at \$2,172,355 on June 30, 1975 are pledged to secure public and trust deposits and for other purposes.



Carlton Industries sees some recovery

NORTHERN SECURITIES LIMITED

Copies of the Annual Report are available from The Secretary
Essex Hall, Essex Street, London WC2R 3 LD

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Southampton, Manchester, Edinburgh, Gloucester, Norwich.

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INTERNATIONAL COMMERCE AND EUROPEAN MARKETS

EUROMARKETS

D-mark problems climax in ban

BY MARY CAMPBELL

ALL SECTORS of the Eurobond market were depressed last week while the problems of the D-mark sector reached a climax in a ban on bond issues and private placements for foreign borrowers and a postponement of the expected domestic issue for the Federal Railways.

The continuing strength of the dollar—much moved up sharply again last week—was of course the factor behind the falls in the non-dollar sectors. SDR issues and even Swiss franc issues moved lower. In the dollar sector interest rate considerations outweighed the strength of the currency.

New issues in the market are \$50m. for New Zealand, \$15m. for Royal Bank (a joint subsidiary of Royal Bank of Canada and Banque Canadienne Nationale), \$15m. for Shell, and \$15m. for each for ESCOM and Alusuisse. The two D-mark issues will be the last before the ban takes effect.

A Lux-Frs.500m. issue for the French Sociétés de Développement Régional, under management of Société Générale d'Affaires de Banque, is expected soon.

The \$50m. issue for New Zealand is in two tranches, one of \$25m. for seven years, coupon 9 per cent., and the other of \$25m. for five years coupon 8 per cent.

Lead manager is Kidder Peabody International. The Canadian dollar issue, which was announced at the beginning of last week, offers a coupon of 9 per cent. on its five year maturity. Lead managers are Wood Gundy and Orion.

The Swiss franc issue for Shell, which is being managed by Credit Suisse, offers a 7 per cent. coupon on a pricing of 99.

The medium term lending market continues as active as ever. A \$100m. loan for ISCOR was completed last week under lead management of West-deutsche Landesbank Girozentrale. Maturity is five years and spread 13 per cent.

Guarded optimism at Citroen

By Rupert Cornwell

PARIS, July 27.

FOR THE FIRST time since it was engulfed by the energy crisis, the Citroen car group is showing some guarded signs of optimism that a recovery might be on the way.

At a meeting of shareholders of the holding company, Citroen SA, its President, M. Francois Rotier, said that 1975 would be less of a financial disaster than had been feared at the end of 1974—a year in which the manufacturing subsidiary Societe des Automobiles Citroen turned in a loss of Frs.999.5m. (£110m.).

The main reason for M. Rotier's highly qualified hopefulness was the revival in demand for more powerful passenger cars, on which margins are higher. Citroen's course, he began to recap the benefits of the highly praised CX model, but M. Rotier also reported an upturn in demand for the smaller GS model.

The reasons for his doubts, however, are simply borne out by the latest monthly bulletin from the French car manufacturers federation, which reports an ephemeral acceleration of sales at the end of last month, thanks to fears of higher prices (subsequently justified) which would be introduced for 1976 models.

This flurry lifted June sales to 142,000 units, nearly 9 per cent. up on 1974, but nonetheless 13 per cent. lower than the same month of 1973. The first indications of early July suggest a fresh slump of 15 per cent. down on July 1974 and 30 per cent. down on two years ago.

Exports, the major support of the industry in the last difficult 18 months, have for their part peaked out at around 120,000 units monthly, and the Federation specifically blames the strengthening of the franc as a major reason.

In terms of output, the decline to 117 per cent. in the first six months to 1975. Registrations fell even more steeply, by 14.6 per cent. to 742,373 units in the same period.

CORAL INDEX: Close 282.285

I.G. INDEX: GOLD 145.165

Indices

NEW YORK

DOW JONES AVERAGES

Stock	Price	Change	High	Low
Dow Jones Industrial	2,145.12	+1.12	2,145.12	2,145.12
Dow Jones Transportation	1,145.12	+1.12	1,145.12	1,145.12
Dow Jones Utility	1,145.12	+1.12	1,145.12	1,145.12
Dow Jones Average	1,145.12	+1.12	1,145.12	1,145.12

STOCK AND BOND YIELDS

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AUSTRALIAN WEEKLY LIST

Australian \$	July 25	July 18	Australian \$
Advertiser Newspaper	1.24	1.27	Kilf Int.
Amalgamated Bank	10.64	10.64	Marl Inc.
Bank of America	10.63	10.58	Mauri Inc.
Bank of Commerce	1.35	1.58	Maya Nicks
Bank of England	1.35	1.58	Maya Nicks
Bank of France	1.35	1.58	Maya Nicks
Bank of Germany	1.35	1.58	Maya Nicks
Bank of Italy	1.35	1.58	Maya Nicks
Bank of Japan	1.35	1.58	Maya Nicks
Bank of London	1.35	1.58	Maya Nicks
Bank of Mexico	1.35	1.58	Maya Nicks
Bank of New York	1.35	1.58	Maya Nicks
Bank of Paris	1.35	1.58	Maya Nicks
Bank of Rome	1.35	1.58	Maya Nicks
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Bank of Spain	1.35	1.58	Maya Nicks
Bank of Sweden	1.35	1.58	Maya Nicks
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Bank of the Netherlands	1.35	1.58	Maya Nicks
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FINANCIAL TIMES REPORT

Monday July 28 1975

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GOLD

The price of gold has fluctuated widely over the past year under the pressure of strong speculative demand. Its role within the monetary system remains controversial.

The battle rages on

ANYBODY WHO has read last week's evidence by Mr. William Simon, U.S. Treasury Secretary, to Congress can be forgiven for concluding that the U.S. and the EEC are 3,000 miles apart on international monetary issues. But concealed beneath the cracks on the surface where foreign currencies now float there are signs of an agreement among the leading advanced countries about the proper role of gold in the international monetary system.

The problem, for any new reader who does not use gold in his supermarket transactions and wonders what all the fuss is about, is superficially about the difference of opinion between the U.S., which believes gold should be demoted internationally as well as in the supermarket, and France, which believes that

somewhere within every gold bar there is intrinsic value.

This is not to say that belief in gold is the monopoly of France: just that France has been the metal's most persistent international proponent outside the gold-producing countries, in a long drawn-out debate between "the gold lobby" and an international establishment view that gold really is a barbarous relic.

The phasing out process has certainly been slow. Indeed, even now the value of gold holdings in the reserves of all countries belonging to the International Monetary Fund is, at \$441bn., over four times the value of their holdings of the "man-made asset"—IMF Special Drawing Rights—which is supposed to be phasing gold out. And that is when gold is valued at the archaic "official" price of \$42.22 an ounce. With due allowance for the likely effects of massive unloading in the market price, it is possible to argue that somewhere between \$42.22 and the market price of circa \$165 lies a multiple which can be applied to the real value of official gold holdings.

I regard the "demonetisation" debate as superficial because the belief in gold is some sort of a store of value and as a medium of exchange of last resort, is too deeply embedded in human nature to be extirpated by bureaucratic decree.

Equally, however, the desire to return to a gold standard, that never existed is too romantically

terred, and that gold should

lose its role as numeraire in the IMF's articles of agreement, to be replaced by Special Drawing Rights, which are valued in terms of a mixed basket of leading currencies.

But what to do with the international gold market? There has been a French proposal for restoring IMF gold to member countries, in proportion to their quotas, at the official price. Recipient countries would pay in their own currencies, keeping the Fund's accounts intact and the premium for themselves. Another proposal from the U.S. and developing countries, has been that the Fund should sell its gold holdings either in the market or to central banks at market prices: part of the proceeds would be fed back to the Fund, but the premium would be used for development assistance in some way. A third (British) suggestion has been to leave the gold where it is in the Fund, but revise the Fund's articles to give it general enabling powers to implement either of the first two suggestions at some time in the future.

The immediate problem facing the intermittent meetings of the IMF interim committees on this front have been two-fold. What to do about the IMF's own stock of gold—some 180m. ounces, valued at \$64bn. at the official price but perhaps \$25bn. at market rates; and what to do about transactions in gold by monetary authorities both between themselves and with the market.

Taking the IMF aspect first, there is already widespread alarm in the case of another agreement that the official gold price should be formally "enabled" clause in the case of two-thirds of the Fund's

gold holdings. There may be some technical adjustments to the figures, but this is what was quietly agreed in Paris last month and might, according to some participants, have been formally announced but for the fundamental differences on the question of floating versus fixed exchange rates.

There is less unanimity at this stage on the way monetary authorities should behave over gold. But even here there appears to be agreement that countries should legally be allowed to buy and sell gold in the market place, and deal between themselves, at any market-related price they can agree on. The French aside, there is wide agreement between the U.S., the EEC and other countries that there should be some informal restraints on this freedom. The intention is to avoid offending U.S. susceptibilities by setting a new official price for gold. The fact that gold has recently been removed from intra-EEC settlements is indicative of the way things are moving.

It has been established for some time now that the leading countries do not intend to make any net additions to the world monetary stock by weight. A more contentious issue is when monetary authorities can sell or buy gold from one another to meet a balance of payments need. The U.S. wants to apply firm limits—again, to prevent another official price emerging from a series of automatic transactions. But officials closely involved in recent negotiations do not regard this as insoluble: the hope is that the U.S. will modify its position provided that the question of a new official price emerging is kept under review.

Adrian Dicks

William Keegan

Caution in the U.S.

NEARLY ten months have passed since the U.S. Treasury Department lifted its 41-year-old ban on the ownership of gold by private American citizens. In that time, the market has managed to confound the expectations both of those who predicted that Americans would rush to put their money into the yellow metal as a sure defence against inflation and also of those who—like the Treasury itself—hoped it would flop altogether.

So far, both seem to have been proved wrong. The price of an ounce of gold, currently hovering around the \$165 mark, is substantially below the dizzy heights reached last December when many gold bugs persuaded themselves in advance that American demand would be strong, driving the price up to \$198. Yet demand has picked up a good deal from the cautious levels seen just after "G-day". In January, the U.S. Government managed to sell no more than 750,000 oz of the 2m. it put up for auction. At the beginning of this month, however, it sold virtually all of the 500,000 oz offered and could probably have disposed of a good deal more.

The need for a second sale—and the Treasury has stated that at least one and possibly two more will follow this year—became clear a couple of months ago when gold imports were clearing ahead of expectations and risked becoming a troublesome deficit item in the U.S. balance of payments. The gold trade itself appears to be confident that demand will remain firm in the U.S. after the June 30 auction, the large British and Swiss purchasers who walked away with the lion's share assured the American authorities that they expected to sell most of the gold back to U.S. customers.

Exactly who has been buying gold in the American market is difficult to ascertain. The Treasury, sometimes over-eager to press its view that the yellow metal is to be treated like any other commodity, concedes that interest at the June sale was "substantial," but likes to argue that the main demand comes from industrial users. There has been a steady and apparently still growing demand for gold coins, wafers and other small quantities, some of it doubtless for the souvenir market. This seems to have been confined for the most part to the specialist dealers, with most major banks still playing down the extent of their "retail" gold business, and some attempting to discourage it altogether.

The main interest centres on the five commodity exchanges 1974. There is another reason, which have established futures

contracts in gold—the International Monetary Market of the Chicago Mercantile Exchange, the Commodity Exchange of New York, Chicago Board of Trade, the New York Mercantile Exchange and the Mid-American Commodity Exchange in Chicago. (Americans are also how legally allowed to trade on the Winnipeg Commodity Exchange, where a gold contract has been in existence since 1972.)

Among these, the IMM has clearly established itself as the leader, with roughly half of the total business done so far in gold futures having taken place under its roof. The New York Commodity Exchange, Comex, with an existing business in copper and silver, took about one-third of the total gold trade in the first six months, with the remaining three exchanges sharing the crumbs between them.

With combined dealings of between 2,000 and 4,000 contracts a day on average, worth anywhere up to \$8m. at current prices, the gold futures market is clearly not to be taken lightly. It is still relatively narrow compared with the huge volume of dealings in major U.S. agricultural commodities, which continue to be the glamour items for most dealers and professional speculators. Yet gold futures dealings have grown rapidly by the standards of the commodities business, and few doubt they are here to stay. Whether there will be room indefinitely for five separate contracts remains to be seen. Despite the large investment which the laggards are reported to have put into promoting their services, they are likely to find it hard to catch up the lead set by IMM and Comex. As an added feature which it hopes will secure its supremacy among U.S. gold markets, IMM is also perfecting plans for a spot gold fixing on the lines of that in London—complete with little flags for the dealers.

It is a moot point whether dealings in gold futures can grow much larger, however. The actual value of a contract, some \$16,500 at present prices, is extremely high for most investors, especially given the net worth requirements made by most brokers before they will accept a client's business. Their prudence is not confined to gold alone. In spite of continued heavy advertising for new investors in futures markets, brokers have been obliged to screen out less affluent customers ever since many of these burnt their fingers in the volatile grain markets of 1973, and the five commodity exchanges 1974. There is another reason, too, why gold is unlikely ever to

attain the huge volumes of the main farm product futures markets—the fact that there is no ready-made large body of hedgers.

Only the Treasury itself might seem in one sense cast in that role—yet its interest is in fact the opposite one of keeping the price down by releasing stocks to meet domestic needs. U.S. official policy has consistently been to reduce the

monetary role of the metal, and if possible to dampen its price in the process. This year's sales appear to have had less impact on gold prices than last year's. Administration may have expected, and in case it still entertains hopes of driving them lower, South Africa has bluntly warned that it would counter such a move by withholding production for a few weeks.

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GOLD II

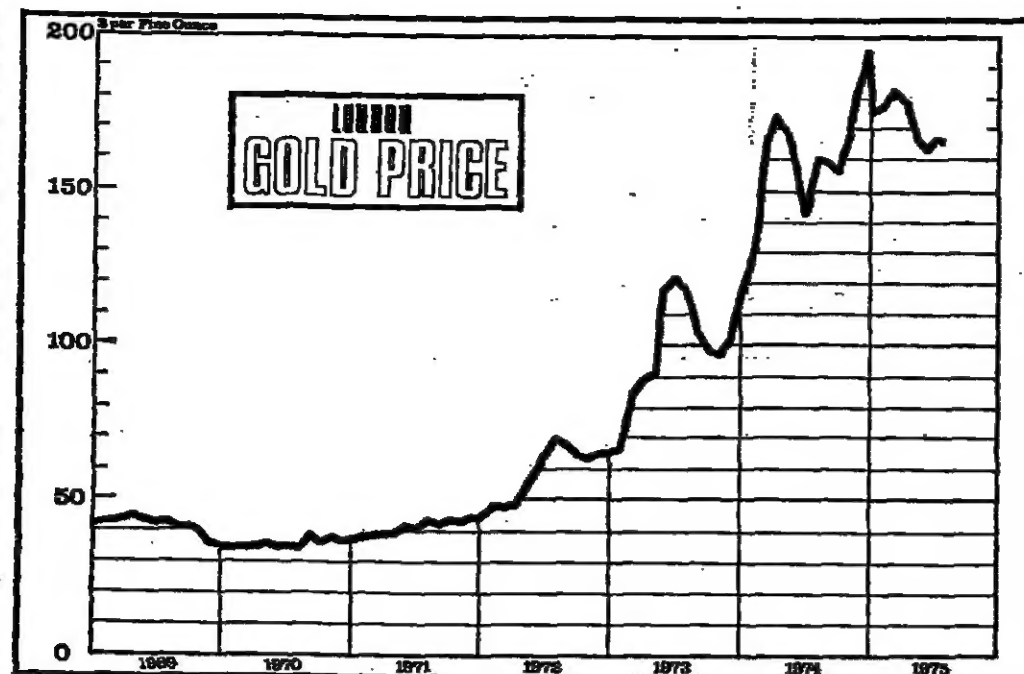
A volatile market

THE RECENT cut in the official French gold price from the \$170 an ounce at which the country initially valued its reserve holdings early this year is a reflection of the relatively quiet markets which have been seen so far this year after the excitement during 1974. The peak price of \$198 an ounce was reached almost at the end of the year, in late December, after a period of continuing speculative buying which had brought it up by over 70 per cent, from \$114.75 at the beginning of the year. Since then, however, there have been signs of greater stability partly as a result of the U.S. policy of selling gold from its reserves and partly, presumably, because of the relative improvement in the general economic climate in a number of major countries.

The highest levels this year were reached in February, when at one stage the price closed at \$185.5. Since then, the price has slipped back, running in the upper \$170s during March and early April but coming back further and only briefly rising above the \$170 mark during May. Nevertheless, the market remains in a sensitive condition, liable to substantial price movements. Most observers of the gold scene have been cautious about predicting the course of the price during this year, though there remain plenty of advocates willing to anticipate much higher prices and even the relatively careful Mocatta and Goldsmid earlier this year forecast that the top of the price range could be as high as \$225 an ounce.

There are perhaps three main elements in the background to the recent development of the market. First, there is the continuing argument over the role of gold in the monetary system and the events which have led to its revaluation as an official monetary asset. The debate has continued inconclusively through the past year, and there is still little sign of a reconciliation particularly between the U.S. and France. Last month, yet again, the Interim Committee of the International Monetary Fund failed to find agreement on this issue, and meanwhile there is considerable difference of view on the implications of recent events in this field for the gold price itself.

Important events have included last year's agreement



in the EEC that Community central banks would be allowed to trade gold among themselves at prices close to the free market level, and the June agreement in the Group of Ten that in principle gold could be used as collateral in international loans. This move was important for the market, since it removed the threat that a leading central bank, such as Italy's, could dump its holdings on the market and cleared the way for the West German agreement to lend to Italy on the basis of gold holdings at a price substantially higher than the official level.

Support

There are some observers who argue that these moves, and the French revaluation, provide important support for the market, at least in the psychological sense of indicating a growing official recognition of the real value of the metal and perhaps effectively putting a floor under the free market price. Others maintain, though, that the operation has basically cosmetic purposes, with little real significance for the market; and recent trends have perhaps given some support to this view.

The second major influence in the market has been the events in the U.S. itself. These in fact were relatively slow to make an impact on the price, which failed initially to respond to the prospect of a substantial

take-off of the metal by the U.S. In May last year the U.S. Secretary of the Treasury declared that he favoured ownership of gold by U.S. citizens; a Bill allowing U.S. citizens' ownership of gold from December 31 (after a 41-year ban) was approved by the House Banking Committee in June and signed into law by President Ford in mid-August.

It appeared, however, that this development had already been discounted by the market, and a gentle decline in the price continued until mid-September. It was only later in the year that the idea took hold of the market that the entry of the U.S. into the market could mean a substantial rise in demand. This produced a considerable rise, only temporarily reversed after the early December news of the plans to auction 2m. ozs of U.S. gold, which continued to the end of the year.

The actual entry of the U.S. into the market, however, proved something of a damp squib. The gold rush failed to materialise, and the auction in January brought bids for less than half the metal on offer, dominated moreover by European rather than U.S. buyers. The more recent auction, however, was a different story. The amount on offer, 500,000 ozs, was a good deal smaller, and was designed, the authorities said, to help keep down bullion imports as there were signs of a developing interest in the metal within the U.S.

The offer met good demand, again dominated by European buyers, and bids were remarkably close to the current market price. The sale, in fact of slightly less than the 500,000 ozs was felt by the U.S. authorities to have the desired effect even though much of the metal went to foreign dealers. It was thought likely that the metal would be sold back to U.S. buyers. These events have underlined the continuing official U.S. dislike of gold's monetary function and the efforts to reduce its position to that of simply another commodity.

The third main development in the market, though, may highlight the problems of removing from gold the special characteristics which make the market different from other commodities. This is the extent to which over the past year and more it has been completely dominated by speculative and investment demand for the metal, buying not for industrial use or even for traditional hoarding as a store of value, but for the hope of a profit in the short or longer term.

The increased prices have brought a sharp drop in the industrial consumption of the metal; while an important feature of last year was the disappearance from the market of the traditional demand for hoarding purposes from the Indian sub-continent and South-East Asia.

Demand therefore has been

for investment purposes against the background of depressed stock markets, the high level of inflation in many countries and uncertainties over the economic future and exchange rates. The volatility of this type of buying makes it unusually difficult to draw equations with the supply side of the market. In general, the supply of new metal is more likely to fall than to rise.

It has been apparent for some time that the supply of new gold from Western sources is on a declining trend. This has been accelerated by the rise in the price, which has led to the working of lower grade ores by the South African mines, and last year there was a significant drop in the amount of new metal brought to the market.

Speculative

In this situation, it is no longer straightforward to attempt to compare the long-term downward trend of the supply of newly mined gold with the growing underlying rise in the demand. The movement of the price depends on the level of speculative interest in the metal, which in turn is related to events in the international monetary and banking field and to the general level of confidence. At present, the signs that world inflation rates are being brought down and the recent improvement in the dollar have created a situation in which the attractions of gold have been reduced, while a better performance on stock markets has provided an alternative to speculation in precious metals.

The situation could be changed, however, if confidence suffered a setback or if, for example, there were signs of some of the oil surplus funds moving into gold. The latter contingency has seemed doubtful, since the producers are already sitting on an asset which may have greater attractions in present circumstances than the alternative. But even a small change in the mood of the market would be capable of producing sharp movements in the gold price.

Michael Blanden

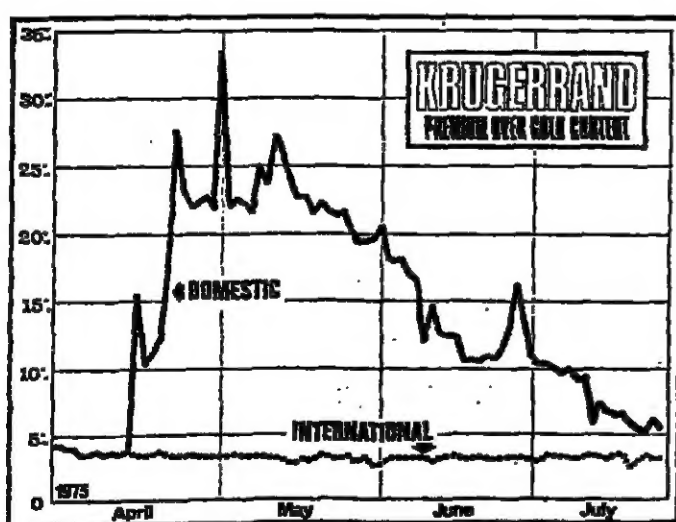
Lower demand for coins

THE DRAMATIC upsurge in the demand for gold coins during the latter stages of last year went into gear at the same time as the faith in U.K. equities was declining and commodity prices were in full retreat; and as even fixed interest levels were showing no signs of pepping within shooting distance of the rate of inflation. This situation produced something akin to a state of panic among many normally stolid investors and one witnessed the sad scene of people who had already lost 40 per cent of their capital in the stock market in 1974 getting out and going into gold coins at the peak of the boom last December.

What I am talking about is, of course, the great krugerrand phenomenon when suddenly these coins (consisting of 1 oz of fine gold) stopped being something for professionals to nudge each other about and became the potential saviour of the investor along with the tons of baked beans which the panic-stricken were loading into their garages. At this time all sorts of super-salesmen of gold coins appeared, operating from West End addresses, pumping out arguments about how gold was going to go from strength to strength as the last bastion of monetary honesty and that how anyone who did not get his plastic sachet of krugerrands was a misfit.

I was unhappy about this sort of sensationalism at the time, my instincts being that whatever is sold as the ultimate answer to all one's problems is usually a bad buy. And the sudden transformation of gold coins from a conservative hedge to a growth medium was a considerable test of credibility. Sure enough the break came on January 1 when the U.S. Treasury's gold auction—which was supposed to be a sell-out—proved to be a complete wash-out, for (admittedly with a lot of anti-gold prompting by the U.S. Government) only 750,000 ozs of gold was sold compared with the 2m. ozs on offer.

On December 30 the gold price had risen to a peak of \$197.50 per ounce and the price of the krugerrand had



risen to £100 per coin and 30 per cent of South Africa's gold production was going into the coins. With the recovery in world equity markets the emphasis started to shift from bullion coins, and by April 15 this year the premium on krugerrands had fallen from 20 per cent to 3½ per cent, the price per coin being then £73½ on the sellers' side.

Restrict

The event which provided the next boost to the bullion coin market on April 15 was paradoxically the move by the Chancellor to restrict the import of gold coins. This seemed at the time to be acting too late, and one could sense that dealers were rather glad that the further supply of coins had been cut off — because the days of really buoyant demand were over. The Chancellor, however, was beating the anti-coins from a conservative hedge to a growth medium was a considerable test of credibility. Sure enough the break came on January 1 when the U.S. Treasury's gold auction—which was supposed to be a sell-out—proved to be a complete wash-out, for (admittedly with a lot of anti-gold prompting by the U.S. Government) only 750,000 ozs of gold was sold compared with the 2m. ozs on offer.

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gold coins and existing holders of krugerrands and sovereigns enjoyed a swift windfall with the domestic premium rising quickly to 15 per cent, on the krugerrands and a similar movement taking place in the premium on sovereigns. From then until the end of April the coin market enjoyed a brief Indian summer, with the premium rising to around 34 per cent at one time on krugerrands. But since then it has been on an almost continuous downward trend, and by Tuesday the domestic premium had moved almost in line with the international one at around 5 per cent.

There are really only two reasons for this. The first is that gold is—for the time being at least—last year's story and the value of a gold coin like a krugerrand ultimately depends upon the price of gold. The latter has been steady at around the \$185 per ounce mark recently, but this is a long way below the peak, and the trend overall since April has been a gently downward drift. U.K. dealers were also disappointed that the relative success of the second gold sale by the U.S. Treasury of a smaller parcel failed to spark off an upsurge in the gold price. In addition demand for coins has been so far in the U.K. that the static pool of coins (estimated at £300m.) has been more than sufficient to satisfy all takers.

One major dealer remarked gloomily this week that most

U.K. residents seemed to be sitting back and waiting to see whether the deflationary measures are going to work and that gold had gone back to being looked upon as just another commodity. He certainly thought that the days of wild speculation in gold coins were over, and his own efforts in that direction were now confined to switching clients between krugerrands and old and new sovereigns in order to make a little money on the margin between premium levels. This is not very exciting stuff compared with the heady days of 1974, but then the price of krugerrands is back to what it was in March last year.

As an investment, gold coins have disadvantages for many individuals for they produce no income and up to about four years ago were far outpaced in performance terms by other investments. This is not to say that krugerrands will not make a comeback if world economic conditions deteriorate once more, but they no longer seem the instant road to riches as the closest a U.K. resident can get to bullion.

Medallions

I have concentrated mainly on krugerrands and sovereigns in this article but of course during the gold fever there were many other bullion items on sale including medallions, gold rulers and special issues from offshore islands. The traditional coin dealers were also rather depreciating of krugerrands even at the height of the boom, pointing out that these coins had no numismatic value whatsoever and that there was more money to be made in antique gold coins of numismatic interest. The problem here, however, is that the average person has no yardstick by which to measure the value of antique coins, and the real attraction of krugerrands was that they were an investment in gold as a metal with a network of dealers to enable people to buy and sell easily. Even so this did not mean that the small investor got as good a deal as an institution might secure.

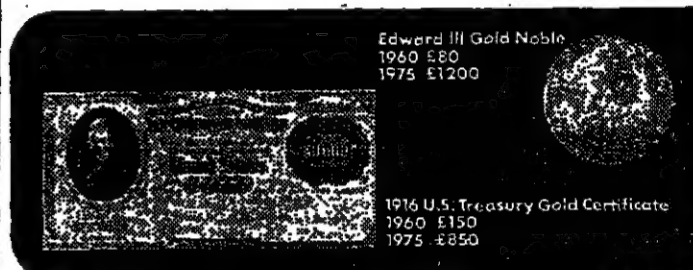
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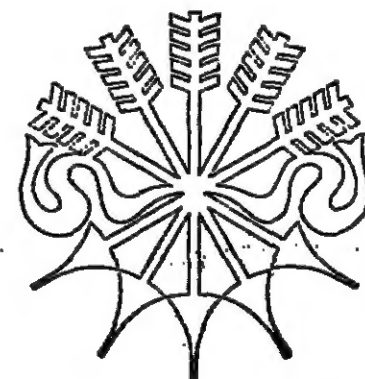
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INDUSTRIALS—Continued

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Jobless figure 'should be halved'

By William Keegan

A CLAIM that the true level of unemployment in the U.K. this month was only half the 1,087,900 shown by the official figures was made at the week-end by the Centre for Policy Studies, the Conservative research group.

The Centre, whose chairman and founder is Sir Keith Joseph, "shadow" Cabinet member in charge of policy and research, has issued its own version of the figures which are adjusted "in the light of the widely accepted shortcomings" of the official figures.

The main adjustments are the removal of three categories of people from the figures of those who have officially registered—namely "those unsuited to regular full-time work" (estimated by the Centre at 250,000), "people between jobs" (for which the Centre takes the Department of Employment figure of 248,000 people who have been unemployed for four weeks or less) and "persons not seeking work" calculated at 50,000.

The Centre then arrives at 541,900 (or 2.1 per cent.) as its estimate of "true unemployment" in July 1975, compared with the 1,087,900 (4.7 per cent.) shock figure published by the Department of Employment last week.

Even on the Centre's own calculations, however, there is no getting away from the alarming deterioration in the unemployment position in the past month. Its "true unemployment" estimate shows an increase of 25 per cent. since June.

The Centre says that its estimate of "unemployables" is based on surveys done by the Department of Employment itself in 1973 and 1974. On the basis of those surveys, it was calculated that 30 per cent. of registered unemployed fitted into the "unsuitable to regular full-time work" category then. It was unrealistic to assume that the proportion of people in this category remained constant when unemployment was rising sharply. "The figures arrived at by this method have been revised downwards."

Unemployment policy "outdated" Page 4

Dividends report this week

Financial Times Reporter

THE FIRST two reports from the Royal Commission on the Distribution of Income and Wealth will be published on Wednesday. One covers the controversial area of dividends and company finance and the other will set out the Commission's first views on the whole field of incomes.

The third report, on top salaries in both the private and public sectors, should be published before the end of the year.

Dividend income was a subject specifically chosen by the Government last year for early report. The idea was that the Chancellor of the Exchequer should use it in reaching conclusions in his intended review of dividend control.

In the event, this plan has now been superseded by the policy on income restraint which restricts the 10 per cent. limit on dividend increases. The Government has said that the policy of controls will continue after the present legislation runs out next year.

The Commission, headed by Lord Diamond, the former Labour Cabinet Minister, was asked to prepare a report which covered the pattern of ownership of equity capital and of income arising from it, with evidence of the "final distribution of the income to individuals of different income levels."

It was also given a brief to look at the pattern of financing U.K. companies, and in particular the role of dividends in raising capital, together with changes in the total of dividends paid by companies in the U.K. covered by dividend control, and the growth of different kinds of personal incomes, including dividends.

Continued from Page 1

Ford pledge

and Saturday between President Giscard and Herr Schmidt produced the main result expected—an agreement to co-ordinate their imminent measures for economic stimulus.

Details of both plans have yet to be released. The French Cabinet will discuss its programme on Tuesday, the German Cabinet later in August, and it now seems that the two programmes will be put into operation together at the end of August or at the beginning of September. Both sets of measures will concentrate on public investment.

All the other "snake countries" have been informed of the results of this meeting in the hope that they will act similarly.

Bankers study public sale of Burmah's BP shares

BY MARGARET REID

METHODS for sale to the public of most of Burmah Oil's former 20 per cent. shareholding in British Petroleum—worth some £400m.—are being studied by London merchant bankers.

No decision has yet been taken by the Cabinet on the ultimate fate of this major holding taken over by the Bank of England for £175m. early this year to generate cash urgently needed by Burmah.

There is a growing conviction in various quarters that, if the ex-Burmah stake in BP were to be added to the 48 per cent. plus interest already held by the British Government, the resultant near-70 per cent. stake would exceed what was desirable.

While the extra shares would scarcely further reinforce the major influence the Government could now exert, it would lift the Government holding to what might seem to international observers an excessive level.

On the assumption that, in line with these considerations,

the Government eventually concludes that its own stake in BP should not be increased—and there is little point in the indefinite retention of the holding by the Bank of England—there remains two alternatives, a combination of which may be used.

Undesirable

One would be the sale of a sizeable part or parts of the holding to overseas interests in the oil producing or consuming regions. Both the major oil producing country of Iran and the Deminor group in Germany—where no substantial oil investments are held as yet—have been canvassed as potentially interested buyers.

However, only a limited stake or stakes could in any event be disposed of in this way without conceding an undesirable degree of management influence over BP.

The final and most important possible method for disposal of the large former Burmah holding would thus inevitably be through

an offer for sale of the shares to the public at large.

Even assuming that, say, a quarter of the ex-Burmah shares—some 5 per cent. of BP's equity—were disposed of at first to a big overseas purchaser, the offer for sale of the rest would constitute by far the largest share offering ever made in London.

Assuming that three-quarters of the shares in question—some 60m.—were put up for sale in this way, and assuming this was at a discount of around one-fifth from the present 51p price, the operation would call for over £240m.

This would be more than double the previous largest equity issue in London, BP's own £123m. rights issue in 1971. And since around half of that was taken up by the British Government as a shareholder, the market was only called on for about £60m. of the very large Commercial Union rights issue last autumn.

Launching a public offer of up to £240m. would therefore be a

major exercise for the City of London. This explains why a number of bankers are energetically reviewing the possibilities of raising such a sum, even though BP has not itself, in advance of any Government decision on the holding's future, commissioned any advice in the matter.

Severe

On the controversial question of who should take the large profit on such a deal, it seems almost certain that this will be the Government. The shares are held in the Issue Department of the Bank and the recent Bank of England report has already disclosed that the profit of some £14m. showing on the shares by the end of February was credited to the Treasury.

There seems little prospect that the realised profit will accrue to the shareholders of Burmah given the context of severe problems which led to the Government's backing for Burmah Oil and the purchase of the BP shares from it.

Soares calls for Government of national salvation

BY JANE BERGEROL

DR. MARIO SOARES, leader of the Costa Rican Socialist Party, tonight called on President Costa Gomes to head a "Government of national salvation."

He said: "The Portuguese people are fed up with ideology, political debate and calls to fight this or that battle. What the people want is answers to their problems."

"As a force of the Left and a revolutionary party, we Socialists are polarising discontent not to harm the revolution but to categorise it and prevent discontented people from joining the Right and the extreme Right."

This was the clearest bid so far by the Socialist Party to draw the President away from Armed Forces Movement Left-wing officers who are trying to split the Socialist leadership from its grass roots support.

Dr. Soares called on the Armed Forces Movement and the democratic political parties "to sit together round the table and plan concrete and realistic policies to save the country and save the revolution."

The Socialists are going to present a "plan for action" to President Costa Gomes.

Friday's Armed Forces announcement of a ruling triumvirate of Portugal's three

strongest generals, President Costa Gomes, Prime Minister Vasco Gonçalves, and Copcon security chief Otelo Saraiva de Carvalho, has been condemned by the Popular Democrats while extreme Leftists have said that it solves none of the country's political problems.

The Popular Democrats have condemned it as against the military pact with the parties and unconstitutional.

The impression is that the triumvirate has so far gained the support only of the Communist Party and some Communist-dominated MDP-CDE and some of the extreme Left groups.

Cynical

Leading officers of the Supreme Revolutionary Council—now a purely consultative body for the three generals—failed to turn up at Friday's general assembly where the triumvirate was formed, prompting speculation that they may resign from the Council.

An Army captain has already resigned but the others, led by General Spínola, have not.

The Armed Forces Movement founding members, Majors Melo Antunes, the Foreign Minister, Vitor Alves, roving ambassador, and Captain Vitor Crespo, the former High Commissioner in

Mozambique, may continue to support the movement if President Costa Gomes makes certain assurances to them.

There are signs that the fight over whether General Vasco Gonçalves should remain Prime Minister is still not over.

Some cynical observers are commenting that much of the President's moderate and critical speech on Friday may have been designed for outside consumption before this week's Helsinki European Security Conference.

But the Press may be embarking on a delicate policy of neutralising Communist party influence through an alliance between more moderate, independent Left-wing officers and the extreme Left represented by General Saraiva de Carvalho.

Dr. Mario Soares greeted the President's speech as embodying many of the criticisms made by the Socialist Party over the past few weeks.

General Gonçalves has promised a new Government for this week, presumably before President Costa Gomes leaves for Helsinki on Wednesday.

He has only two more days in which to put a cabinet together and many leading independent members of the fourth coalition are still hesitating before accepting their previous posts.

Pentagon halts Turkish bases

BY METIN MUNIR

THE FOUR most vital U.S. bases in Turkey have halted their operational activities on the instructions of the Pentagon. It is understood here.

The move came two days after the Turkish Government abrogated its military treaties with the U.S. and ordered U.S. bases in the country to halt their activities.

The bases which have ceased fulfilling their operational functions are Piriñik, in eastern Turkey, close to the Soviet Union; Karamursel in the north-west, near Istanbul, Sincop, on the Black Sea, and Beibasi, near the Turkish capital.

The functions were radar communications and intelligence

gathering facilities directed at ship and troop movements in the Black Sea, the Mediterranean, the Middle East and the Soviet mainland.

There are 27 U.S. bases in Turkey and over 6,000 American troops. The operational activity of most of these bases has either stopped or will have stopped by tomorrow.

The Americans are also unable to make use of the big air base at Incirlik, in south eastern Turkey, where they kept nuclear weapons—carrying Phantoms. The base will now be used exclusively for NATO purposes.

The Turkish Government has said the bases would come under the "complete control and super-

vision of the Turkish armed forces."

So far, U.S. sources say, Turkish troops have not moved into the bases. Western military operations continue and American soldiers still live.

The Turkish Government has not set a date for the beginning of negotiations on a new military treaty which would replace the 1952 treaty abrogated on Friday.

There is much confusion concerning the practical result of the Turkish Government's decision. It is not clear what the Turks will do when they take over the bases, or what will happen to the U.S. troops and equipment.

Mr. William Macomber, the U.S. Ambassador, today paid a visit to the Foreign Ministry, where he tried to get clarification on these and other technical problems described as "immensely complicated."

For the present, the U.S. does not expect Turkey to requisition any base property or ask American personnel to leave.

A U.S. source said the Pentagon planned to reduce the troop level if the situation were not clarified within 90 days.

Mr. Suleyman Demirel's Right-wing Government has not made any effort to explain the situation to the Turkish public, but in its present muddled form the decision has enjoyed full public approval and Press backing.

An emergency meeting of the Nato Council has been called by Turkey for Tuesday. Turkey is not expected to alter its relationship with Nato but will ask the alliance to contribute more to all the peace measures by the severance of U.S. aid.

What effect the situation will have on Turkey's foreign policy is as yet uncertain, but there is no doubt that what is considered by many Turks as "treason" by the U.S. will gradually force Turkey towards a more nationalist policy and the betterment of relations with her neighbours, particularly the Soviet Union.

IN WASHINGTON Mr. Thomas O'Neill, leader of the House Democratic Party majority, said it was unlikely the necessary legislation to reverse the U.S. ban on arms to Turkey could get through by the end of the week. The Congress adjourns for a month-long summer recess.

Editorial comment, Page 10.

Upheavals

NUJ moderates wanted members to be balloted on this declaration but Left-wingers won the day with their argument that if the membership attitude was to be tested then the issue must be the decision taken by their conference representatives in April.

The seven points adopted by the April conference which NUJ members will now vote on are: a repudiation of the NUJ executive statement giving editors the freedom of choice on NUJ membership, union policy for 100 per cent. postscript closed shop, no separate membership section of the union for editors, full support for union branches seeking closed shop agreements, not allowing editors to do their normal work with other media unions for a genuine free Press, "total boycott of any 'Charter of Press Freedom' agreed with newspaper proprietors."

Saturday's conference also instructed the NUJ executive to call for one-day strikes in principal newspaper offices in support of the Birmingham Post and Mail group after going on strike over pay.

Observer still hopeful

By Our Labour Reporter

OBSERVER management will decide to-day its next move to secure union agreement to a 30 per cent. cut in manning levels which the newspaper claims is necessary to remove the threat to its future posed by a projected £750,000 operating loss for the year.

After chapel (office branch) meetings on Saturday, printing union officials are expected to give their replies to-day to management's call for volunteers for redundancy.

The company reminded-houseful last night that there would be further acceptance of voluntary severance in the wake of the meetings, which caused no disruption to Saturday night's production of the newspaper.

There has been strong resistance to the reduction in manning levels among sections of the 700-strong work force, particularly in the machine rooms, which national union officials claim could not function in some areas on the levels proposed.

THE LEX COLUMN

Fodens and the institutions

The relationship between the United States has given new paratively little scope for U.S. institutional investor and industry typically to the question of expansion. EMI, owning try is developing in a major way whether British companies Capital, is in a rather different position, as is Plessey thanks to its Alloys Unlimited acquisition a few years back.

The problem of accounting procedures will vary from company to company. Much revolves around the question of "materiality" as applied to divergences between U.K. and U.S. accounting practices, both in profit and balance-sheet terms. The BP registration statement in connection with its recent debenture issue, for instance, included a report by the independent accountants, Whinney Murray to the effect that U.K. as opposed to U.S. accounting principles had not materially affected the determination of net income.

But the accountants had to point out exceptions covered in various notes. These referred to the treatment of back service pension charges in 1973 and 1974, to Iranian receipts in 1970 and 1971, and to the sale of production interests in 1974.

Real difficulties arise when reported U.K. earnings might consistently diverge on a scale conflicting with the "materiality" criterion and where notes would have required registration involving "inordinate expense and delay, heavy expense and accounting problems."

Controversial

More controversial has been the position of Rank Organisation, where its much more substantial block of American shareholders (around half) was cut out of the offer for sale of new shares in April. The potential sacrifice by U.S. investors was very large, and Rank has admitted it would have preferred a rights issue. But that would have required registration involving "inordinate expense and delay, heavy expense and accounting problems."

The obvious question is why problems which appeared insuperable for Rank have not always deterred other British companies, though given the somewhat scanty list of U.K. registrations—it also includes Plessey, Shell and shorty Consolidated Gold Fields—it looks as though Rank's objections are fairly widely held.

Clearly, a company needs to have a pretty strong motive to submit itself to the registration procedure. Tipping the U.S. capital market is the main attraction, but this is an opportunity strictly limited to U.K.-based multinationals. Other- wise, only companies with substantial U.S. operations—or ambitions—are likely to be seriously concerned.

Interestingly, Rank is a company which has a large body of American shareholders but very little in the way of direct U.S. operations. And the terms of its relationship with Xerox Corporation leave it with com-

paratively little scope for U.S. expansion. EMI, owning Capital, is in a rather different position, as is Plessey thanks to its Alloys Unlimited acquisition a few years back.

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Disclosure

Such accounting problems may be more difficult to resolve than those of disclosure—at any rate for large groups—although new information may well be required by the SEC. The EMI document, for instance, included detailed figures of research and development expenditure, and analysts are becoming used to U.K.'s latest estimates of the Nimrod reserves coming out of its U.S. statements. There are, of course, other ways into the U.S. which do not involve coming under the eagle eye of the SEC—as Hanson Trust, for one, has shown. But the lure of a huge bond market could yet produce some more U.K. candidates for registration.

U.S. listing

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The problem of accounting procedures will vary from company to company. Much revolves around the question of "materiality" as applied to divergences between U.K. and U.S. accounting practices, both in profit and balance-sheet terms. The BP registration statement in connection with its recent debenture issue, for instance, included a report by the independent accountants, Whinney Murray to the effect that U.K. as opposed to U.S. accounting principles had not materially affected the determination of net income.

But the accountants had to point out exceptions covered in various notes. These referred to the treatment of back service pension charges in 1973 and 1974, to Iranian receipts in 1970 and 1971, and to the sale of production interests in 1974.

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The obvious question is why problems which appeared insuperable for Rank have not always deterred other British companies, though given the somewhat scanty list of U.K. registrations—it also includes Plessey, Shell and shorty Consolidated Gold Fields—it looks as though Rank's objections are fairly widely held.

Clearly, a company needs to have a pretty strong motive to submit itself to the registration procedure. Tipping the U.S. capital market is the main attraction, but this is an opportunity strictly limited to U.K.-based multinationals. Other- wise, only companies with substantial U.S. operations—or ambitions—are likely to be seriously concerned.

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